

Don Anderson  
Mayor

July 11, 2014

Jason Whalen  
Deputy Mayor

Mary Moss  
Councilmember

Michael D. Brandstetter  
Councilmember

John Simpson  
Councilmember

Marie Barth  
Councilmember

Paul Bocchi  
Councilmember

John J. Caulfield  
City Manager

## NOTICE

### LAKEWOOD TRANSPORTATION BENEFIT DISTRICT BOARD MEETING

Notice is hereby given that the Lakewood Transportation Benefit District Board will be meeting on Monday, July 14, 2014, following the City Council's Study Session, which begins at 7:00 p.m., at Lakewood City Hall, Council Chambers, 6000 Main Street SW, Lakewood, Washington.

The purpose of the meeting is to discuss proposed transportation projects funding options and matters relative to the Transportation Benefit District.

Alice M. Bush, MMC  
City Clerk



## **LAKEWOOD TRANSPORTATION BENEFIT DISTRICT BOARD AGENDA**

Monday, July 14, 2014

*Following the City Council meeting*

City of Lakewood

City Council Chambers

6000 Main Street SW

Lakewood, WA 98499

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Page No.

**Call to Order**

**Roll Call**

- ( 3) **Approval of the meeting minutes of May 27, 2014.**
- ( 6) **Review of transportation projects funding options.**

**Adjournment**

*The Council Chambers is accessible to persons with disabilities. Equipment is available for the hearing impaired. Persons requesting special accommodations or language interpreters should contact the City Clerk's Office, 589-2489, as soon as possible in advance of the Council meeting so that an attempt to provide the special accommodations can be made.*

**<http://www.cityoflakewood.us>**

*City Hall will be closed 15 minutes after adjournment of the meeting.*



## **TRANSPORTATION BENEFIT DISTRICT BOARD MINUTES**

Monday, May 27, 2014  
City of Lakewood  
City Council Chambers  
6000 Main Street SW  
Lakewood, WA 98499

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### **CALL TO ORDER**

Chair Anderson called the meeting to order at 8:45 p.m.

### **ROLL CALL**

Board Members Present: 7 – Chair Don Anderson; Board Members Jason Whalen, Mary Moss, Mike Brandstetter, John Simpson, Marie Barth and Paul Bocchi.

### **APPROVAL OF THE MEETING MINUTES OF FEBRUARY 18, 2014**

IT WAS MOVED AND SECONDED TO APPROVE THE FEBRUARY 18, 2014 MINUTES. VOICE VOTE WAS TAKEN AND CARRIED.

### **REVIEW OF TRANSPORTATION PROJECTS FUNDING OPTIONS**

Assistant City Manager Kraus reviewed the current pavement preservation projects and other projects.

Discussion ensued on what the difference was between the current pavement preservation project and other projects.

Assistant City Manager Kraus then reviewed new street and sidewalk projects and grant funded opportunities.

Public Works Director reviewed the comparison of pavement ratings with other cities and the criteria and point system for prioritizing new street and sidewalk projects.

Discussion ensued on an engineer's view of prioritization of projects and that a neighborhood's view is not factored into the prioritization list.

Assistant City Manager Kraus then reviewed the funding mechanisms for the proposed transportation projects. She described the recommended next steps for consideration.

Discussion ensued on utility tax increases; what was Pierce County's levy road tax (\$1.80) prior to incorporation; extending the Washington Boulevard improvement project from Gravelly Lake Drive all the way to Edgewood as was recommended by the TBD Ad Hoc Subcommittee instead of shortened to Butte; what is the traffic count on the portion of Gravelly Lake Drive that is not proposed for improvement; improve Mt. Tahoma Drive sidewalk project to the Interlaaken Bridge to connect to 104<sup>th</sup>/ Hipkins for neighborhood connectivity to the Central Business District and lake; move the Lake City business district sidewalks project to a higher priority and lower the priorities of the two Steilacoom Boulevard projects 87<sup>th</sup> to 83<sup>rd</sup> and 83<sup>rd</sup> to Weller and the South Tacoma Way 88<sup>th</sup> to N. City limits (possibly securing grant funds for completion); completing the Gravelly Lake Drive loop; and providing for a cost estimate on the Mt. Tahoma Drive project including the cost for right-of-way acquisition.

Chair Anderson asked the Board what funding sources were unpalatable and what scope of projects would the Board want to pursue.

Discussion ensued on concerns about raising a sales tax and utility tax; implementing a councilmanic \$20 vehicle tab fee as it is a transportation related fee dedicated to roads and a tool available for cities; not seeking a voter approved vehicle license tab fee as it has been difficult with other jurisdictions who have tried and most recently the \$60 tab fee that failed in Seattle; potentially increasing the gambling tax 2-3 percent and look at a levy-lid tax combining roads and parks improvements into a single levy-lid lift package that would bring advocates for transportation and parks related improvements; supporting a \$20 vehicle tab and general fund contribution for roads and possibly using Community Development Block Grant funds; requirement for a supermajority (60 percent of votes from 40% of voters who voted at the last preceding state election) for an excess levy-lid and using the time prior to the 2016 general election on educating the public of the transportation improvement projects proposed and aiming for the 10 proposed transportation improvement projects; implementing a vehicle car tab sooner for street maintenance improvements at the same time a date is set for an electoral vote; and determining the proposed number of projects and scope to be included in the package.

After further discussion, it was the consensus of the Board to support a \$20 vehicle car tab; not propose a sales or utility tax; consider some gambling tax increase in the event the State \$417,000 transportation package is unfavorable; provide for a sunset clause; start sooner than later for maintenance projects; use available general fund dollars with excess levy lid lift for improvements; schedule an excess levy lid lift for a vote concurrently with the councilmanic vehicle tab fee initiative to allow time for public education and choice of election to meet the 40 percent voter validation without it being a general election and that at least six capital projects and possibly more be based on the costs to maintain credibility on the availability of funds.

It was the consensus of the Board to schedule another Transportation Benefit District Board meeting for further discussion.

**ADJOURNMENT**

There being no further business, the meeting adjourned at 10:45 p.m.

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DON ANDERSON, CHAIR

ATTEST:

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ALICE M. BUSH, MMC  
CLERK OF THE BOARD



To: Transportation Benefit District Board of Directors

From: Tho Kraus, Assistant City Manager/Finance & Administrative Services  
Don Wickstrom, Public Works Director  
Heidi Wachter, City Attorney

Through: John J. Caulfield, Transportation Benefit District Chief Executive Officer

Date: July 14, 2014

Subject: Transportation Projects Funding Options

## BACKGROUND

At the May 27, 2014 Transportation Benefit District meeting, the Board provided the following direction:

1. Provide funding totaling \$1.3M via general government contributions for current and grant funded opportunity street and sidewalk improvement projects.
2. Provide funding totaling \$9.1M via general government contributions and \$20 vehicle licensing fee.
3. Reached consensus to not pursue an increase in utility tax and sales tax financing options, through several TBD Boardmembers expressed interest in increased gambling tax rate in lieu of state transportation revenue package should the latter not be approved by the State Legislature in the next year or two.
4. Draft an ordinance to implement a \$20 vehicle license fee and include a sunset clause.
5. Extend the scope of several new street and sidewalk improvement projects as follows:

Project # / Name		Score *	Years 2015 - 2020		
			Funded	Unfunded	Total Cost
21A	Washington Blvd Sidewalks - Edgewood Ave to Vernon Ave	13	\$ 130,000	\$ 1,175,000	\$ 1,305,000
29A	Gravelly Lake Non-Motorized Trail - Gravelly Lake Drive - Nyanza South to Washington	12	\$ 380,000	\$ 3,420,000	\$ 3,800,000
28A	Interlaaken Sidewalks - Short Lane to Bridge; Bridge to Mt. Tahoma	11	\$ 476,000	\$ 4,284,000	\$ 4,760,000
<b>Total</b>			<b>\$ 986,000</b>	<b>\$ 8,879,000</b>	<b>\$ 9,865,000</b>

\* Score is based on the original score for projects 21, 29, and 28.

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6. Move three projects to the later list since it is likely grant funds could be secured to finance the following three projects:

Project # / Name	Score	Years 2015 - 2020		
		Funded	Unfunded	Total Cost
30 South Tacoma Way - 88th to N City Limits	17	\$ 170,000	\$ 3,550,000	\$ 3,720,000
23 Steilacoom Boulevard - 87th to 83rd	16	\$ 65,000	\$ 2,192,000	\$ 2,257,000
25 Steilacoom Boulevard - 83rd to Weller	16	\$ 175,000	\$ 2,740,000	\$ 2,915,000
<b>Total</b>		<b>\$ 410,000</b>	<b>\$ 8,482,000</b>	<b>\$ 8,892,000</b>

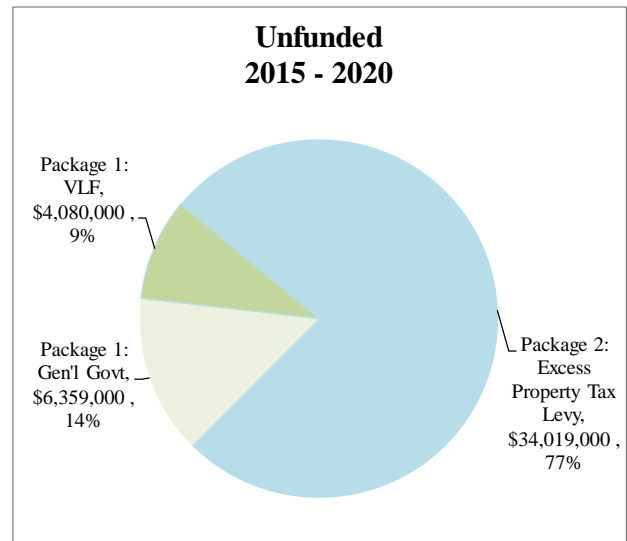
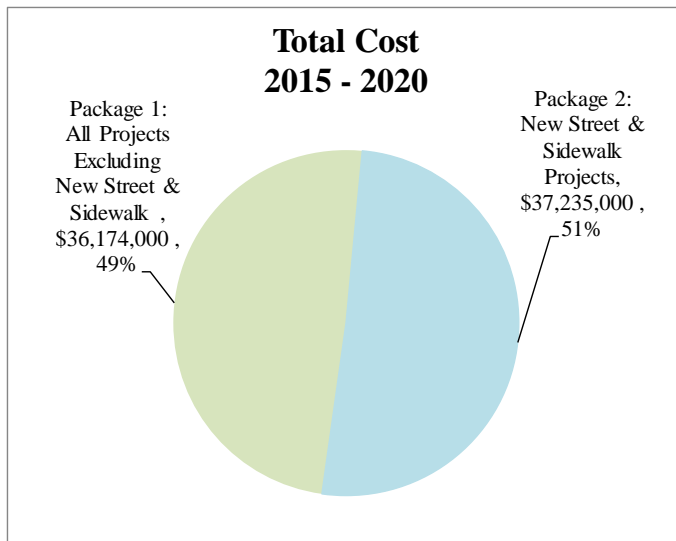
7. Provide the Board with additional information on property tax excess levy calendar for new street and sidewalk improvement projects and determine whether park projects could be combined with transportation projects for the ballot measure.

## 6-YEAR TRANSPORTATION PLAN

The projected 6-year (2015-2020) cost for all transportation projects total \$72.4 million, of which 61% or \$44.5 million is unfunded. These projects include the extended the scope of several new street and sidewalk improvement projects; however, does not include the three projects that were moved to the later list (Project 30 South Tacoma Way – 88<sup>th</sup> to North City Limits, Project 23 Steilacoom Boulevard – 87<sup>th</sup> to 83<sup>rd</sup>, and project 25 Steilacoom Boulevard – 83<sup>rd</sup> to Weller.)

Description	Years 2015 - 2020			% Unfunded Compared to Total
	Total Cost	Unfunded	% Unfunded by Package	
Package 1: General Government, Grants, VLF				
Pavement Preservation - Current Projects	\$ 4,319,000	\$ 716,000	17%	2%
Pavement Preservation - New Projects	\$ 6,722,000	\$ 6,517,000	97%	15%
New LED Streetlights	\$ 975,000	\$ 975,000	100%	2%
Signal Projects	\$ 690,000	\$ 390,000	57%	1%
Minor Capital Projects	\$ 300,000	\$ 200,000	67%	0%
Neighborhood Traffic Safety	\$ 150,000	\$ 85,000	57%	0%
Personnel, Engineering, Professional Services	\$ 2,913,000	\$ 257,000	9%	1%
Street & Sidewalk Improvements - Current Project	\$ 6,185,000	\$ 65,000	1%	0%
Street & Sidewalk Improvements - Grant Funded Opportunities	\$ 13,920,000	\$ 1,234,000	9%	3%
Total Package 1	\$ 36,174,000	\$ 10,439,000	29%	23%
Package 2: Excess Property Tax Levy				
Street & Sidewalk Improvements - New Projects	\$ 37,235,000	\$ 34,019,000	91%	77%
Total Package 2	\$ 37,235,000	\$ 34,019,000	91%	77%
Total	\$ 73,409,000	\$ 44,458,000	61%	

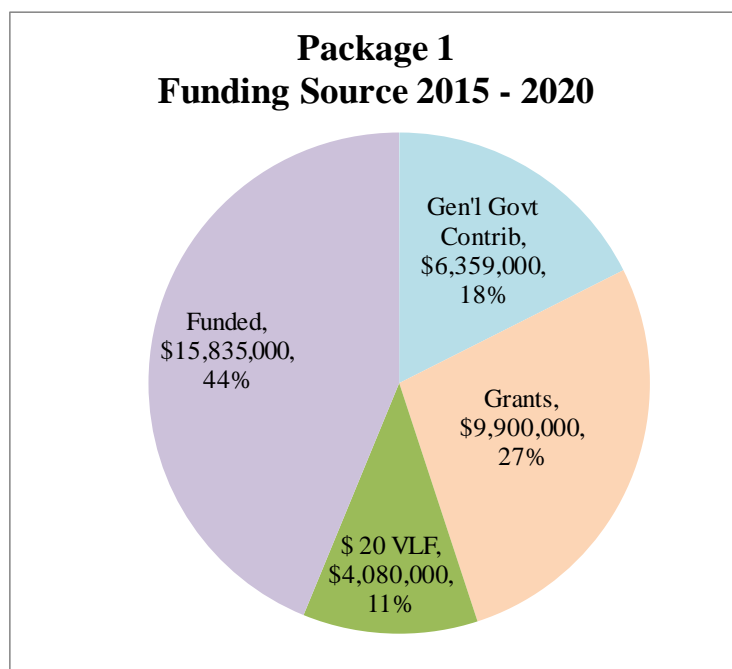
The following charts provide a breakdown of the total cost and unfunded portion by package. The 6-Year Transportation Plan cost totals \$73.4M of which 49% or \$36.2M represents to Package 1 and 51% of \$37.2M represents to Package 2. The \$44.5M unfunded portion is proposed to be funded 9% or \$4.1M from vehicle license fee and 14% or \$6.4M from general government contributions for a total of 23% or \$10.4M for Package 1 projects and 77% or \$34.0M property tax excess levy for Package 2 projects.



### PACKAGE 1 – GENERAL GOVERNMENT CONTRIBUTIONS, GRANTS, VEHICLE LICENSE FEE

Package 1 funds all *current and grant funded opportunity street and sidewalk improvement projects* via general government contributions totaling \$1.3M over 2015-2020 and funds all *current, other and new pavement projects* by implementing a \$20 vehicle licensing estimated to generate \$4.08M over 2015-2020 and fund the remaining \$5.06M via general government contributions.

The source of general government contributions include ongoing expenditure reductions, one-time expenditure savings, and increased revenues generated as economic conditions improve. Other potential sources of funding include the state's transportation package which would provide \$417K annually or \$5.0M over a twelve year period and \$300K annually from CDBG capital allocation. The general governmental contributions will be identified as part of the 2015/2016 Biennial Budget and 6-Year Financial Forecast process.





Project # / Name	Years 2015 - 2020			
	Funded	Anticipated	Unfunded	Total Cost
17 South Tacoma Way - SR 512 to 96th	\$ 2,700,000	\$ -	\$ -	\$ 2,700,000
18 Steilacoom Boulevard - 88th to Custer	\$ 1,300,000	\$ -	\$ -	\$ 1,300,000
19 Madigan Access Phase 2 - Union Ave-W Thorne to Orchard	\$ 720,000	\$ -	\$ -	\$ 720,000
20 South Tacoma Way - Steilacoom to 88th	\$ 1,400,000	\$ -	\$ 65,000	\$ 1,465,000
<b>Total Street &amp; Sidewalk - Current Projects</b>	<b>\$ 6,120,000</b>	<b>\$ -</b>	<b>\$ 65,000</b>	<b>\$ 6,185,000</b>
31 112th / 11th - Bridgeport to Kendrick	\$ 460,000	\$ 1,440,000	\$ 180,000	\$ 2,080,000
32 Bridgeport Way - JBLM to I-5	\$ 514,000	\$ 3,640,000	\$ 338,000	\$ 4,492,000
33 Gravelly Lake Drive - 100th to Bridgeport Way	\$ 850,000	\$ 1,700,000	\$ 120,000	\$ 2,670,000
xx Safety Projects - Various	\$ 600,000	\$ 1,200,000	\$ 195,000	\$ 1,995,000
xx Safe Routes to Schools, Pedestrian and Bicycle Safety	\$ 362,000	\$ 1,920,000	\$ 401,000	\$ 2,683,000
<b>Total Street &amp; Sidewalk - Grant Funded Opportunities</b>	<b>\$ 2,786,000</b>	<b>\$ 9,900,000</b>	<b>\$ 1,234,000</b>	<b>\$13,920,000</b>
1 Bridgeport Way - Pacific Highway to 112th St	\$ 400,000	\$ -	\$ -	\$ 400,000
2 Steilacoom Boulevard - Lakewood Dr to W of South Tac Way	\$ 745,000	\$ -	\$ 55,000	\$ 800,000
3 Pacific Highway - 108th to SR 512	\$ 478,000	\$ -	\$ 117,000	\$ 595,000
4 100th - Lakeview to South Tacoma Way	\$ 480,000	\$ -	\$ 49,000	\$ 529,000
xx Chip Seal Program - Local Access Roads	\$ 1,500,000	\$ -	\$ 495,000	\$ 1,995,000
<b>Total Pavement Preservation - Current Projects</b>	<b>\$ 3,603,000</b>	<b>\$ -</b>	<b>\$ 716,000</b>	<b>\$ 4,319,000</b>
New LED Sreet Lights	\$ -	\$ -	\$ 975,000	\$ 975,000
Signal Projects	\$ 300,000	\$ -	\$ 390,000	\$ 690,000
Minor Capital Projects	\$ 100,000	\$ -	\$ 200,000	\$ 300,000
Neighborhood Traffic Safety	\$ 65,000	\$ -	\$ 85,000	\$ 150,000
Personnel, Engineering, Professional Services	\$ 2,656,000	\$ -	\$ 257,000	\$ 2,913,000
<b>Total - Other</b>	<b>\$ 3,121,000</b>	<b>\$ -</b>	<b>\$ 1,907,000</b>	<b>\$ 5,028,000</b>
5 Lakewood Dr - 100th to Steilacoom Blvd	\$ -	\$ -	\$ 900,000	\$ 900,000
6 Lakewood Dr - Fleet Creek to N. City Limits	\$ -	\$ -	\$ 1,155,000	\$ 1,155,000
7 Main Street - Gravelly Lake Drive to 108th St	\$ -	\$ -	\$ 331,000	\$ 331,000
8 59th - Main Street to 100th	\$ -	\$ -	\$ 496,000	\$ 496,000
9 59th - 100th to Bridgeport	\$ -	\$ -	\$ 276,000	\$ 276,000
10 108th - Bridgeport to Pacific Highway	\$ -	\$ -	\$ 661,000	\$ 661,000
11 108th - Main Street to Bridgeport	\$ -	\$ -	\$ 743,000	\$ 743,000
12 Custer - Steilacoom to John Dower	\$ -	\$ -	\$ 540,000	\$ 540,000
13 88th - Steilacoom to Custer	\$ -	\$ -	\$ 300,000	\$ 300,000
14 100th - 59th to Lakeview	\$ 205,000	\$ -	\$ 1,115,000	\$ 1,320,000
<b>Total Pavement Preservation - New Projects</b>	<b>\$ 205,000</b>	<b>\$ -</b>	<b>\$ 6,517,000</b>	<b>\$ 6,722,000</b>
<b>Total - Package 1</b>	<b>\$15,835,000</b>	<b>\$ 9,900,000</b>	<b>\$10,439,000</b>	<b>\$36,174,000</b>

## PACKAGE 2 – PROPERTY TAX EXCESS LEVY

Package 2 funds **7 new street and sidewalk improvement projects** by implementing a voter- approved incremental excess property tax with a cumulative levy rate of \$0.565 per \$1,000 assessed valuation. The revenue generated over 2015-2020 total \$34.0M.

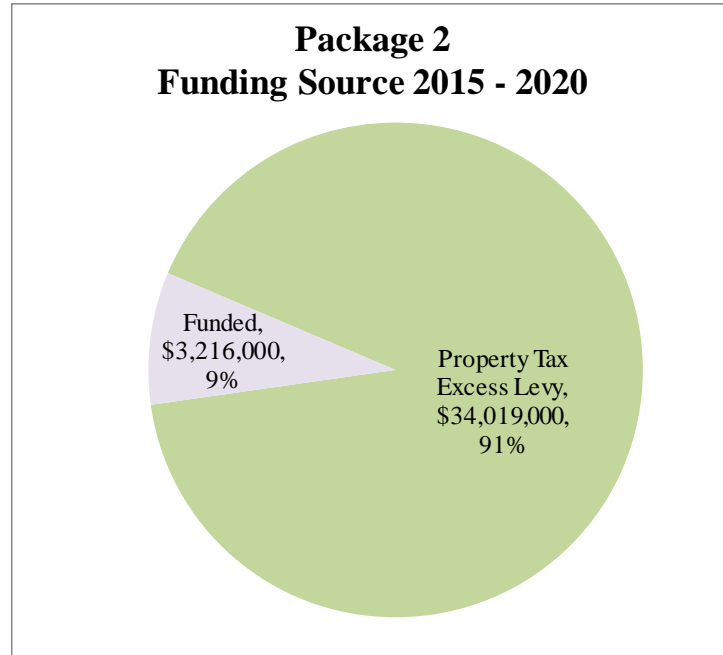
The 7 new street and sidewalk projects include extensions to the following projects:

- Project #21A Washington Boulevard Sidewalks – Edgewood Ave to Vernon Ave
- Project #29A Gravelly Lake Non-Motorized Trail – Gravelly Lake Dr. – Nyanza South to Washington
- Project #28A Interlaaken Sidewalks – Short lane to Bridge; Bridge to Mt. Tahoma

The following 3 projects are not included:

- Project #30 South Tacoma Way – 88<sup>th</sup> to North City Limits
- Project #23 Steilacoom Boulevard – 87<sup>th</sup> to 83<sup>rd</sup>
- Project #25 Steilacoom Boulevard – 83<sup>rd</sup> to Weller

Also not included in the total cost is additional public works staffing resources that may be necessary as the department is currently not staffed to take on more than one major street and sidewalk improvement project every two years.



The property tax excess levy recommendation is to issue three bond levies in increments of roughly \$10.0M in years 2015 and 2016 and \$14.1M in 2017, thus incrementally increasing the impact to homeowners.

The annual impact to the average homeowner is \$0.165 per \$1,000 AV year in each year of 2015 and 2016, and \$0.235 per \$1,000 AV in 2017 which increase the property tax levy from \$1.4321 to \$1.596 in 2015, \$1.761 in 2016, and \$1.996 per \$1,000 AV beginning in 2017. The cumulative property tax payment impact to the average homeowner is \$35.07 in 2015, \$70.14 in 2016, and \$120.09 beginning in 2017.

Package 2 - Property Tax Excess Levy							
Capital Financing					Property Tax Levy Rate w/Bond Levy *	Impact to Average Homeowner**	Voter Approval Required
Option	Rate	Annual Revenue	Bond Levy 4%, 20 Years	Annual Debt Service			
2) Property Tax Excess Levy (Incremental Approach)							
2015	\$0.165	\$732,000	\$9,950,000	\$732,000	\$1.596	\$35.07	Supermajority (60% of votes from 40% of voters who voted at the last preceding state election). Vote may occur at any election date.
2016	\$0.165	\$732,000	\$9,950,000	\$732,000	\$1.761	\$70.14	
2017	\$0.235	\$1,043,000	\$14,100,000	\$1,038,000	\$1.996	\$120.09	
Total	\$0.565	\$2,507,000	\$34,000,000	\$2,502,000	\$1.996	\$120.09	

\* Current 2014 property tax levy rate is \$1.43 per \$1,000 AV.

\*\*2014 average home value in the City of Lakewood is \$212,540.

Project # / Name	Score	Years 2015 - 2020		
		Funded	Unfunded	Total Cost
21 Washington Blvd Sidewalks - Butte Drive to Gravelly Lake Drive	13	\$ 475,000	\$ 4,375,000	\$ 4,850,000
21A Washington Blvd Sidewalks - Edgewood Ave to Vernon Ave		\$ 130,000	\$ 1,175,000	\$ 1,305,000
27 Hipkins Road Sidewalks - 104th to Steilacoom Boulevard	12	\$ 285,000	\$ 3,070,000	\$ 3,355,000
29 Gravelly Lake Non-Motorized Trail - Nyanza & Gravelly Lake Dr - WA to Nyanza	12	\$ 560,000	\$ 6,110,000	\$ 6,670,000
29A Gravelly Lake Non-Motorized Trail - Gravelly Lake Drive - Nyanza South to Washington		\$ 380,000	\$ 3,420,000	\$ 3,800,000
24 Oakbrook Sidewalks & Street Lighting (Onyx Dr W (97th to 87th); Onyx Dr E (Garnet to Phillips))	12	\$ 240,000	\$ 3,480,000	\$ 3,720,000
26 Phillips Road Sidewalks - Steilacoom to Onyx	11	\$ 280,000	\$ 2,800,000	\$ 3,080,000
28 Mt Tachoma Drive Sidewalks - Interlaaken to Gravelly Lake	11	\$ 200,000	\$ 3,305,000	\$ 3,505,000
28A Interlaaken Sidewalks - Short Lane to Bridge; Bridge to Mt. Tahoma		\$ 476,000	\$ 4,284,000	\$ 4,760,000
22 Lake City Business District Sidewalk - American Lake Park to Veterans Dr/Alameda	10	\$ 190,000	\$ 2,000,000	\$ 2,190,000
<b>Total - 7 New Street &amp; Sidewalk Improvement Projects</b>		<b>\$ 3,216,000</b>	<b>\$ 34,019,000</b>	<b>\$ 37,235,000</b>

## ELECTION TIMELINE AND PROCESS

An *excess levy* (Article VII, section 2(b) of the Washington State Constitution) is available for capital purposes and the term is determined by the life of the proposed bonds. An excess levy requires a supermajority vote (60% approval) plus minimum 40% turnout based on last general election (validation). The election can occur on any election date.

In terms of process, such a levy is restricted to a single subject. In a municipality seeking to fund both parks and streets, probably violates this restriction, even if such a measure were presented as “city-owned facilities”. Because the measure can run on any election date, any of the following dates may be used:

Election Year	Election Date	Filing Deadline
2014	November 4 (General)	August 5
2015	February 10 (Special)	December 26
	April 28 (Special)	March 13
	August 4 (Primary)	May 8
	November 3 (General)	August 4

The Secretary of State has not posted the official dates for 2016 but they will follow the same general pattern. The statutory deadline for the February 2016 special election is December 25, 2015, so specific dates may be moved depending on where they land.

In selecting one of the “special election” dates voter turnout can be an issue, as the measure will require 40% turnout based on the last general election before addressing whether the measure passes. In other words if the measure appears on the February 2015 special election ballot and the voter turnout for that special election falls short of 40% of the vote in the November 2014 general election, the measure fails. There must be enough voters and, of those who vote, 60% approval is required.

In preparing a ballot measure time must be allowed for preparation of a ballot title, which includes time for preparation, review and revision. The title is prepared by the City Attorney and then reviewed by Counsel to the Auditor. Within approximately a week of the filing deadline “pro” and “con” committees must be appointed and submit statements for the Voter’s Pamphlet. For any election there should be sufficient time provided for the citizens to evaluate the measure and ask questions before voting. This process involves time for preparation, review and potential revision in keeping with the requirements of the Public Disclosure Commission.

## **RECOMMENDED NEXT STEPS**

1. Consider adoption of the \$20 Vehicle Licensing Fee ordinance with implementation date no later than March 1, 2015 meaning ordinance must be in place no later than September 1, 2014.
2. Confirm the 7 new street and sidewalk improvement projects and provide direction on the incremental property tax excess levy.
3. Identify the capital bond amount.
4. Develop Questions & Answers (Q&A) format outlining the need for a capital bond proposition.
5. Select election date for voter consideration.

## **ATTACHMENTS**

A – Map

B - \$20 Vehicle License Fee Ordinance

C - Vehicles Subject to/Exempt from TBD Vehicle License Fee

Pavement Preservation / Street and Sidewalk Improvements

City of Lakewood

#	Description	Construction Year
Pavement Preservation (Current Projects)		
1	Bridgeport Way (Pac Hwy to 112th Street)	2015
2	Steilacoom Blvd (Lakewood Dr. to 300 ft. west of So. Tacoma Wy)	2015
3	Pacific Hwy (108th to SR512)	2018
4	100th (Lakeview to So. Tac Way)	2018
xx	Chip Seal Program - Local Access Roads	various
Pavement Preservation (New Projects)		
5	Lakewood Drive (100th to Steilacoom Blvd)	2015
6	Lakewood Drive (Flett Creek to N. City Limits)	2016
7	Main Street (GLD to 108th Street)	2017
8	59th (Main Street to 100th)	2017
9	59th (100th to Bridgeport)	2017
10	108th (Bridgeport to Pac Hwy)	2018
11	108th (Main Street to Bridgeport)	2018
12	Custer (Steilacoom to John Dower)	2019
13	88th (Steilacoom to Custer)	2019
14	100th (59th to Lakeview)	2020
Street & Sidewalk Improvements (Current Projects)		
17	South Tacoma Way (SR512 to 96th)	2015
18	Steilacoom Blvd (88th to Custer)	2015
	Madigan Access Project - City Street Phase 2 - (Union Avenue - W.	
19	Thorne to Orchard)	2015
20	So. Tac Way (Steilacoom to 88th)	2016
Street & Sidewalk Improvements (New Projects)		
21	Washington Blvd Sidewalks (Vernon Ave to Gravelly Lake Drive)	2016
21A	Washington Blvd Sidewalks (Edgewood Ave to Vernon Ave)	2016
	Lake City Business District Sidewalks (American Lake Park to	
22	Veterans Dr. /Alameda)	2016
	Oakbrook Sidewalks and Street Lighting (Onyx Dr West (97th to	
24	87th); Onyx Dr East (Garnet to Phillips))	2017
26	Phillips Road Sidewalks (Steilacoom to Onyx)	2018
27	Hipkins Road Sidewalks (104th to Steilacoom Blvd)	2018
28	Mt. Tacoma Drive Sidewalks (Interlaaken to Gravelly Lake Drive)	2019
28A	Interlaaken Drive Non-Motorized Path (Short Lane to Mt. Tacoma)	2019
	Gravelly Lake Non-Motorized Trail - Ph. 1 (Nyanza; and Gravelly	
29	Lake Drive - Washington to Nyanza)	2019
	Gravelly Lake Non-Motorized Trail - Ph. 2 (Gravelly Lake Drive -	
29A	South Nyanza to Washington)	2019
23	Steilacoom Blvd Improvements - (87th to 83rd)	tbd
25	Steilacoom Blvd Improvements -(83rd to Weller)	tbd
30	South Tacoma Way Improvements (88th to N. City Limits)	tbd
Street & Sidewalk Improvements (Grant Funded Opportunities)		
31	112th / 111th (Bridgeport to Kendrick)	2019
32	Bridgeport Way (JBLM to I-5)	2016
33	Gravelly Lake Drive (100th to Bridgeport)	2016
xx	Safety Projects - various	various
xx	Safe Routes to Schools, Pedestrian & Bicycle Safety (various)	various

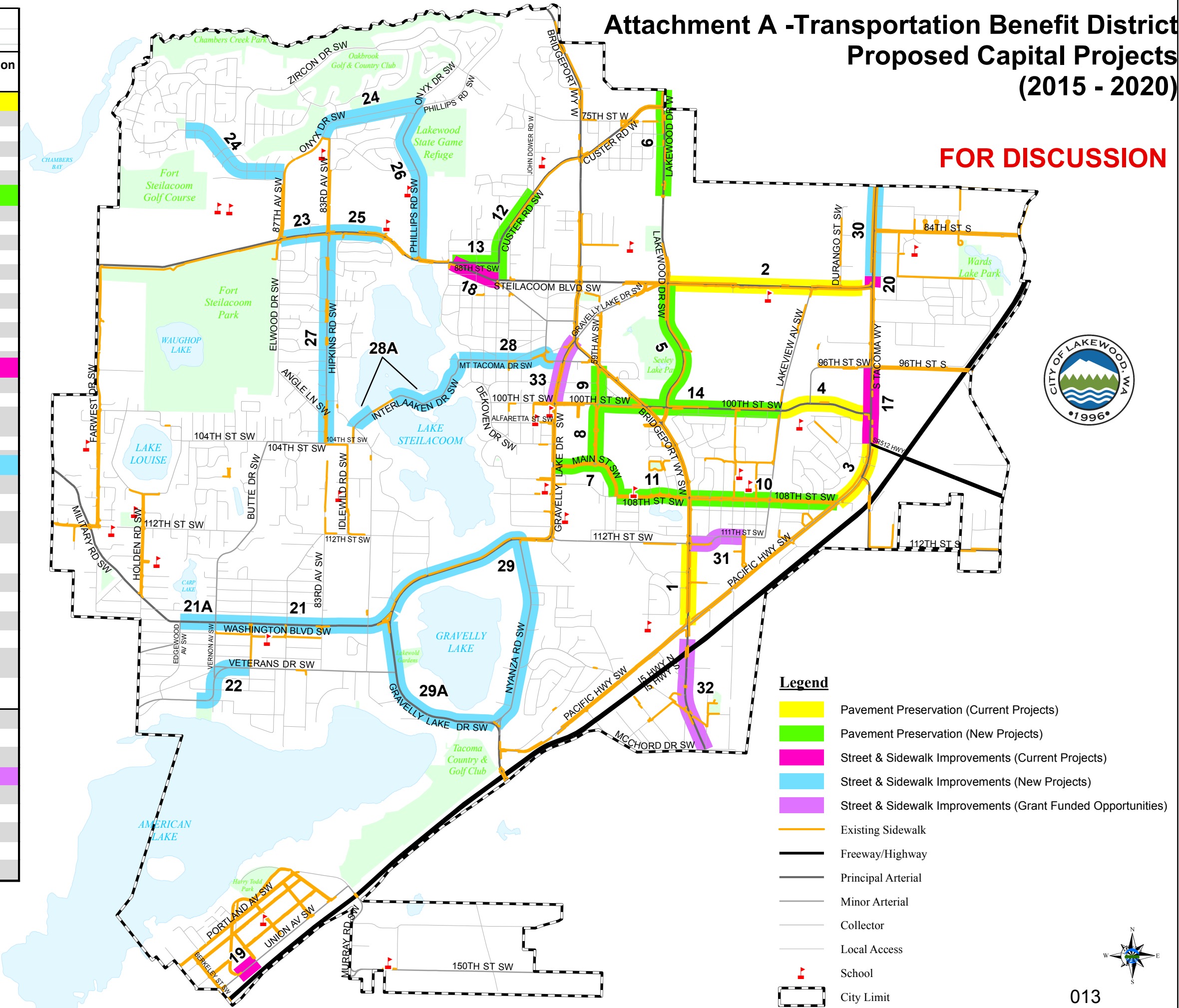
This product was prepared with care by City of Lakewood GIS. City of Lakewood expressly disclaims any liability for any inaccuracies which may yet be present. This is not a survey. Datasets were collected at different accuracy levels by various sources. Data on this map may be shown at scales larger than its original compilation. Call 253-589-2489 for further information.

Map Date: July 01, 2014

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Attachment A -Transportation Benefit District  
Proposed Capital Projects  
(2015 - 2020)

FOR DISCUSSION



## Attachment B – Draft Vehicle License Fee Ordinance

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### ORDINANCE NO.

AN ORDINANCE of the City of Lakewood Transportation Benefit District, authorizing a vehicle license fee of twenty dollars and identifying projects to be funded.

WHEREAS, on August 6, 2012 the City of Lakewood established the Transportation Benefit District by adopting Ordinance No. 550 , as authorized by RCW 35.21.255 and subject to the provisions of Chapter 36.73 RCW; and

WHEREAS, RCW 36.73.065 authorizes a transportation benefit district to impose, by majority vote of the district's governing board, up to \$20 of the vehicle license fee authorized in RCW 82.80.140; and

WHEREAS, in accordance with RCW 82.80.140, the new \$20 vehicle license fee may not be collected until six months after approval of this action by the governing board; and

WHEREAS, a public hearing was held on ----, regarding the adoption of the proposed annual vehicle license fee in the amount of \$20 and selection of projects; and

WHEREAS, the Board of the City of Lakewood, Transportation Benefit District, which is the governing board of the District, finds it is in the best interest of the District to establish an annual vehicle license fee in the amount of \$20 for the purpose of preserving, maintaining, operating, constructing, or reconstructing the transportation infrastructure of the City of Lakewood and funding transportation improvements within the District that are consistent with existing state, regional or local transportation plans necessitated by existing or reasonably foreseeable congestion levels.

NOW, THEREFORE, THE BOARD OF THE CITY OF LAKEWOOD TRANSPORTATION BENEFIT DISTRICT DOES ORDAIN as follows:

Section 1. Fee Established. An annual vehicle license fee in the amount of \$20 is established, consistent with RCW 36.73.065 to be collected by the Washington Department of Licensing on qualifying vehicles, as set forth in RCW 82.80.140 and Chapter 36.73 RCW.

Section 2. Projects. The projects listed herein shall be funded in the following order of priority:

Section 3. Notification to DOL. The City of Lakewood Transportation Benefit District Governing Board requests that the City Clerk for the City of Lakewood notify the Washington State Department of Licensing (DOL) of the vehicle license fee established in Section 1 of this ordinance and to request that DOL take all the steps necessary to implement collection of this fee in accordance with RCW 82.80.140.

Section 4: Term.

Option A. This ordinance shall expire and cease to have any effect six years from passage.

Option B. This ordinance shall expire and cease to have any effect upon completion of the identified projects in Section 2, or six years, whichever is earlier.

Section 5. Publication, Effective Date. This ordinance shall take effect five days after passage and publication of a summary consisting of the title in the official newspaper of the City of Lakewood.

Section 11: Savings Clause. This Ordinance does not affect any existing right acquired or liability or obligation incurred under the sections this Ordinance or under any rule or order adopted under those sections, nor does it affect any proceeding instituted under those sections.

Section 12: Effective Date. This ordinance shall take place five (5) days after its publication or publication of a summary of its intent and contents.

ADOPTED by the City Council this \_\_\_\_ day of July, 2014.

CITY OF LAKEWOOD

\_\_\_\_\_  
Don Anderson, Chair of Board

Attest:

\_\_\_\_\_  
Alice M. Bush, MMC, TBD Clerk

Approved as to Form:

\_\_\_\_\_  
Heidi A. Wachter TBD Attorney

**Vehicles Subject to TBD VLF Fees**

- Passenger vehicles
- Trucks that weight 6,000 pounds or less
- Motorcycles
- Commercial passenger vehicles and trucks that weight 6,000 pounds or less
- Combination trucks that weigh 6,000 pounds or less
- Tow trucks
- Housing moving dollies
- Trucks used exclusively for hauling logs that weigh 6,000 pounds or less
- Taxicabs
- For-hire or stage vehicles with 6 seats or less
- For-hire or stage vehicles with or more seats that weigh 6,000 pounds or less
- Private use trailers over 2,000 pounds
- Motorcycle trailers
- Travel trailers
- Fixed load vehicles that weigh 6,000 pounds or less
- Mobile homes licensed as vehicles

**Vehicles Exempt from TBD VLF Fees**

- All farm vehicles
- Campers
- Off-road vehicles
- Snowmobiles
- Mopeds
- Personal use trailers with single axle and less than 2,000 pounds scale weight
- Commercial trailers
- Combination trailers
- Trailers used exclusively for hauling logs
- Horseless carriage, collector, or restored-plate vehicles
- Converter gear
- Government vehicles
- Private school vehicles
- Vehicles properly registered to disabled American veterans





# Transportation Projects Funding Options

Lakewood Transportation Benefit District

July 14, 2014

# Background

## TBD Board Direction from May 27, 2014 Meeting:

1. Fund \$1.3M via general government for current and grant funded opportunity street & sidewalk projects.
2. Fund \$9.1M via general government and \$20 VLF for current & new pavement projects, and other.
3. No utility tax & sales tax financing options, some interest in gambling tax rate in lieu of state revenue package
4. Draft an \$20 VLF ordinance, include a sunset clause.
5. Extend scope of 3 new street & sidewalk projects.
6. Move 3 street & sidewalk projects to later list.
7. Property tax excess levy calendar, ok to include parks projects?

# Extend Scope of 3 Projects

Project # / Name		Score *	Years 2015 - 2020		
			Funded	Unfunded	Total Cost
21A	Washington Blvd Sidewalks - Edgewood Ave to Vernon Ave	13	\$ 130,000	\$ 1,175,000	\$ 1,305,000
29A	Gravelly Lake Non-Motorized Trail - Gravelly Lake Drive - Nyanza South to Washington	12	\$ 380,000	\$ 3,420,000	\$ 3,800,000
28A	Interlaaken Sidewalks - Short Lane to Bridge; Bridge to Mt. Tahoma	11	\$ 476,000	\$ 4,284,000	\$ 4,760,000
<b>Total</b>			<b>\$ 986,000</b>	<b>\$ 8,879,000</b>	<b>\$ 9,865,000</b>

\* Score is based on the original score for projects 21, 29, and 28.

# 3 Projects Moved to Later List

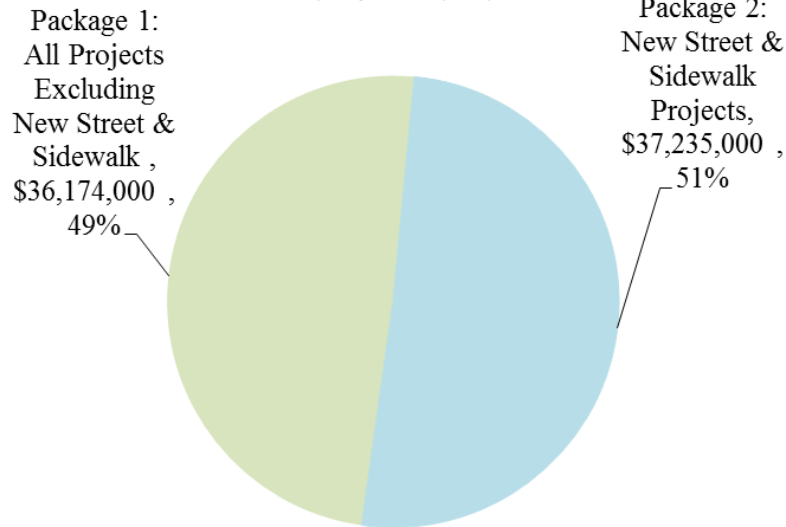
Project # / Name	Score	Years 2015 - 2020		
		Funded	Unfunded	Total Cost
30 South Tacoma Way - 88th to N City Limits	17	\$ 170,000	\$ 3,550,000	\$ 3,720,000
23 Steilacoom Boulevard - 87th to 83rd	16	\$ 65,000	\$ 2,192,000	\$ 2,257,000
25 Steilacoom Boulevard - 83rd to Weller	16	\$ 175,000	\$ 2,740,000	\$ 2,915,000
<b>Total</b>		<b>\$ 410,000</b>	<b>\$ 8,482,000</b>	<b>\$ 8,892,000</b>

# 6 – Year Transportation Plan

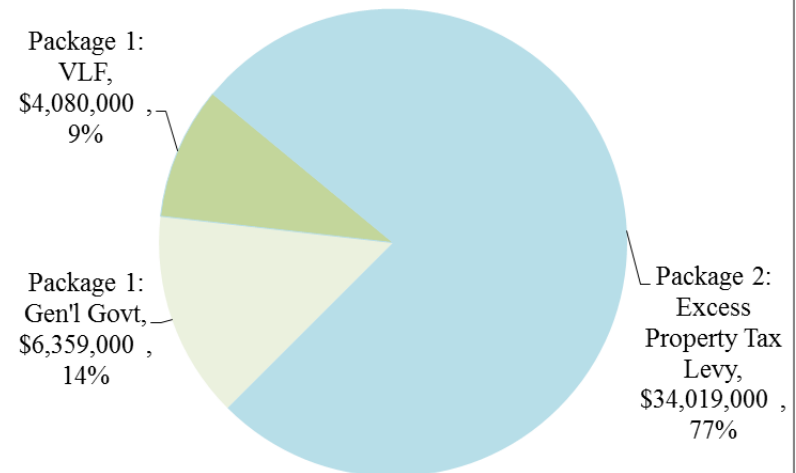
Description	Years 2015 - 2020			% Unfunded Compared to Total
	Total Cost	Unfunded	% Unfunded by Package	
<b>Package 1: General Government, Grants, VLF</b>				
Pavement Preservation - Current Projects	\$ 4,319,000	\$ 716,000	17%	2%
Pavement Preservation - New Projects	\$ 6,722,000	\$ 6,517,000	97%	15%
New LED Streetlights	\$ 975,000	\$ 975,000	100%	2%
Signal Projects	\$ 690,000	\$ 390,000	57%	1%
Minor Capital Projects	\$ 300,000	\$ 200,000	67%	0%
Neighborhood Traffic Safety	\$ 150,000	\$ 85,000	57%	0%
Personnel, Engineering, Professional Services	\$ 2,913,000	\$ 257,000	9%	1%
Street & Sidewalk Improvements - Current Project	\$ 6,185,000	\$ 65,000	1%	0%
Street & Sidewalk Improvements - Grant Funded Opportunities	\$ 13,920,000	\$ 1,234,000	9%	3%
<b>Total Package 1</b>	<b>\$ 36,174,000</b>	<b>\$ 10,439,000</b>	<b>29%</b>	<b>23%</b>
<b>Package 2: Excess Property Tax Levy</b>				
Street & Sidewalk Improvements - New Projects	\$ 37,235,000	\$ 34,019,000	91%	77%
<b>Total Package 2</b>	<b>\$ 37,235,000</b>	<b>\$ 34,019,000</b>	<b>91%</b>	<b>77%</b>
<b>Total</b>	<b>\$ 73,409,000</b>	<b>\$ 44,458,000</b>	<b>61%</b>	

# Total Cost & Unfunded

**Total Cost  
2015 - 2020**

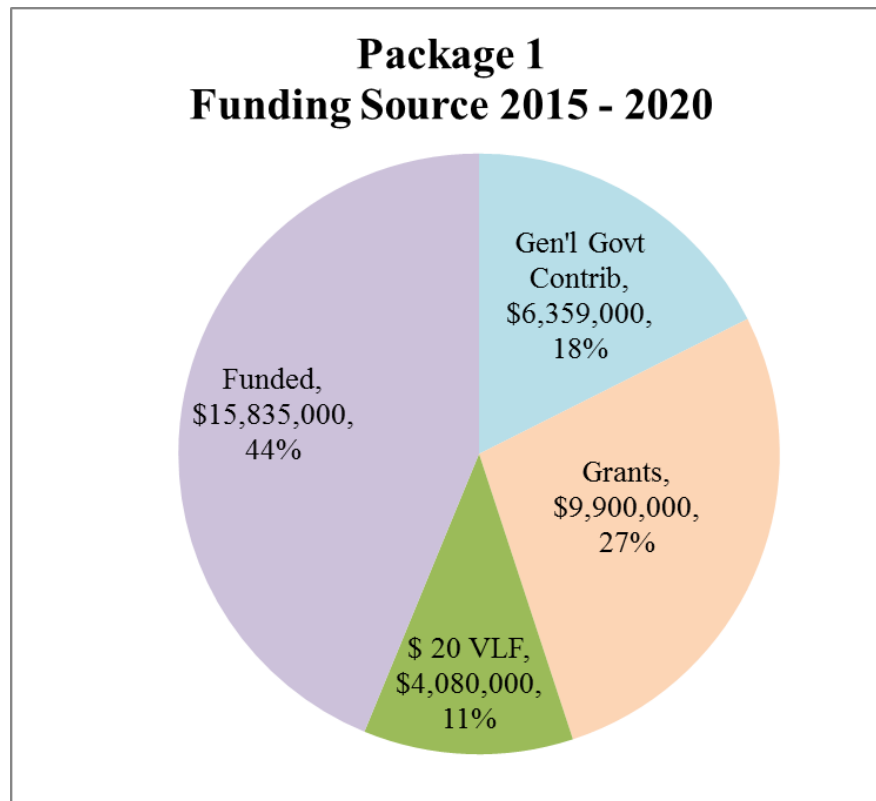


**Unfunded  
2015 - 2020**



# Package 1 -Gen'l Govt, Grants, VLF

- Current & grant funded street & sidewalk projects
- Current & new pavement projects, other



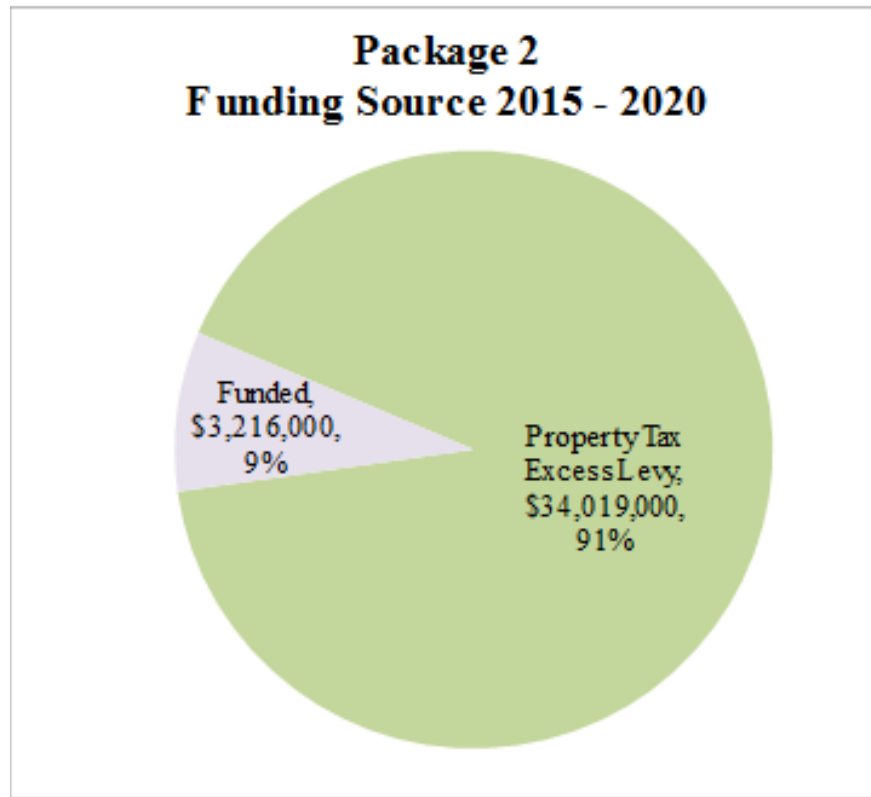
# Package 1 Projects

Project # / Name	Years 2015 - 2020			
	Funded	Anticipated	Unfunded	Total Cost
17 South Tacoma Way - SR 512 to 96th	\$ 2,700,000	\$ -	\$ -	\$ 2,700,000
18 Steilacoom Boulevard - 88th to Custer	\$ 1,300,000	\$ -	\$ -	\$ 1,300,000
19 Madigan Access Phase 2 - Union Ave-W Thorne to Orchard	\$ 720,000	\$ -	\$ -	\$ 720,000
20 South Tacoma Way - Steilacoom to 88th	\$ 1,400,000	\$ -	\$ 65,000	\$ 1,465,000
<b>Total Street &amp; Sidewalk - Current Projects</b>	<b>\$ 6,120,000</b>	<b>\$ -</b>	<b>\$ 65,000</b>	<b>\$ 6,185,000</b>
31 112th / 11th - Bridgeport to Kendrick	\$ 460,000	\$ 1,440,000	\$ 180,000	\$ 2,080,000
32 Bridgeport Way - JBLM to I-5	\$ 514,000	\$ 3,640,000	\$ 338,000	\$ 4,492,000
33 Gravelly Lake Drive - 100th to Bridgeport Way	\$ 850,000	\$ 1,700,000	\$ 120,000	\$ 2,670,000
xx Safety Projects - Various	\$ 600,000	\$ 1,200,000	\$ 195,000	\$ 1,995,000
xx Safe Routes to Schools, Pedestrian and Bicycle Safety	\$ 362,000	\$ 1,920,000	\$ 401,000	\$ 2,683,000
<b>Total Street &amp; Sidewalk - Grant Funded Opportunities</b>	<b>\$ 2,786,000</b>	<b>\$ 9,900,000</b>	<b>\$ 1,234,000</b>	<b>\$13,920,000</b>
1 Bridgeport Way - Pacific Highway to 112th St	\$ 400,000	\$ -	\$ -	\$ 400,000
2 Steilacoom Boulevard - Lakewood Dr to W of South Tac Way	\$ 745,000	\$ -	\$ 55,000	\$ 800,000
3 Pacific Highway - 108th to SR 512	\$ 478,000	\$ -	\$ 117,000	\$ 595,000
4 100th - Lakeview to South Tacoma Way	\$ 480,000	\$ -	\$ 49,000	\$ 529,000
xx Chip Seal Program - Local Access Roads	\$ 1,500,000	\$ -	\$ 495,000	\$ 1,995,000
<b>Total Pavement Preservation - Current Projects</b>	<b>\$ 3,603,000</b>	<b>\$ -</b>	<b>\$ 716,000</b>	<b>\$ 4,319,000</b>
New LED Sreet Lights	\$ -	\$ -	\$ 975,000	\$ 975,000
Signal Projects	\$ 300,000	\$ -	\$ 390,000	\$ 690,000
Minor Capital Projects	\$ 100,000	\$ -	\$ 200,000	\$ 300,000
Neighborhood Traffic Safety	\$ 65,000	\$ -	\$ 85,000	\$ 150,000
Personnel, Engineering, Professional Services	\$ 2,656,000	\$ -	\$ 257,000	\$ 2,913,000
<b>Total - Other</b>	<b>\$ 3,121,000</b>	<b>\$ -</b>	<b>\$ 1,907,000</b>	<b>\$ 5,028,000</b>
5 Lakewood Dr - 100th to Steilacoom Blvd	\$ -	\$ -	\$ 900,000	\$ 900,000
6 Lakewood Dr - Fleet Creek to N. City Limits	\$ -	\$ -	\$ 1,155,000	\$ 1,155,000
7 Main Street - Gravelly Lake Drive to 108th St	\$ -	\$ -	\$ 331,000	\$ 331,000
8 59th - Main Street to 100th	\$ -	\$ -	\$ 496,000	\$ 496,000
9 59th - 100th to Bridgeport	\$ -	\$ -	\$ 276,000	\$ 276,000
10 108th - Bridgeport to Pacific Highway	\$ -	\$ -	\$ 661,000	\$ 661,000
11 108th - Main Street to Bridgeport	\$ -	\$ -	\$ 743,000	\$ 743,000
12 Custer - Steilacoom to John Dower	\$ -	\$ -	\$ 540,000	\$ 540,000
13 88th - Steilacoom to Custer	\$ -	\$ -	\$ 300,000	\$ 300,000
14 100th - 59th to Lakeview	\$ 205,000	\$ -	\$ 1,115,000	\$ 1,320,000
<b>Total Pavement Preservation - New Projects</b>	<b>\$ 205,000</b>	<b>\$ -</b>	<b>\$ 6,517,000</b>	<b>\$ 6,722,000</b>
<b>Total - Package 1</b>	<b>\$15,835,000</b>	<b>\$ 9,900,000</b>	<b>\$10,439,000</b>	<b>\$36,174,000</b>



# Package 2 – Property Tax Excess Levy

- 7 new street & sidewalk projects
  - Includes expanded scope on 3 projects
  - Move 3 projects to later list



# Package 2 – Property Tax Excess Levy

Package 2 - Property Tax Excess Levy							
Capital Financing					Property Tax Levy Rate w/Bond Levy *	Impact to Average Homeowner**	Voter Approval Required
Option	Rate	Annual Revenue	Bond Levy 4%, 20 Years	Annual Debt Service			
2) Property Tax Excess Levy (Incremental Approach)							Supermajority (60% of votes from 40% of voters who voted at the last preceding state election). Vote may occur at any election date.
2015	\$0.165	\$732,000	\$9,950,000	\$732,000	\$1.596	\$35.07	
2016	\$0.165	\$732,000	\$9,950,000	\$732,000	\$1.761	\$70.14	
2017	\$0.235	\$1,043,000	\$14,100,000	\$1,038,000	\$1.996	\$120.09	
Total	\$0.565	\$2,507,000	\$34,000,000	\$2,502,000	\$1.996	\$120.09	

\* Current 2014 property tax levy rate is \$1.43 per \$1,000 AV.

\*\*2014 average home value in the City of Lakewood is \$212,540.

# Package 2 Projects

Project # / Name	Score	Years 2015 - 2020		
		Funded	Unfunded	Total Cost
21 Washington Blvd Sidewalks - Butte Drive to Gravelly Lake Drive	13	\$ 475,000	\$ 4,375,000	\$ 4,850,000
21A Washington Blvd Sidewalks - Edgewood Ave to Vernon Ave		\$ 130,000	\$ 1,175,000	\$ 1,305,000
27 Hipkins Road Sidewalks -104th to Steilacoom Boulevard	12	\$ 285,000	\$ 3,070,000	\$ 3,355,000
29 Gravelly Lake Non-Motorized Trail - Nyanza & Gravelly Lake Dr - WA to Nyanza	12	\$ 560,000	\$ 6,110,000	\$ 6,670,000
29A Gravelly Lake Non-Motorized Trail - Gravelly Lake Drive - Nyanza South to Washington		\$ 380,000	\$ 3,420,000	\$ 3,800,000
24 Oakbrook Sidewalks & Street Lighting (Onyx Dr W (97th to 87th); Onyx Dr E (Garnet to Phillips)	12	\$ 240,000	\$ 3,480,000	\$ 3,720,000
26 Phillips Road Sidewalks - Steilacoom to Onyx	11	\$ 280,000	\$ 2,800,000	\$ 3,080,000
28 Mt Tachoma Drive Sidewalks - Interlaaken to Gravelly Lake	11	\$ 200,000	\$ 3,305,000	\$ 3,505,000
28A Interlaaken Sidewalks - Short Lane to Bridge; Bridge to Mt. Tahoma		\$ 476,000	\$ 4,284,000	\$ 4,760,000
22 Lake City Business District Sidewalk - American Lake Park to Veterans Dr/Alameda	10	\$ 190,000	\$ 2,000,000	\$ 2,190,000
<b>Total - 7 New Street &amp; Sidewalk Improvement Projects</b>		<b>\$ 3,216,000</b>	<b>\$ 34,019,000</b>	<b>\$ 37,235,000</b>

# Election Timeline & Process

- Property tax excess levy is available for capital purpose and term is determined by life of bond
- Requires supermajority vote (60% approval) plus minimum 40% turnout based on last general election (validation)
- Restricted to single subject
- Election can occur on any election date

Election Year	Election Date	Filing Deadline
2014	November 4 (General)	August 5
2015	February 10 (Special)	December 26
	April 28 (Special)	March 13
	August 4 (Primary)	May 8
	November 3 (General)	August 4

# Election Timeline & Process

- Official dates for 2016 not yet available, will follow same general pattern
- Statutory deadline for February 2016 special election is December 25, 2015
- For “special election” voter turnout can be an issue (40% turnout required)
- Time must be allowed for preparation of ballot title
- Pro/Con Statements

# Recommended Next Steps

1. Consider adoption of the \$20 Vehicle Licensing Fee ordinance with implementation date no later than March 1, 2015 meaning ordinance must be in place no later than September 1, 2014.
2. Confirm the 7 new street and sidewalk improvement projects and provide direction on the incremental property tax excess levy.
3. Identify the capital bond amount.
4. Develop Questions & Answers (Q&A) format outlining the need for a capital bond proposition.
5. Select election date for voter consideration.

# End of Presentation

- Questions?