



PARKS AND RECREATION ADVISORY BOARD
Tuesday February 25, 2020– 5:30 p.m.
Lakewood City Hall – Council Chambers
6000 Main St SW Lakewood, WA 98499

PRAB MEMBERS

Jason Gerwen, Chair
Vito Iacobazzi, Vice Chair
Sylvia Allen
J. Alan Billingsley
Mike Darrah
Susan Dellinger
Michael Lacadie

YOUTH COUNCIL REPRESENTATIVES

Gloria Arauja Ruiz
Anaya Davis
Yajaira Gonzalez
Brian Noel
Kayala Purdie
Sammantha Reed
Kloe Salazar

Linda Farmer, Council Liaison

STAFF

Mary Dodsworth, Director
Nikki York, Office Assistant

Persons requesting special accommodations contact Nikki at 253-589-2489 as soon as possible in advance of this meeting so that an attempt to meet a special accommodation need can be made.

CALL TO ORDER

ATTENDANCE/ROLL CALL

APPROVAL of January 28, 2020 MINUTES

PUBLIC COMMENT

NEW BUSINESS

Legacy Plan Update- Shannon Kelley-Fong

DIRECTORS REPORT

BOARD MEMBER COMMENTS

NEXT PRAB MEETING

Tuesday March 24, 2020 at 5:30 p.m.
Lakewood City Hall, American Lake Room

ADJOURN



**LAKESWOOD PARKS & RECREATION ADVISORY BOARD
REGULAR MEETING MINUTES
Tuesday January 28, 2020 – 5:30 PM
City Hall, Council Chambers
6000 MAIN ST SW
LAKESWOOD, WA 98499**

CALL TO ORDER

Vito Iacobazzi called the meeting to order at 5:29 p.m.

ATTENDANCE

PRAB Members Present: Vito Iacobazzi, Sylvia Allen, Mike Darrah, Susan Dellinger, Michael Lacadie

PRAB Members Excused: Jason Gerwen, Alan Billingsley

Staff Present: Mary Dodsworth – Director, Nikki York – Office Assistant

Council Liaison: Linda Farmer

Youth Council Liaison: Gloria Arauja Ruiz-present, Yajaira Gonzalez-present, Anaya Davis-absent, Brian Noel-absent, Kayala Purdie-absent, Samantha Reed-absent, Kloe Salazar-absent

APPROVAL OF MINUTES: Michael Lacadie moved and Sylvia Allen seconded the motion to approve the minutes of the November 26, 2019 meeting as written. MPU.

NEW BUSINESS:

Introductions: Everyone introduced themselves to Councilmember Linda Farmer. Year in review video was shown.

Elect Chair/Vice-Chair: Michael Lacadie made a motion to keep Jason Gerwen as Chair and Vito Iacobazzi as Vice-Chair. Sylvia Allen seconded. MPU.

Review 2020 Work Plan: Reviewed and updated the draft 2020 Parks and Recreation work plan for Council review in January:

CPSD Cooperative Use Agreement: Mary Dodsworth explained the process for creating the interlocal agreement with Clover Park School District. Susan Dellinger asked if this agreement would allow schools to be used during non-school hours as parks. Mary noted that this agreement was for coordinated City/District use of facilities and not drop in or community use. Discussion followed. Mary will include those comments during presentation to Council.

Directors Report: Mary Dodsworth reviewed the Directors Report including, 2020 Capital projects updates (Springbrook expansion, Gateways, Chambers Creek Trail, Harry Todd Park Improvements, Fort Steilacoom Park Pavilion, Fort Steilacoom Park Angle Lane South, Edgewater Park Survey, Wards Lake Park improvements, FSP Pavilion, Seeley Lake update, Service Club Sign installation). National Cyclocross Race at Fort Steilacoom Park, Christmas Tree Lighting and Parade, Reminder about the upcoming Martin Luther King Jr Celebration on February 1, and community outreach.

Board Comments:

Vito Iacobazzi welcomed Linda Farmer to the Board

NEXT MEETING: The next PRAB meeting is scheduled for Tuesday February 25, 2020 at 5:30 p.m. in the American Lake Room at the Lakewood City Hall

ADJOURNMENT: Mike Darrah moved to adjourn the meeting. Michael Lacadie seconded. MPU. The meeting adjourned at 6:41 p.m.

Jason Gerwen, Chairman

Nikki York, Office Assistant

DRAFT



TO: Park and Recreation Advisory Board members

FROM: Shannon Kelley-Fong, Senior Policy Analyst

DATE: February 21, 2020

SUBJECT: Legacy Plan Update Report

In April 2019, the City of Lakewood (hereinafter, the “City”) started the process of updating the city wide parks and recreation master plan, known as the Legacy Plan (hereinafter, the “Plan” or when differentiating between the draft and existing plan, “2020 Plan” or “2014 Plan,” respectively). Since its approval in 2014, the Plan has served as the strategic plan for building a healthy and sustainable parks and recreation system in Lakewood. The Plan is updated every six years.

Attachment A provides a draft of the Legacy Plan Update’s Preface and Chapter 1: Introduction. The Preface is intended to provide a brief overview of the Legacy Plan’s contents, allowing users to quickly access information on the Legacy Plan’s Vision, Mission, and Goals.

Subsequent chapters provide more in-depth details. Chapter 1: Introduction provides sections on the following:

- Plan overview;
- The purpose of the plan;
- Meeting this purpose;
- Strategic Framework;
- Planning area;
- RCO requirements;
- Planning Phases;
- Goals, Policies, and Action items;
- State Environmental Policy Act Review;
- Benefits of Parks, Recreation, and Open Spaces;
- A progress report;
- An overview of the Parks, Recreation, and Community Services Department; and
- Description of PRCS related Advisory Boards.

To support and advance the Vision and Mission of this draft Legacy Plan, 5 goals, 21 policies, and 59 action items were crafted using the 2014 Plan's 10 goals, 42 strategies, and 118 sub-strategies as a foundation. The 2014 Plan's elements were consolidated to reduce redundancies and reorganized to increase readability and to better reflect the current environment and community input received at the City's outreach and engagement events.

Please review the draft Vision, Mission, Goals, Policies, and Action items. I look forward to discussing these with you, as well as discussing the draft Level of Service measurements.

For the most recent report provided to the City Council on the update process, see: <https://cityoflakewood.us/wp-content/uploads/2020/01/2020-01-13-Council-Agenda.pdf>.

ATTACHMENTS:

Attachment A – Draft Preface and Chapter 1: Introduction – Legacy Plan Update 2020



Summer Concert Series

Here at the City of Lakewood, we believe that a legacy is the combination of yesterday's efforts, today's energies, and protecting and advancing tomorrow's aspirations.

I. Preface

The preface provides a quick overview of the Legacy Plan's key elements, including the vision, mission, goals, and core values of this plan. A more detailed explanation of these items are provided in the following chapters.

I.I Executive Summary

There is a common misconception that a “legacy” is unchangeable, a permanent memorial of past actions and inactions. Here at the City of Lakewood (“the City”), we believe that a legacy is the combination of yesterday's efforts, today's energies, and protecting and advancing tomorrow's aspirations.

Healthy and vibrant parks and recreation systems do not happen overnight. Rather, they are legacies - they come together over time and continue to thrive because of boundless dedication, collaboration, inspiration, hard work, trust, innovation, support, and the *ability to respond and grow with the community*.

The City strives to continue to offer healthy and vibrant parks and recreation opportunities for all. To support these efforts, the Legacy Plan (“the Plan”) acts 1) as a strategic and functional guide for the City Council and City personnel for the next six years (2020-2026) and, 2) to provides the framework for long-term park, programming, and facility needs.

Building off the successes and learning from the challenges experienced during the past six years, the Plan will guide policy and implementation strategies to help determine how, when, and in what way limited and vital resources are invested into the community for parks and recreation services. The Plan endeavors to align park, recreation, and open space opportunities with the needs of the community, which were identified in an extensive, multi-pronged engagement effort throughout the Summer and Fall of 2019. As directed by the City Council, this Plan continues the shift from playing “catch-up” from incorporation to strategically thinking “bold and big” as we move into the future.

Lakewood is projected to grow in population by 33% to 77,329 residents by 2035. As a predominately built-out city, higher densities housing will be necessary for population growth. This will inevitably put increased pressure on existing parks, recreation programs, and facilities. In addition, it is anticipated that Lakewood's population will continue to become increasingly older and more demographically diverse. The Plan serves as a point-in-time representation of current trends, demographic realities and projections, and the aspirations and needs expressed by the community. Looking out to the future, recreational needs and preferences of the greater community will likely evolve. The City is prepared to continue to find innovative and sustainable ways to align park and recreation services with the needs of the community and the vision and goals of the City Council.

We look forward to continuing to build the City's park, recreation, and open space legacy.

II. Legacy Plan Vision, Mission, Motto, Goals, & Core Values

Vision

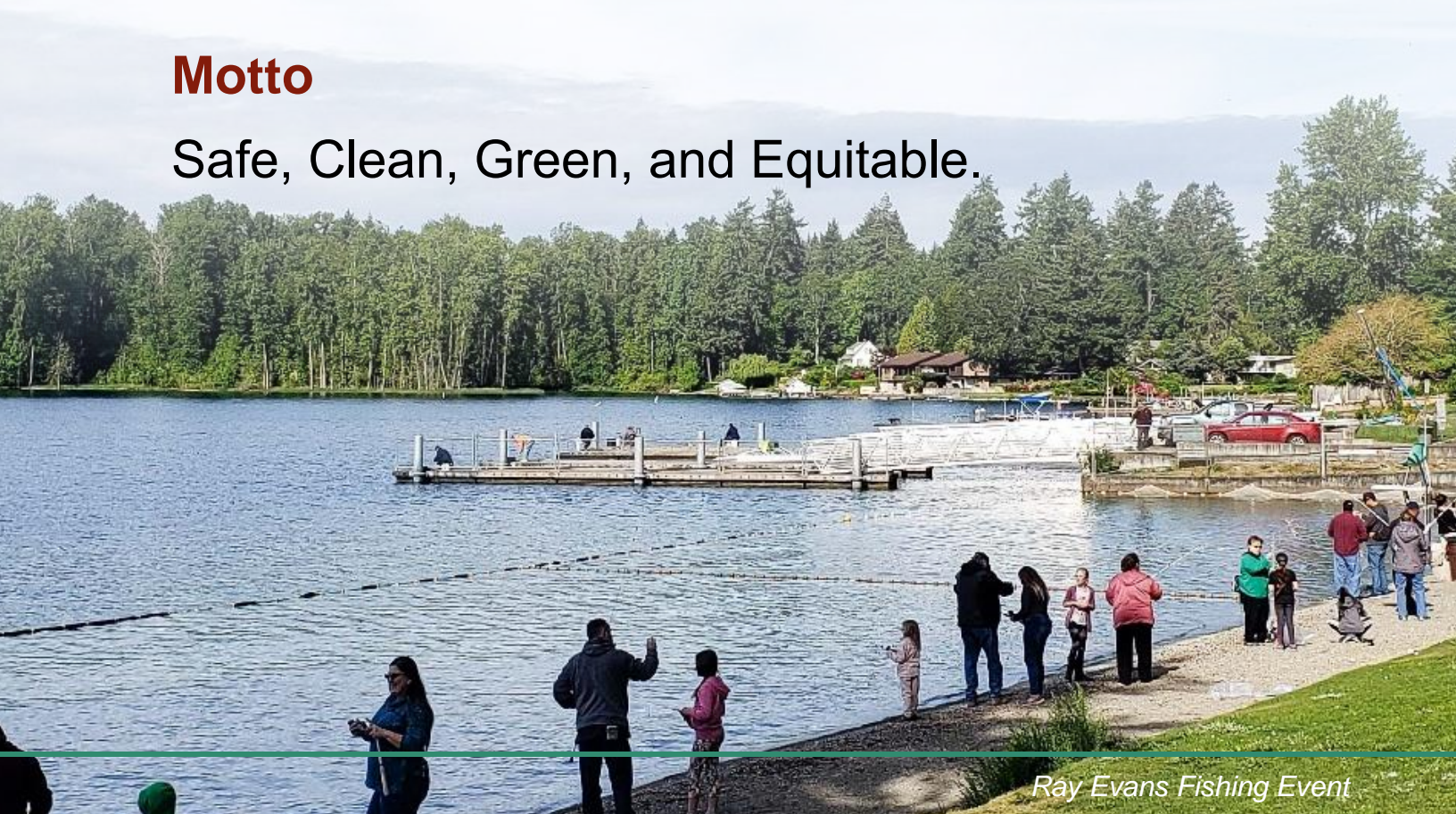
Lakewood is a healthy and vibrant community where opportunities abound.

Mission

Lakewood provides quality parks, diverse programs, and sustainable practices that encourage engaged and livable communities.

Motto

Safe, Clean, Green, and Equitable.



Goals

Goal 1

Protect, preserve, enhance, and expand parks and open space facilities.

Goal 2

Provide equitable and community-driven services that are accessible for all.

Goal 3

Increase the connectivity of the community.

Goal 4

Leverage and invest in facilities, programs, and infrastructure that boost economic opportunities and improve quality of life.

Goal 5

Provide transparent, accountable, and fiscally responsible services.

Core Values

The core values of the City's Parks, Recreation, and Community Service Department (PRCS) compliment and reflect the core values of the City, which are Service, Teamwork, Integrity, and Respect. PRCS also adds the core value of Sustainability - creating the acronym STIRS.

PRCS's core values guide the department's operations as well as the manner in which the department values personnel, community members, and customers.

S	Service	Service means providing safe, clean, green, equitable, healthy, fun, accessible, and sustainable services.
T	Teamwork	Teamwork means effectively engaging partners, personnel, stakeholders, and residents in an effort to leverage the community's collective capabilities and resources.
I	Integrity	Integrity means demonstrating ethical, honest, responsible, transparent, and accountable behavior.
R	Respect	Respect means embracing and encouraging diversity, showing compassion, and being good stewards.
S	Sustainable	Sustainable means crafting and leveraging systems and partnerships that ensure that the environmental, economic, social, and cultural needs and desires of future generations are not compromised.

III. Levels of Service

A level of service tool (LOS) provides a quantifiable assessment of the strengths and gaps within the City's parks and recreation system as a whole.

Walkshed Measurement

All Lakewood addresses are within a 10-minute walk of a publically accessible park or open space facility.

Park Amenity Condition Assessment Measurement

All parks and park amenities score 2 or greater.

PACA scoring scale consists of 0 to 3:

- 3 = in good condition
- 2 = in "fair" condition
- 1 = in "poor" condition
- 0 = park does not have this amenity

Recreation Guiding Principle

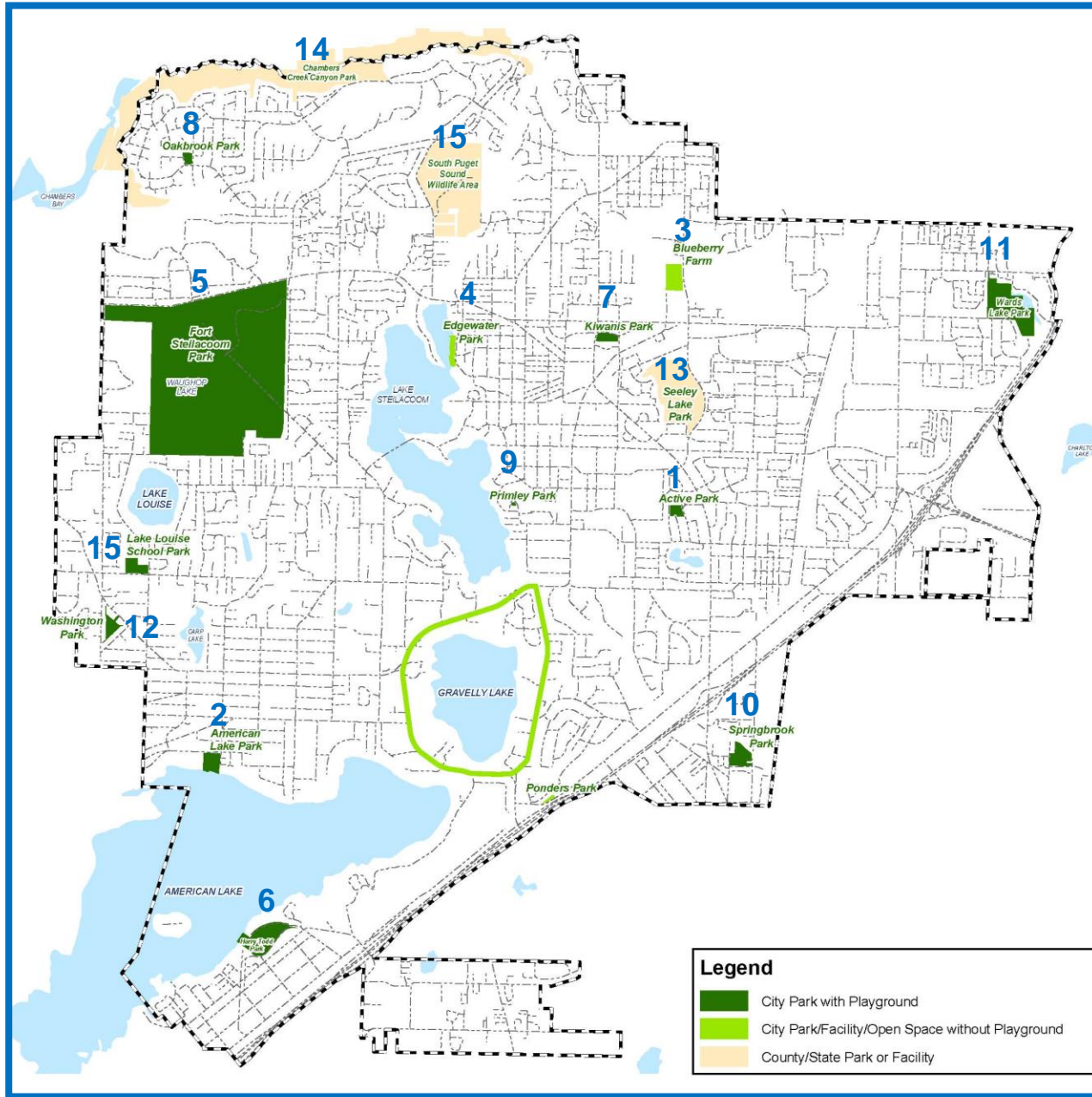
Recreation decisions are guided by the following principle:

Provide and support recreation programs that are socially responsible, economically accountable, and equitable.

V. Park Inventory

Lakewood owns and operates 14 sites. **Table P-A** provides a list of the City parks (and joint park projects with other jurisdictions) by park type, size, development status, and park amenity condition scores.

TABLE P-A					
City of Lakewood parks by type, acreage, open space acreage, and status					
Park Type	Park	Address	Acres	PACA Quality Score	PACA Diversity Score
S	Lakewood Senior Center	9112 Lakewood Dr	-	-	-
C	Harry Todd Park	8928 Thorne Lane SW	16.78		
C	American Lake Park	9222 Veterans Dr SW	5.50		
CS	Blueberry Park	5427 Steilacoom Blvd SW	7.91		
CS	Seeley Lake Park*	Conservancy	48		
N	Active Park	10506 Russell Rd SW	2.28		
N	Edgewater Park	9102 Edgewater SW	2.83		
N	Kiwanis Park	6002 Fairlawn Rd SW	2.85		
N	Oakbrook Park	9701 Onyx Dr SW	1.55		
N	Springbrook Park	12601 Addison St SW	6.68		
N	Wards Lake Park	2716 87th Street	27.79		
N	Washington Park	11522 Military Rd	3.64		
N	Lake Louise Elementary**	11014 Holden Rd SW	4.72		
N	Primley Park	10 Barlow Rd SW	0.19		
U	Colonial Plaza	6100 Motor Ace SW			
U	Ponders Park	12930 Pacific Hwy SW	.41		
U	Gravelly Lake Loop	Gravelly Lake Dr / Nyanza	3 miles		
R	Fort Steilacoom Park	8714 87th Ave SW	309.51***		
R	Chambers Creek Regional Park*	6320 Grandview Dr W	930		
	Total Acres		1370.64		
<p>* Pierce County Park ***City manages additional acres that belong to Pierce College. ** CPSD partnership; Lake Louise Elementary School serves as a neighborhood park after school hours.</p>					
<p>C= Community Park CS = Conservancy / Natural area N = Neighborhood Park</p>			<p>U = Urban Park (linear or nodal) R = Regional Park S = Senior Center</p>		
























City Parks




- 1. Active
- 2. American Lake
- 3. Blueberry Farm
- 4. Edgewater
- 5. Fort Steilacoom
- 6. Harry Todd
- 7. Kiwanis
- 8. Oakbrook
- 9. Primley
- 10. Springbrook
- 11. Wards Lake
- 12. Washington

County Parks / State Facilities

- 13. Seeley Lake
- 14. Chambers Creek Canyon Area
- 15. South Puget Sound Wildlife Area

VI. Existing City Park Inventory

		Neighborhood Parks							Other Park Type		
		Active Park	Edgewater	Kiwanis	Oakbrook	Primley	Springbrook	Wards	Washington	Ponders	Blueberry
Size (in acres)		2.28	2.83	2.85	1.55	.19	6.68	27.79	3.64	.41	7.91
	ADA accessibility										
	Ball Fields						1 Regulation		1 Small		
	Basketball Court	1 Court					2 Hoops		1 Hoop		
	Multipurpose field						Yes				
	Boat Ramp		1								
	Community Garden / Farm						Community Garden				U-pick
	Dock								1		
	Electricity										
	Fishing		Yes					Yes			
	Open Space	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	Parking	Off-street	Off-street	Off-street	Off-street	Off-street	Parking Lot	Parking Lot	Off-street	Off-street	No
	Picnic Shelters	1 (25 people)					1 (25 people)	1 (25 people)			
	Picnic Tables & Benches	Yes		Yes	Yes	Yes	Yes	Yes	Yes	Yes	
	Playground	1		1	1	1	1	1	1		
	Restroom			Yes	Portable		Portable	Yes	Portable		
	Skate Park			In-ground 12,000 sq.ft.							
	Swimming		Yes								
	Walking Path	.30 miles paved		.46 miles paved			.18 miles paved	.79 miles paved	.16 miles paved		
	Water (potable)						Yes				
	Water access		Yes						Yes		
	Wildlife							Yes			Yes

		Community Parks		Regional Park		Urban Parks	
		American Lake	Harry Todd	Fort Steilacoom	Chambers Creek	Colonial Plaza	Gravelly Lake Loop
Size (in acres)		5.50	16.78	309.51		Yes	Yes
	ADA accessibility						
	Ball Fields		1 Small 1 Full	4 Full			
	Basketball Court		2 Full				
	Historical			Yes			
	Boat Ramp	3 lane boat ramp					
	Biking			Yes			Yes
	Docks	Yes	Yes	Yes			
	Dog Park			Yes - 22 acres w/ large & small areas			
	Electricity		Yes	Yes		Yes	
	Fishing	Yes	Yes - when allowed	Yes - catch & release			
	Information			Yes			
	Lifeguards	Summer	Summer				
	Open Space	Yes	Yes	Yes	Yes	Yes	Yes
	Venue			Pavilion in the Park		Yes	
	Parking	50 extended spaces	Parking Lot	Parking Lot		Yes	
	Picnic Shelters	1 – 25 people	1 – 25 people w/ electricity, water 1 – 25 people	1 – 100 people w/ electricity, water, BBQs 1 – 25 people w/ water, BBQ			
	Picnic Tables & Benches	Yes	Yes	Yes		Yes	
	Playground	1	1	2			
	Restroom	Year round	Year round	Year round			
	Multipurpose fields			2 Full / 4 Other			
	Skate Park		Modular 12,000 sq. ft.				
	Swimming	Yes	Yes	No			
	Tennis Court		1				
	Walking Path	.22 miles paved	.39 miles gravel & paved	12.3 miles gravel & paved	Hiking Trail		3 miles
	Water (potable)		Yes	Yes			
	Water access	Yes	Yes	Yes	Yes		
	Wildlife			Yes	Yes		

VII. Capital Improvement Plan

<<insert updated CIP here>>

DRAFT

*“We moved here from Colorado in 2015.
We love Lakewood, our neighborhood, Fort
Steilacoom Park and Waughop Lake.”*

- Survey Respondent



VIII. 2019/2020 Snapshot

2019 Population	2035 Population Projection	Increase from 2019-2035
59,670	77,329	33%
PRCS Annual Budget (2019)	Park Capital Improvements next 6 years (2019)	PRCS FTEs
\$4,228,025	\$13,675,000	24.25
Number of Parks	Total Park Acres	# of Playgrounds
14	473+	13
Operating PRCS Budget per Capita	Number of Residents per park	Acres of Park Land per 1000 residents
\$70.86	4,590	7.9

VIII. Structure of the Legacy Plan

Chapter 1: Overview

This chapter provides an overview of the Plan, including: insight on the Plan's purpose, how the Plan fits in with other important City policy documents, planning phases, a detailed look at the Plan's vision, mission, goals, policies, action items, core values, and level of service measurements. This chapter also provides a review of the multitude of public health, social, economic, and environmental benefits of parks, recreation, and open space; a progress report on City achievements since 2014; and an overview of the Parks, Recreation, and Community Service (PRCS) department and various advisory boards.

Chapter 2: Community Profile

This chapter provides information on City's location, size, geography, weather, history, and demographics.

Chapter 3: Demand and Needs Analysis

The first part of this chapter provides information on national, regional, and local park and recreation trends. The second part of this chapter provides an in-depth look at engagement event input. Using this information, this chapter provides a level of service analysis. The third part of this chapter provides a level of service analysis (LOS) of Lakewood's existing park system.

Chapter 4: Park Inventory

This chapter provides information on the City's existing parks, including park classification, park inventory, and potential park projects.

Chapter 5: Recreation Inventory

This chapter provides an overview of the City's recreation guidelines and programming.

Chapter 6: Capital Improvement Plan

This chapter provides the Capital Improvement Plan (CIP) for 2020 to 2026, as well as a list of potential future capital projects.

Appendices

A number of appendixes are included in this Plan, see the Table of Contents for a full listing.



“Thank you for continuing to show that parks are vital to a healthy community.”

- Focus Group Respondent



Farmers Market

“[The City of Lakewood] has done a great job adding events and bringing more and more to the community. Thank you!”

- Survey Respondent

“I like all you’re doing. Keep up the good work.”

- Focus Group Respondent

Chapter 1: Introduction

1.1 Legacy Plan Overview

The City has achieved a number of the projects, strategies, and action items identified in the 2014 Legacy Plan. To reflect these accomplishments and re-focus City energies on present service gaps and community needs, the City held and attended various events to capture the voice of our residents. The City also reviewed recent local demographic information and park trends. Using this information as a springboard, the City crafted the current Legacy Plan (“Plan”) you are holding which looks out from 2020 to 2026.

Like the proceeding plan, this Plan provides the strategic framework for the City’s parks and recreation system. This document is intended for use at the policy level, as well as at the day-to-day operational level.

As shown above, the City strongly believes in the power of planning and community driven processes. This Plan was formed based on the aspirations, values, and beliefs of the Lakewood community.

This Plan includes information on current park and recreation trends, demographic developments, existing park and recreation conditions, an analysis of community needs and desires, an updated Capital Improvement Plan (CIP) for 2020-2026, and a list of potential future capital projects.

1.2 Purpose

The plan is used in the following ways:

A strategic guide

The Plan serves as a guide for elected officials and City personnel in the provision of park and recreation services. The Plan acts as a foundation for future strategic planning, decision making, and visioning exercises.

An information provider

The Plan provides information on the City’s parks and recreation system for elected officials, City personnel, community members, and any other interested parties.

To support grant funding

The Plan is designed to support grant applications; specifically, the Plan is designed to meet the requirements of the Washington State Recreation Conservation Office (RCO).

To comply with Growth Management Act requirements.

The Plan is designed to comply with Growth Management Act (GMA) requirements and supplement the City’s Comprehensive Plan, specially RCW 36.70A.020 and Section 3.10, respectively.

1.3 Meeting this purpose

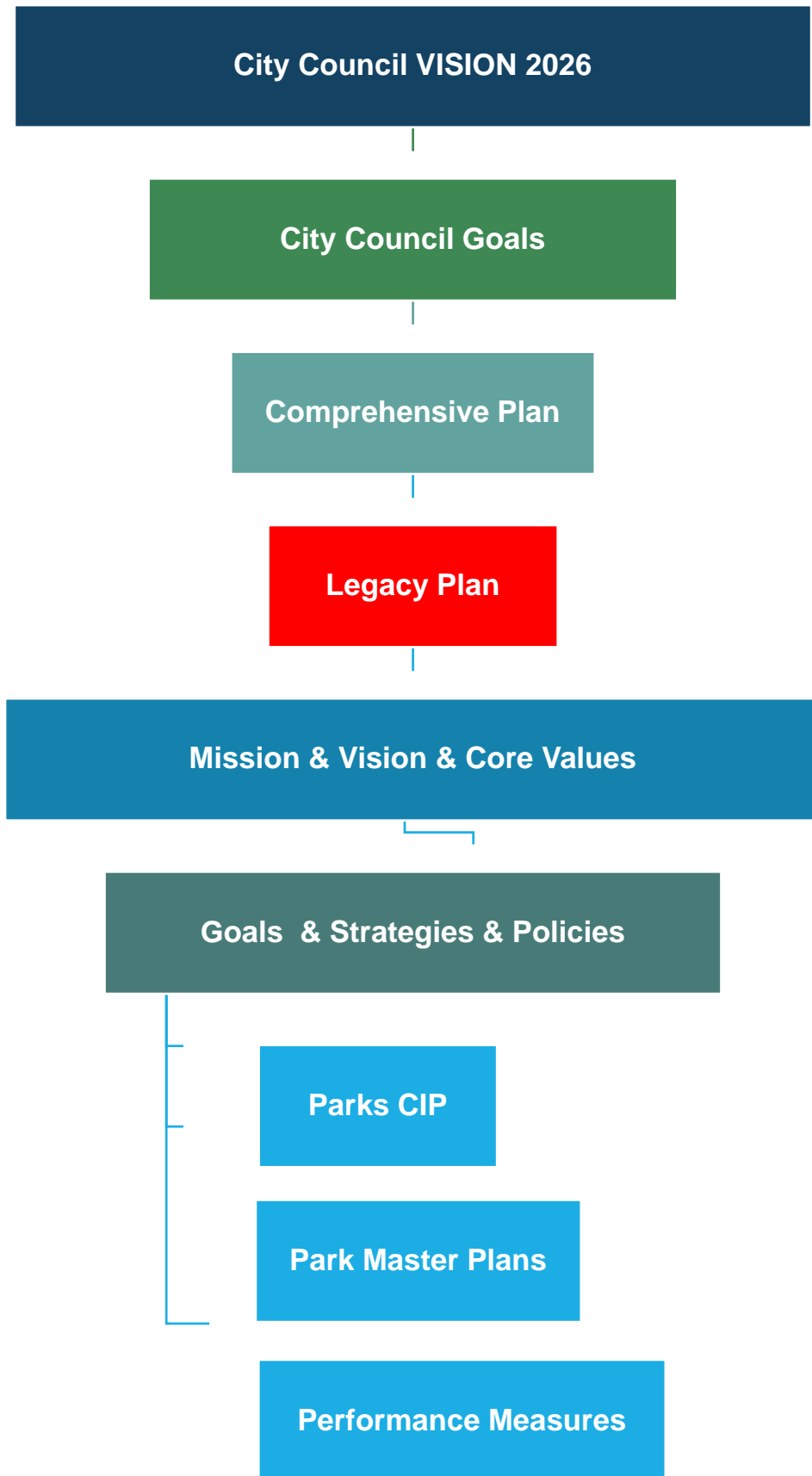
In effort to meet the purpose identified in the section above the Plan provides:

- Direction in the form of goals, policies, and action items for the City.
- An assessment of future park, facility, and recreation service needs determined through an extensive and multi-pronged community engagement effort, research on recent demographic changes, and research on national, regional, and local park and recreation trends. This information helped inform the level of service measurement selected for this Plan.
- An inventory and evaluation of existing parks, facilities, and recreation programs. This inventory includes a highlight of recent park additions, as well as a list of potential future capital projects for each site.
- A 6-year CIP for the years 2020 to 2026 and a list of potential future capital projects for beyond 2026.
- A framework for retaining open space, enhancing recreational opportunities, conserving fish and wildlife habitat, increasing access to natural resource lands and water, and developing parks and recreational facilities.

1.4 Strategic Framework

The Plan is one of many important City planning and policy documents. As shown in **Figure 1-1**, the Plan the acts in concurrence with the City Council Vision 2026, the City Council Goals, and the City's Comprehensive Plan. The Plan supports these documents by adding level of specificity to help direct park and recreation services.

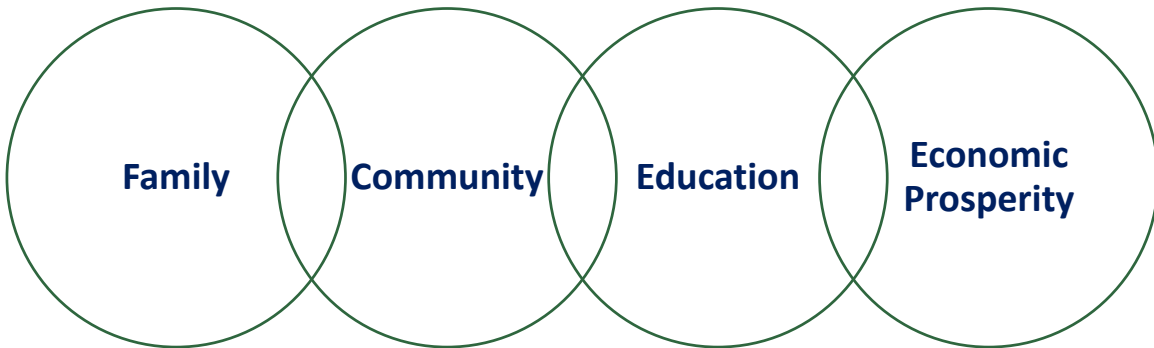
**FIGURE 1-1
Strategic Framework**



City Council Vision 2026

The City Council’s Vision 2026 serves as the foundation and springboard for all other City plans and policies. The City Council’s Vision 2026 sets a clear target for the City for its thirtieth anniversary as a City. The City Council’s Vision 2026 is:

Our VISION for **Lakewood** is a thriving, urban, South Puget Sound City, possessing the core values of:



We will advance these values by recognizing our past, taking action in the present, and pursuing a dynamic **future**.

THE CITY COUNCIL’S VISION FOR LAKEWOOD AT ITS 30TH YEAR ANNIVERSARY IS A COMMUNITY:



Inspired by its own sense of **HISTORY** and progress



Characterized by the beauty of its lakes, parks and natural **ENVIRONMENT**



Known for its safe and attractive neighborhoods, vibrant downtown, active arts and cultural **COMMUNITIES**



Acknowledged for excellence in the delivery of **MUNICIPAL SERVICES**



Sustained by robust **ECONOMIC GROWTH** and job creation



Leveraging and embracing of our **DIVERSITY**



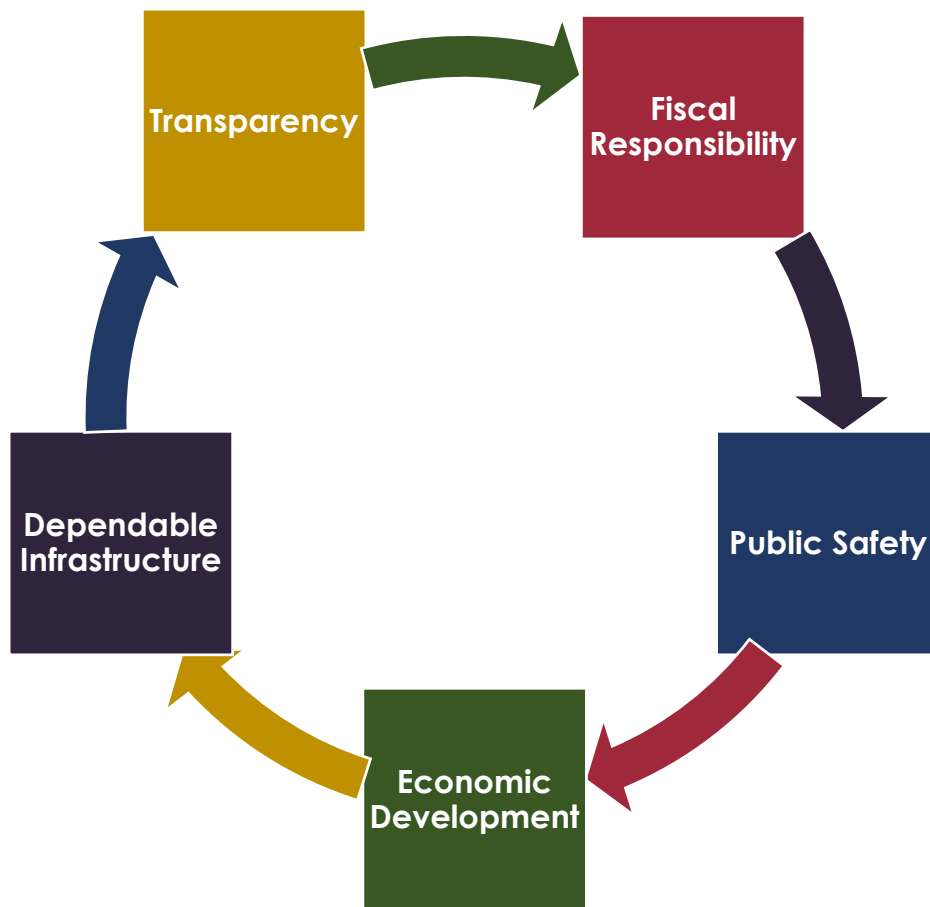
Recognized for the excellence of its public and private **SCHOOLS** and its community and technical colleges



Supportive of Joint Base Lewis McChord (JBLM), Camp Murray, and **SERVICE MEMBERS** and their families

City Council Goals

The City Council's Goals and Strategic Plan establishes the objectives and strategies for achieving the City Council's Vision 2026. The City Council Goal areas are:



Economic Development

The City of Lakewood promotes and supports a dynamic and robust local economy.

- 1.1 Align economic goals and resources across departments.
- 1.2 Pursue infrastructure improvements vital to economic development and to bolster the City's competitiveness.
- 1.3 Enhance and diversify housing stock and improve multi-generational community assets.
- 1.4 Foster collaborative and advantageous partnerships with businesses, community members, and regional partners.
- 1.5 Promote and facilitate sustainable economic development.

Dependable Infrastructure

The City of Lakewood provides safe, clean, well-maintained, and dependable infrastructure.

- 2.1 Implement capital infrastructure projects to improve transportation, park, and utility systems.
- 2.2 Invest in preventative maintenance of facilities, parks, and streets to protect City assets.
- 2.3 Advance infrastructure projects that enhance the City's identity and diversity.
- 2.4 Increase connectivity and accessibility.

Public Safety

The City of Lakewood is one of the safest cities in Washington State.

- 3.1 Improve community safety and reduce crime through data driven processes.
- 3.2 Match perception of public safety with reality.
- 3.3 Provide resources to support the health, welfare, and safety of the community.
- 3.4 Expand community outreach and educational programs.

Fiscal Responsibility

The City of Lakewood maintains a strong fiscal position.

- 4.1 Provide efficient and effective municipal services.
- 4.2 Evaluate revenues and expenditures and respond to changing service needs.
- 4.3 Make smart investments in people, places, and resources.

Transparency

The City of Lakewood communicates its goals, successes, and challenges to the community.

- 5.1 Dynamically promote a positive image of Lakewood.
- 5.2 Advocate for Lakewood at all levels of government.
- 5.3 Develop measureable outcomes and compare these to national benchmarks.
- 5.4 Strengthen connection with stakeholders, partners, and communities.

Comprehensive Plan

The City's Comprehensive Plan, a requirement of GMA, serves as the cornerstone of local planning. One of the goals of GMA is to "retain open space, enhance recreational opportunities, conserve fish and wildlife habitat, increase access to natural resource lands and water, and develop parks and recreational facilities" (RCW 336.70A.020(9)). The 2014 Legacy Plan's goals and priorities were inserted into the Comprehensive Plan under Chapter 3, Section 10, Green Spaces, Recreation, and Culture, after that Plan's adoption. Similarly, the City intends to update this section of the Comprehensive Plan in 2021 to match this Plan.

1.5 Planning Area

The planning area for this study includes all areas within the city limits of Lakewood. When appropriate, the Plan also considers parks located in close proximity to Lakewood in adjacent jurisdictions, such as Pierce County and University Place.

1.6 Recreation Conservation Office Requirements

The Recreation and Conservation Office (RCO) is a state agency that manages grant programs to create outdoor recreation opportunities, protect the best of the state's wildlife habitat and working farms and forests, and help return salmon from near extinction. Since the agency began in 1964, it has awarded more than \$2.6 billion in grants to more than 10,000 projects. On average, RCO awards 270 grants for \$78 million every year. To remain eligible for RCO grant funding the City must update its Park, Recreation, and Open Space Plan every six years.

The Plan meets the six year planning requirement as established in the RCO's Funding Board, Manual 2, Planning Policies and Guidelines (July 2018):

Goals and Objectives

Goals and objectives are explained in-depth later in **Chapter 1**.

Inventory

An inventory of existing parks and facilities is provided in **Chapter 5**. The inventory includes information on projects completed at each park since the adoption of the 2014 Plan. The inventory also details potential future opportunities and projects at each site.

Public Involvement

A detailed review of engagement events and results are provided in **Chapter 3**. The City intentionally designed and implemented a multi-pronged engagement plan. The engagement plan intentionally targeted historically unrepresented or underrepresented voices and perspectives from around the community. Public engagement opportunities included:

Legacy Plan Task Force: The City created an advisory committee consisting of a variety of local stakeholders that provided guidance and input to the Plan's update process.

Open Houses: The City held three open houses, two at City Hall and one at the Lakewood Library.

Online Open House: The City provided an online version of the open houses on its website.

Surveys: The City had two online surveys. One survey was available to everyone on the City's website. The other survey was sent to 2,000 randomly selected residences in Lakewood; to access this survey a unique identifier was required.

Focus Groups: City personnel held meetings with a variety of local stakeholder groups.

Parks and Recreation Advisory Board (PRAB): City personnel engaged the PRAB at several meetings. PRAB provided input on the planning process and drafts.

City Council: City personnel engaged the City Council through multiple City Council briefings and presentations.

Demand and Need Analysis

Chapter 3 provides a detailed demand and need analysis. This assessment includes an analysis of existing environments, demographic trends, park and recreation trends, and input received from the community at public engagement efforts. For the needs analysis, the City also performed a gap analysis using the Plan's level of service measurement.

Capital Improvement Plan

Chapter 6 provides a park CIP for 2020 to 2026. The CIP identifies the City's park capital infrastructure expenditures for the next six years listing specific projects, funding sources, and timelines for project completion. The CIP is updated annually to reflect progress, budget and priority changes, and new projects and opportunities. This process is crafted in a way to allow for extensive public involvement. In addition to the CIP, **Chapter 6** also provides a list of potential park capital projects and opportunities not currently included in the CIP. The intent of this document is to help inform future CIP development.

Plan Adoption by City Council.

Appendix X provides documentation of the Legacy Plan's adoption on **DATE X, 2020**.

“Great job paving the path around the Lake.”

- Survey Respondent

Paved path around Waughop Lake



1.7 Planning Phases

Over the course of 2019 and in to early 2020, the City performed the following planning phases:

Phase I – Environmental Scan

This phase consisted of the gathering of relevant data and input on the City, PRCS personnel, and the needs and desires of the community. This included a multi-pronged community engagement effort, an analysis of existing conditions and internal and external relationships, and a review of national, statewide, and local trends. Reviews were made of city documents, demographic data, population projections, park and recreation trends, park inventory updates, program evaluations, etc.

Phase II – Needs Assessment

Using the data collected from Phase I, the needs assessment determined the gaps within the City’s current parks and recreation programs and provides direction on how to close these gaps in the short and/or long term. Plan’s goals, strategies, action items, level of service measurements, and 6-year CIP were created to help systematically close the gaps identified through this process.

Phase III – Plan Development

This phase included drafting the Plan and multiple internal reviews. In addition to the internal reviews, the draft was reviewed by the City Council, the Legacy Plan Task Force, and the Parks and Recreation Advisory Board (PRAB).

Phase IV – Plan Approval

The City Council adopted the Legacy Plan on DATE X, 2020. Prior to adoption, the City Council reviewed Legacy Plan materials on:

May 13, 2019
September 9, 2019

January 13, 2020
February 24, 2020

TABLE A
Legacy Plan Planning Phases Timeline

	2019									2020		
	Apr.	May	June	July	Aug.	Sep.	Oct.	Nov.	Dec.	Jan.	Feb.	Spring
Phase I Environmental Scan												
Phase II Needs Assessment												
Phase III Plan Development												
Phase IV Plan Approval												

1.8 Vision

Lakewood is a healthy and vibrant community where opportunities abound.

The Vision describes the desired future of the community and its parks and recreation system. This vision aligns with the City Council's Vision 2026 and reflects the aspirations of the community.

Healthy Communities

means providing an environment and ample opportunities that support and encourage the physical, emotional, and mental health of those who live, work, visit, and play in Lakewood.

Vibrant Communities

means a lively, dynamic, creative, and aesthetically beautiful community filled with opportunities for building social connections and civic engagement. This includes a thriving economy, as well as honoring and supporting social and cultural diversity.

Opportunities abound

means a wide range of quality parks, recreation programs, events and services are accessible, both physically and financially, to the community.



1.9 Mission

Lakewood provides quality parks, diverse programs, and sustainable practices that encourage engaged and livable communities.

The Mission describes how the City aims to implement, support, and advance the Vision.

Quality Parks

Are reflective of community needs, innovatively-designed, well-maintained, and safe. Quality parks boost property values, fuel economic development, promote healthy lifestyles, and encourage an active community.

Diverse Programs

Means providing a full spectrum of recreation services that are accessible to people of different backgrounds, interests and abilities.

Sustainable Practices

Means the use of systems and practices that ensure the environmental, economic, social, and cultural needs and desires of future generations will not be compromised.

Engaged communities

Means that community members take advantage of opportunities that encourage physical exercise, active lifestyles, and that individuals are active within the community and civically engaged.

Livable Communities

Are places that offer amenities that attract residents, businesses, and visitors and provide a higher quality of life.

1.10 Goals

To measurably advance the Vision and Mission, the following goals, policies, action strategies, and performance measures were created.

Goals

Provide a statement describing an outcome the City strives to accomplish in effort to achieve the state vision and mission of this Plan.

Policies

Provide ways in which the City aims to support and advance work within each respective goal.

Action strategies

Provide more concrete or measurable steps towards achieving the identified goals and policies.



Goal 1

Protect, preserve, enhance, and expand parks and open space facilities.

		<u>Supports Mission</u>
Policy 1.1:	Protect irreplaceable natural, cultural, and historical assets.	Quality parks Sustainable practices
Policy 1.2:	Preserve existing parks and facilities by using preventative maintenance and innovative and sustainable practices.	Sustainable practices
Policy 1.3:	Enhance parks by providing a variety of amenities that meet the diverse needs of a growing and changing population.	Diverse programs Engaged and livable communities
Policy 1.4:	Expand park systems by strategically acquiring land and proactively planning for future system needs.	Quality parks Sustainable practices

Action Strategies:

1. Identify, inventory, preserve, and protect natural, cultural, and historical assets. Explore the feasibility of creating interpretive and/or environmental centers and expanding informational signage in parks. Partner with other organizations to protect and communicate the City's natural, cultural, and historical assets.
2. Protect public spaces including open space, water access, natural areas, and developed park land, for future generations.
3. Work with neighboring jurisdictions to effectively plan public spaces, amenities, and programs.
4. Promote planning policies, zoning designations, and other regulations that protect and encourage access to, and the development of, parks, walkways, and open spaces. Collaborate with City planning personnel to craft planning tools.
5. Invest in adequate preventative maintenance to sustain the investments made in the park and recreation system. Conduct regularly scheduled inspections to ensure safe conditions. Continue the transition from a "catch-up" mode of operation to a strategic planning mode of operation. Use the Park Amenity Condition Assessment (PACA) to inform sustainable, long-term asset management.
6. Continue to apply innovative park management practices and facility solutions to reduce waste and increase efficiencies. Promote and demonstrate environmental stewardship.

7. Provide low-impact or no-impact park and recreation amenities in natural and environmentally sensitive areas.
8. Provide a variety of park amenities, including multi-use amenities, and recreation programs to meet the needs of all ages, abilities, socioeconomic statuses, and cultural backgrounds. See **Goal 2** for more information.
9. Prioritize park acquisition and development in the following areas:
 - Areas of City not within a ten-minute walking distance of a publically accessible park or open space facility.
 - Parks and amenities that score below 2 on the PACA.
 - Areas of the City that are experiencing increased housing density, population growth, and commercial development.
 - In areas of the City with unserved or underserved populations.
10. Engage the public in the development of master plans. See **Goal 3**.

Aligns with City Council Goal areas of:

Economic Development
Dependable Infrastructure
Fiscal Responsibility



Trails at Fort Steilacoom Park

Goal 2

Provide equitable and community-driven services that are accessible for all.

		<u>Supports Mission</u>
Policy 2.1:	Provide a wide variety of park amenities and programs to meet the various needs of the community.	Quality parks Diverse programs
Policy 2.2:	Continue to remove physical, financial, and social barriers that prevent or deter park and recreation use.	Engaged and livable communities
Policy 2.3:	Celebrate and support the cultural diversity of the community.	Diverse program Engaged and livable communities
Policy 2.4:	Provide a variety of opportunities to involve residents, partners, and stakeholder groups in park and recreation planning, design, decision making, and program implementation.	Engaged and livable communities Sustainable practices
Policy 2.5:	Develop policies to support active and healthy communities.	Engaged and livable communities

Action Strategies:

1. Develop multi-use facilities that allow for a variety of recreation opportunities in effort to meet the needs of all ages, abilities, and socio-economic, and cultural backgrounds. Continue to provide, enhance, and expand a variety of passive and active amenities and opportunities that reflect the community's needs.
2. Develop a system that provides a park or open space facilities within a 10-minute walking distance of all addresses. Increase access to park and recreation opportunities in underserved areas.
3. Engage residents, business owners, and other community stakeholders in park design and amenity selection. Use innovative and multi-pronged engagement efforts to increase awareness and community involvement. Concentrate efforts to reach unrepresented or and underrepresented populations.
4. Use a variety of communication platforms to inform residents of parks, recreation programming, and services. Consider access, language, and other factors when developing materials or campaigns.

5. Increase access to parks and recreation opportunities by reducing physical, financial, and structural barriers by:
 - continuing to improve universal access to and through City parks and open space facilities;
 - continuing to structure program fees according to cost guidelines to ensure program affordability, see **Chapter 5**; and
 - providing a variety of recreation programs and events across the City, particularly in unserved or underserved communities.
6. Build and leverage relationships with community partners, governmental entities, including Joint Base Lewis-McChord (JBLM), and other organizations to meet the park and recreation needs of the community.
7. Raise cultural awareness through arts, cultural, and history events and programs.
8. Continue to improve the cultural competency of PRCS personnel by providing relevant educational and training opportunities.
9. Collaboratively develop and implement effective strategies to support livable and healthy communities, including policies focused on healthy foods, clean environments, tobacco and smoke-free environments, quality park and open spaces, minimized emissions and waste, increased social relationships, etc.

Aligns with City Council Goal areas of:

Dependable Infrastructure

Fiscal Responsibility

Transparency



Goal 3

Increase the connectivity of the community.

Connectivity means the state or extent of being connected or interconnected. For the Plan, this means the ability to access parks and park amenities, and build and leverage social connections, for people to feel comfortable and welcome in the City's public spaces, and for civic engagement.

		<u>Supports Mission</u>
Policy 3.1:	Develop and maintain a system of connected non-motorized trails that encourage physical activity and create safe routes to parks and public spaces.	Engaged and livable communities
Policy 3.2:	Build and leverage partnerships with other entities, organizations, community stakeholder groups, and other City departments to provide quality and accessible services.	Engaged and livable communities Quality parks
Policy 3.3:	Create a sense of place at parks and in public spaces by incorporating art, culture, and history.	Diverse program Engaged and livable communities
Policy 3.4:	Provide a variety of outreach and promotional materials to spread awareness of parks and recreation services.	Engaged and livable communities Sustainable practices
Policy 3.5:	Assume a wide range of roles in the provision of services, including direct provider, partner, sponsor, and information clearinghouse	Engaged and livable communities Sustainable practices

Action Strategies:

1. Create a system of connected on-and-off street, non-motorized trails that connect parks and other public spaces. Consider mobility needs when designing these systems. Partner with neighboring jurisdictions to connect trails regionally. Encourage linear parks to connect trails and parks when possible. Create safe routes to parks using sidewalks and shared-use paths.
2. Develop a variety of trail and paved pathway systems within all parks. Ensure that paved pathways meet the Americans with Disabilities Act (ADA) standards for universal access. Secure resources necessary to sustainably maintain trail and pathway systems.
3. Encourage the use of public transit and active transportation to access parks and programs. Advocate for transit stops near parks and facilities hosting recreation programs and events.

4. Create community attachment to place and increase social capital by fostering a bond between residents and public spaces through the use of design and by incorporating art, history, cultural assets, and opportunities to serve (volunteer), when appropriate.
5. Create spaces that are pedestrian friendly, respect history, and welcome everyday users. Provide a venue for large events and provide a variety of amenities and park experiences.
6. Partner with other providers, entities, organizations, and community stakeholders to ensure that a wide variety of park and recreation services and amenities are available citywide. Work with these groups and advisory boards to identify community needs and high priority projects.
7. Partner with the Clover Park School District to create neighborhood parks and increase operational efficiencies by reducing duplicative services.
8. Develop promotional and outreach strategies to inform residents of parks and recreation opportunities and benefits.
9. Increase wayfinding and informational signage throughout the City and in parks. Install interpretative features in parks and public spaces that provide accounts of the community's historical, cultural or environmental assets.
10. Cultivate innovative, knowledgeable, and service driven PRCS personnel.
11. Partner with Pierce County Library to create a joint Library and Senior Community Center in the Downtown area.
12. Partner with the Tacoma-Pierce County Public Health Department to develop and implement effective strategies to support livable and healthy Lakewood communities.

Aligns with City Council Goal areas of:

Dependable Infrastructure

Fiscal Responsibility

Public Safety



Paved pathway around Waughop Lake

Goal 4

Leverage and invest in facilities, programs, and infrastructure that boost economic opportunities and improve quality of life.

		<u>Supports Mission</u>
Policy 4.1:	Continue to develop and expand destination park amenities and community signature events that increase tourism and improve recreation opportunities.	Sustainable practices Quality parks
Policy 4.2:	Develop park and public space amenities in the downtown and other mixed-use and commercial areas.	Engaged and livable communities Quality parks
Policy 4.3:	Provide safe, clean, and green parks that attract visitors, businesses, and enhance property values.	Quality parks Sustainable practices

Action Strategies:

1. Use regional, waterfront, and community parks for community signature events, competitions, and a variety of specialty or destination uses to attract visitors from the greater Puget Sound region and beyond. Manage and inform users of the balance between destination and local use.
2. Create a downtown park to serve residents, visitors, and commercial businesses and stimulate economic growth.
3. Leverage public spaces and amenities that provide for civic gatherings and celebrations, such as the Colonial Plaza. Support uses of public spaces in the Downtown.
4. Partner with others to host, support, and promote city parks and programming in public spaces, including signature events.
5. Support and encourage volunteer programs that enhance parks and recreation programs.
6. Promote walkability and safe routes to parks and public spaces.
7. Showcase art, history, and cultural assets to foster a sense of place.
8. Develop a marketing strategy that promotes the City's parks.

9. Use Crime Prevention through Environmental Design (CPTED) features and other security measures to increase park safety.
10. Support and encourage local economic mobility pathways and healthy choices at City program and events.

Aligns with City Council Goal areas of:

Economic Development
Dependable Infrastructure
Fiscal Responsibility

2019 National Cyclocross Championship



Goal 5

Provide transparent, accountable, and fiscally responsible services and facilities.

		<u>Supports Mission</u>
Policy 5.1:	Make accountable, transparent, and responsible decisions that consider the environmental, economic, social, and cultural impacts to our community.	Sustainable practices
Policy 5.2:	Maintain and update the Legacy Plan goals, strategies, policies and procedures in response to changing needs, trends, performance outcomes and statutory requirements.	Sustainable practices Engaged and livable communities.
Policy 5.3:	Secure sustainable, diverse, and creative funding.	Sustainable practices
Policy 5.4:	Cultivate and leverage community partnerships to improve park and recreation services.	Engaged and livable communities.
Policy 5.5:	Research, implement, evaluate, and improve park and recreation practices.	Sustainable practices Quality parks

Action Strategies:

1. Provide information on environmental, economic, social, and cultural impacts as part of all master plans and reports.
2. Update the six-year CIP and work programs in conjunction with biennial budget development. Use the PACA to help inform capital improvement decision making and asset management.
3. Publish annual reports that highlight impacts and outcomes of City work. Conduct regular program evaluations. Use performance measurements tools to evaluate and monitor performance. Monitor changes and trends in performance outcomes, adjust when appropriate.
4. Provide a variety of opportunities for public engagement. Consider access, language, and other factors when developing public engagement events. Use a variety of means to reach out to the community. Focus on inclusive engagement by conducting concentrated outreach in hard-to-reach and unserved/underserved communities. Use a variety of communication platforms to inform residents of parks, recreation programming, and services.
5. Include input from the PRAB, and other advisory committees when applicable, when considering park and recreation related decisions.

6. Pursue funding sources and creative service provision methods that sustainably fund park and recreation development, operations, and maintenance. Review funding strategies and sources biennially. Review pricing guidelines and fee structure annually. Continue to meet PRCS's cost-recovery goal of 45% while continuing to providing for amenity and program affordability. Authorize sufficient resources to update Legacy Plan every six years to maintain state grant funding eligibility and satisfy statutory requirements.
7. Select designs and materials that are environmentally friendly, aesthetically pleasing, durable, and fiscally responsible. Thoroughly consider on-going maintenance and operation impacts of new or expanded parks, amenities and facilities when planning for future park or program expansion.
8. Build and leverage partnerships with other providers, entities, organizations, community stakeholders, and volunteer groups to improve park amenities and recreation programming.

Aligns with City Council Goal areas of:

Fiscal Responsibility

Transparency

1.11 State Environmental Policy Act Review

The Washington Legislature enacted the State Environmental Policy Act in 1971, see RCW 43.21C. Commonly called SEPA, the law helps state and local agencies identify environmental impacts likely resulting from projects and decisions, including non-project actions. Non-project actions are governmental actions involving decisions about policies, plans, or programs containing standards for controlling use or modifying the environment, or that will govern a series of connected actions. The Plan qualifies as a non-project action. The procedural requirements for SEPA review of a non-project proposal are the same as a project proposal. The City, acting as lead agency, will complete an environmental checklist and evaluate the Legacy Plan's potential impacts. The City will follow the SEPA review process and requirements.



1.12 Benefits of Parks, Recreation, and Open Spaces

Extensive research by academics, non-profits, and other organizations document the various health, economic, social, and environmental benefits of physical activities and parks, recreation programs, and open space. In 2003, the Trust for Public Land published the “The Benefits of Parks: Why America Needs More City Parks and Open Space” and in 2006 published “The benefits of parks.”¹ Both studies provide great insight on the benefits of park and open space. The following provides a brief overview the public health, social, economic, and environmental benefits of parks, recreation, and open spaces.

Importantly, while benefits of parks and open space are well documented so is the prevalence of the disparate opportunities to access these benefits. Low-income and minority communities are more frequently located in areas with limited access to quality parks and open spaces.



¹Sherer, Paul M. “Why America needs more city parks and open space.” *The Trust for Public Land* (2003):1-31.
Gies, Erica. “The health benefits of parks.” *The Trust for Public Land* (2006):1-24.

Public Health Benefits

Park and recreation amenities provide a catalyst for increased physical activity. Physical activity makes people mentally and physically healthier by:

- Reducing stress and mental disorders.
- Relieving symptoms of depression and anxiety, improving moods, and reducing mental fatigue.
- Increases perceptions of life quality and self-reported general health.
- Reducing the risk of premature death, coronary heart disease, hypertension, colon cancer, and non-insulin-dependent diabetes.
- Reduces Body Mass Index (BMI) scores and reduces obesity rates.
- Improves muscle strength, joint structure, and joint function

Social Benefits

Park and recreation amenities provide healthy spaces for family and community members to engage with one another. Increased engagement makes communities healthier by:

- Increasing social capital & collective efficacy.
- Creating a deeper sense of community.
- Reducing crime.
- Creating a safe environment for youth.
- Allowing the opportunity for small children and youth to develop vital life skills, such as social skills, muscle strength and development, coordination, language skills, cognitive thinking and reasoning abilities, and coping mechanisms.



Springbrook Park

Economic Benefits

Parks and open space can provide positive economic impacts by:

- Increasing property values, studies show that people prefer to buy homes close to parks and open spaces. In one study over 50% of respondents would pay 10% more for a home located near a park or open space.²
- Attracting businesses and workers.
- Bringing in revenue and providing jobs. In 2015 it is estimated that local public park and recreation agencies generated more than \$154 billion in economic activity.³ Washington state was ranked #10 for highest economic impact of local parks at \$2.6 billion. It is also estimated that in 2015 local park and recreation agencies, including operations and capital spending, supported more than 1.1 million jobs.
- Directly and indirectly increases employment opportunities.

Notably, increases in property rates and desirability can lead to decreases in affordability. This in turn can lead to increased exclusion, marginalization, and displacement of low-income and other vulnerable residents.

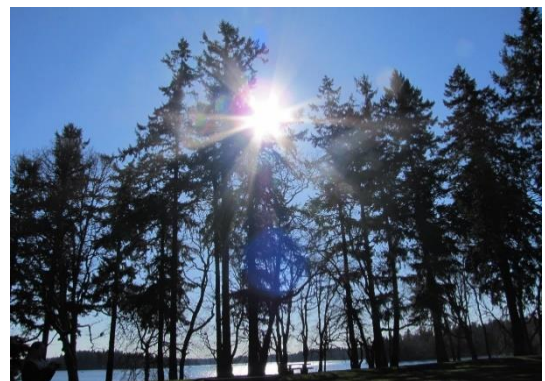
Environmental benefits

Parks and open space, often filled with trees, natural vegetation, and natural pervious surfaces, can provide positive environmental benefits, such as:

- Improving air quality.
- Improving water quality.
- Reducing soil erosion.
- Producing natural air conditioning.
- Increasing biodiversity - Parks have higher species richness.

1 Tree = 10 A/C units

The evaporation from one large tree can produce the cooling effect of 10 room sized air conditioners operating 24 hours a day.



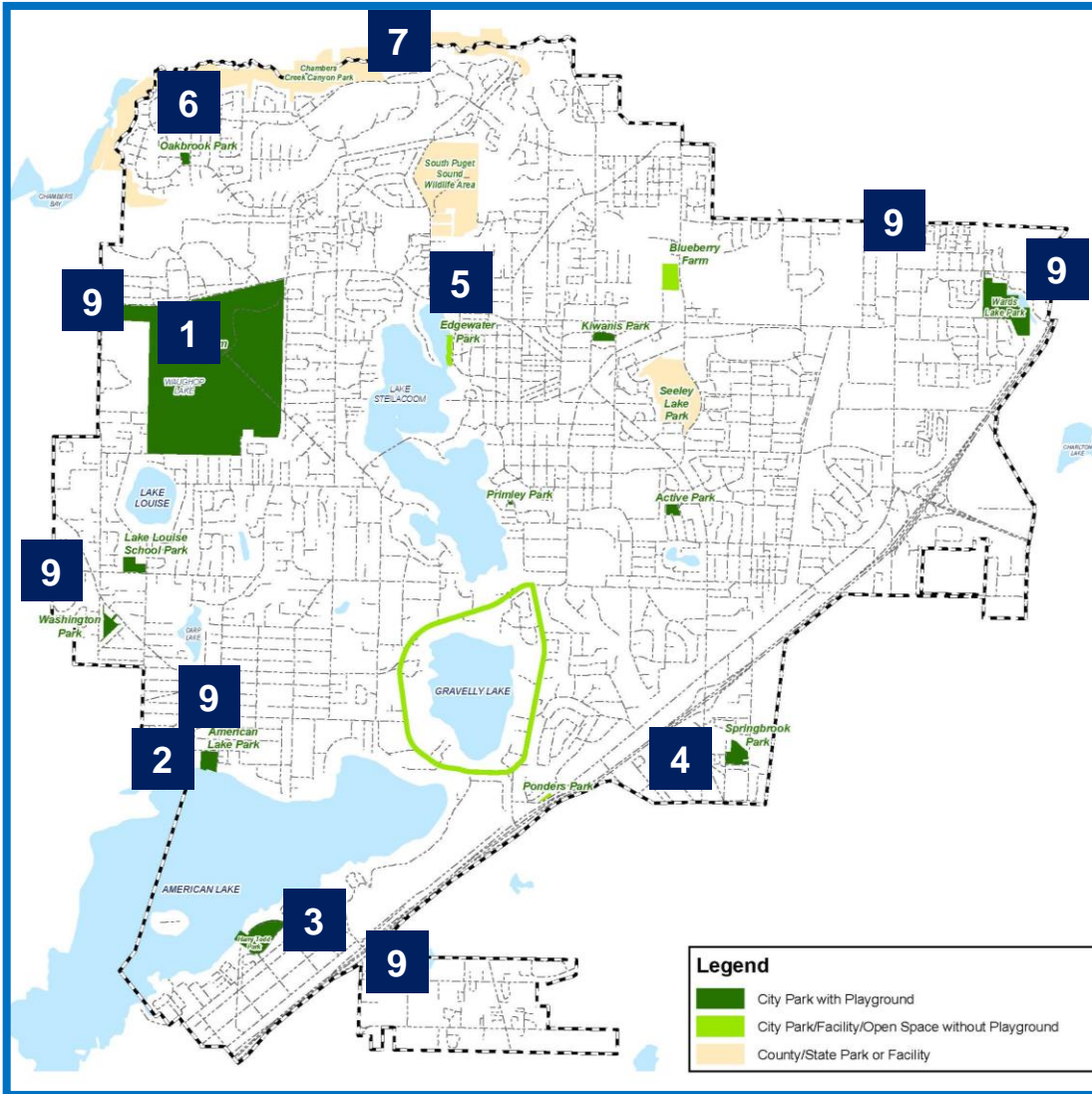
² Gies, Erica. "The health benefits of parks." *The Trust for Public Land* (2006): 1-24.

³ National Recreation and Park Association. "Economic impact of local parks: an examination of the economic impacts of operations and capital spending by local parks and recreation agencies on the United States economy." National Recreation and Park Association (2018).

1.13 Progress Report

Since 2014 the City completed a number of significant projects align with Legacy Plan goals across the City.

<<insert 201-2019 CIP funding chart>>



1	Fort Steilacoom Park
	Pavilion in the Park Utility and North Angle Lane Improvements Road way paving
2	American Lake Park
3	Harry Todd Park
4	Springbrook Park
5	Edgewater Park
6	Oakbrook Park
7	Chambers Creek Trail Area
8	Gateways

For a comprehensive report card on Legacy Plan progress from 2014 to 2019, see **Appendix X**. The following list provides a brief overview of accomplishments since 2014 by Park:

Fort Steilacoom Park

- Paved 1-mile trail around Waughop Lake
- Added fishing docks and view platforms
- Repaved roadways – entry & Angle Lane
- Paved parking lots
- Sport field improvements and additions
- Picnic shelters
- The Pavilion in the Park
- City ownership of Fort Steilacoom Park
- Extended sewer, water, power, fiber utilities
- WiFi, lights, & cameras
- Barn removal
- O&M Shop upgrades

In-process: Adding parking, trailheads, signage, a new restroom near dog park, turf infields, barn restoration, Waughop Lake management.

Pavilion in the Park

The Pavilion in the Park was completed in the summer of 2018, just in time for SummerFEST. The Pavilion in the Park hosts an annual International Festival, the City's summer concert series, and many other meetings and performances.



Springbrook Park

- Park Master Plan and redevelopment
- Built pedestrian bridge over Clover Creek to provide access to Transit Station
- Purchased properties adjacent to the Park for future park expansion
- In-process: park expansion and Clover Creek restoration



American Lake

- New Playground

Harry Todd Park

- Park Master Plan and redevelopment
- ADA access
- Shoreline redevelopment
- Fishing piers
- Beach Restoration
- Restroom Building
- New Playground



Oakbrook

- New Playground

Kiwanis

- New Playground

Edgewater Park

- In-process: Master Plan

Wards Lake

- In-process: Master Plan

Around the City

- Colonial Center Plaza
- Gravelly Lake Trails
- Gateway signage
- Chambers Creek
- Farmer's Market
- City Events
- Maintenance
- Volunteer efforts
- Sold Lakeland Street end to support waterfront improvements
- New playgrounds at Oakbrook Park, American Lake Park, Kiwanis Park



Colonial Plaza

The Colonial Plaza is a catalyst project intended to spur new private investment and development in Lakewood's downtown. The City invested \$2.2 million in the redesign of the roadway, transforming it from a traditional arterial street into a "festival" street and urban nodal park with a focus on architectural aesthetics. Funding for the project came from a combination of city and state monies. In 2018, the City was awarded just over \$972,000 from the state.

Instead of concrete, the roadway and sidewalks are laid with patterned, multi-color brick pavers. Landscaping is strategically integrated into the design to allow for concrete benches for seating and the lighting is focused on look and functionality. To help create an intimate feel, outside lights were strung from poles, cascading overhead and providing warm lighting to the central part of the square.



1.14 Parks, Recreation, Community Services Department (PRCS)

Organization

Currently, PRCS is organized into six divisions with 24.5 full-time employees. PRCS works to create a safe, vibrant and healthy community in Lakewood where people can access a variety of resources and are inspired to be engaged, independent, and provide services to others.

Administration

Administration manages the five City advisory boards, supervises department personnel, actively seeks and manages grants and sponsorships, develops CIP and long-term planning documents and develops diverse partnerships to offset cost of park and recreation programs, services, events, projects, and structures.

Operations and Maintenance

The Parks Division provides maintenance services to all City park sites. The level of service for each site varies based on size and use of each property. Our motto is Safe, Clean, and Green. This is accomplished by well-trained and dedicated personnel whose goal is to provide the citizens of Lakewood with neighborhood and community parks that are well-maintained community assets. Everyone is welcome in parks! Parks contribute to the vitality of Lakewood, create neighborhood identity and improve the quality of life for our citizens.

The Street Landscape Division provides landscape maintenance at City buildings, various City properties and along city right of ways. First impressions matter and our gateways, entrances, and high traffic roadways create an impression of Lakewood to citizens, potential new business owners, and guests.

The Street Operations & Maintenance division provides routine maintenance on streets, sidewalks, signs and signals. This division also conducts adverse weather operations on city streets and properties. Annual work programs include pothole repair and patching; clean-up of items left in the ROW, pavement markings; signal repairs, streetlight cleaning and a street sign program.

The Stormwater Operations & Maintenance division provides routine maintenance on storm drainage infrastructure to preserve and maintain City assets and to support requirements of the City's NPDES Phase II Permit. This division also supports flooding and adverse weather clean up on city streets and properties. Annual work programs include ditch and pond cleaning, street sweeping, storm drainage repairs; vault inspections, vault filter replacement and cleaning and vectoring of storm catch basins.

The Property Management Division maintains and operates City Hall, the Police Station, the Sounder Station and city work sites so that they are safe, clean, efficient, and effective community resources.

Senior Services

The Senior Services manages daily operations at the Lakewood Senior Activity Center. Our goal is to offer health and fitness programs, art & computer classes, special events,

and lifelong learning opportunities to encourage older adults to maintain or increase their independence and to promote good health, build strong minds and social connections which helps avoid loneliness and isolation. We provide opportunities for older adults to give back to the community through volunteerism.

Community Services

The Community Services facilitates the planning and distribution of the City’s general funds for human services in order to create conditions that enable people in need to access resources, find stabilization services, emotional supports and access to health services which foster healthy and functional individuals and families where children thrive and achieve their full potential.

Administrative Support

Administrative Support provides assistance to all PRCS departments.

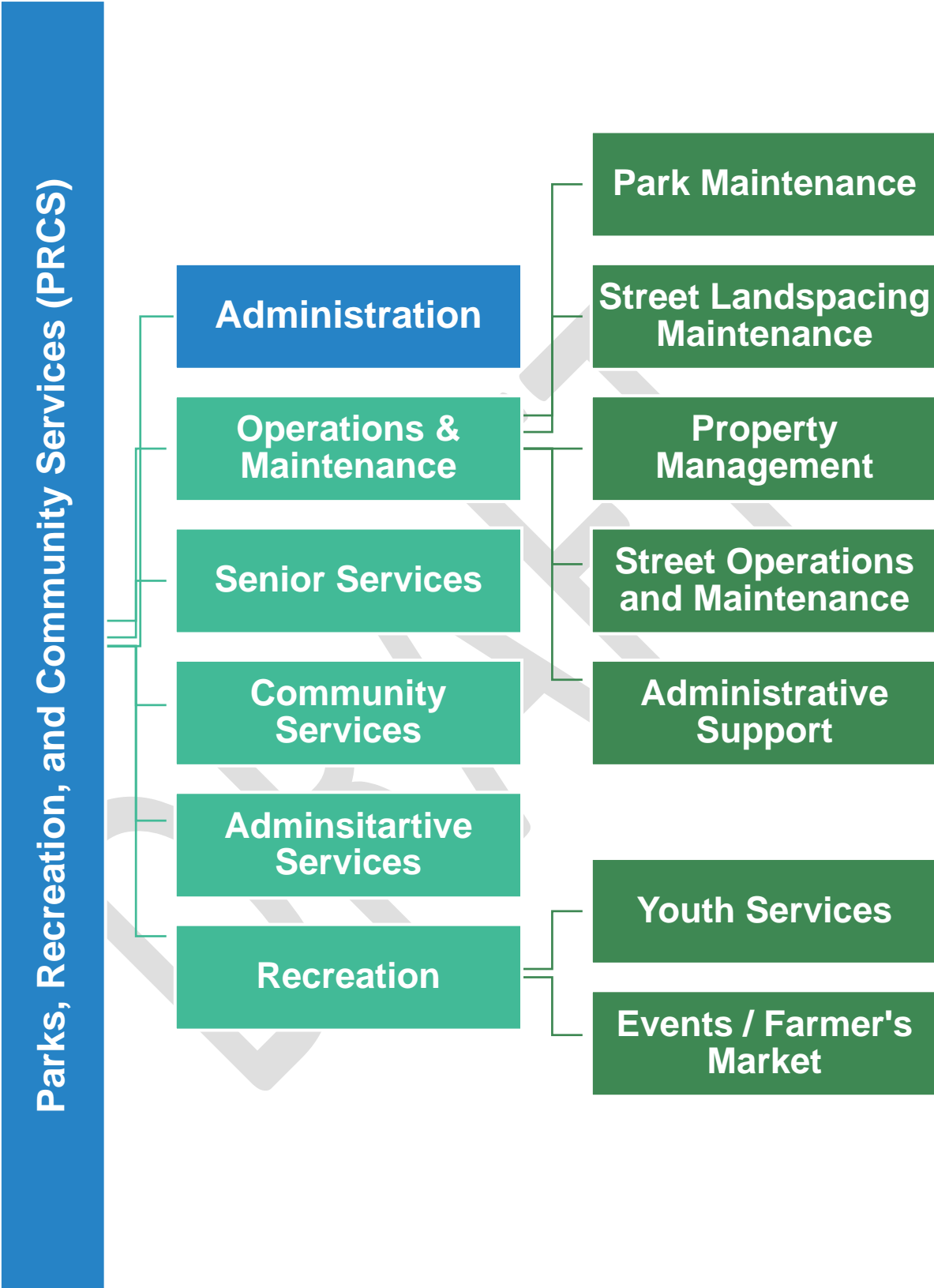
Recreation

Recreation utilizes partnerships and creative marketing efforts to provide safe, healthy, accessible and inclusive programs and services for all ages, abilities, cultures and socio economic backgrounds. We focus on creating school-based programs during non-school hours to provide positive alternatives for youth. We also provide low cost and specialty recreation programs for the community, guard swim beaches at two water front parks and provide year round large and small seasonal special events, activities and opportunities to bring the community together.

TABLE X		
PRCS Position Inventory (2019-2020)		
Position	2019 Adopted	2020 Adopted
PRCS Director	1	1
Operations Superintendent	1	1
Traffic Signal Technician	2	2
Human Services Coordinator	0.5	0.5
Recreation Coordinator	3	3
Lead Maintenance Worker	2	2
Maintenance Worker	11.5	11.5
Office Assistant	2.5	2.5
Maintenance Assistant	0.75	0.75
Total	24.25	24.25

Truck ‘n Tractor Day





Funding and Implementation Strategies

The adopted operating budget for PRCS was \$6.21 million in 2019 and \$6.09 million in 2020.

Typically, park capital projects funding sources include:

- general fund;
- hotel and motel lodging tax;
- real estate excise tax (REET);
- enterprise fees (stormwater management fees);
- federal, state, and county grants;
- user fees; and
- sponsorships and donations.

Other local funding options available to the City include councilmanic bonds, general obligation bonds, excess levy, regular property tax – lid lift, impact fees, and establishing a special district (metropolitan park district or park and recreation district). **Appendix X** provides Park capital improvement projects from 2014 to 2019 by source.

Recreation projects and program funding sources include:

- general fund;
- user fees; and
- sponsorships and donations.



Utility work at Fort Steilacoom Park

State - Recreation and Conservation Office Grant Programs:

The following provide a brief list of state grant funds that the City commonly pursues.

Aquatic Lands Enhancement Account (ALEA):

The ALEA program was created to ensure that money generated from aquatic lands was used to protect and enhance aquatic lands. ALEA grants may be used for the acquisition, improvement, or protection of aquatic lands for public purposes. They also may be used to provide or improve public access to the waterfront. Aquatic lands are tidelands, shore lines, harbors, and beds of navigable waters. Funding is generally awarded every 2 years. Grant amounts are based on project type. Local agencies must provide at least a 10 percent of the total project cost must be from a non-state, non-federal contribution.

See: <https://rco.wa.gov/grant/aquatic-lands-enhancement-account/>

Washington Wildlife and Recreation Program (WWRP)

WWRP provides funding for a broad range of land protection and outdoor recreation. Local agencies must provide at least a 50 percent match and at least 10 percent of the total project cost must be from a non-state, non-federal contribution. Match reductions may occur if the project is located in a community of need (median income less than state median income); underserved populations; and federal disaster areas. Lakewood currently has areas that meet this criterion.

See: <https://rco.wa.gov/grant/washington-wildlife-and-recreation-program-recreation/>

Land and Water Conservation Fund (LWCF)

LWCF provides funding to preserve and develop outdoor recreation resources, including parks, trails, and wildlife. Local agencies must provide at least a 10 percent of the total project cost must be from a non-state, non-federal contribution. Funding is awarded every two years.

See: <https://rco.wa.gov/grant/land-and-water-conservation-fund/>

Youth Athletic Facilities Program (YAF)

YAF program provides grant to buy land and develop or renovate outdoor athletic facilities that serve youth through the age of 18. An athletic facility is defined as an outdoor facility used for playing sports or participating in competitive athletics. This excludes playgrounds and undeveloped fields. Funding comes from the sale of state bonds and is awarded every two years. Large Grants (cities over 10,000 eligible) range from \$25,000 to \$350,000. Local agencies must provide at least a 50 percent match and at least 10 percent of the total project cost must be from a non-state, non-federal contribution. For cities, match reductions may occur if the project is located in a community of need (median income less than state median income); underserved populations; and federal disaster areas. Lakewood currently has areas that meet this criterion.

See: <https://rco.wa.gov/grant/youth-athletic-facilities/>

Recreational Trails Program

RTP provides federal funds to rehabilitate and maintain trails that provide a backcountry experience. Local agencies must provide a 20 percent match, and at least 10 percent of the total project must be from non-state, non-federal contribution.

See: <https://rco.wa.gov/grant/recreational-trails-program/>

1.15 Advisory Boards

The City has a number of advisory boards that help guide the provision of park, recreation, and community services.

Parks and Recreation Advisory Board

The Parks and Recreation Board provides policy recommendations to the City Council and PRCS personnel on a variety of park and recreation related issues, such as:

- Recommend to the City Council strategies to enhance awareness of, and interest in, parks and recreation facilities and programs of the City, which may be in cooperation with any appropriate private, civic or public agency of the City, county, state or of the federal government;
- Recommend ways and means of obtaining private, local, county, state or federal funds for the promotion of parks and recreation programs and projects within the City; and
- Advise the City Council on acquisition of parks and recreation facilities and properties;
- Represent the community and the City of Lakewood as requested by the City Council to address parks and recreation related issues; and
- Facilitate cooperation and coordination with City staff, community groups and other entities, agencies and organizations on parks and recreation issues.

The board consist of six members appointed by the Mayor and confirmed by the City Council.

Community Service Advisory Board

The Community Services Advisory Board advises the City Council on matters related to Community Services, the Community Development Block Grant (CDBG), and HOME Investment Partnership Program (HOME). The board consist of 9 members, appointed by the Mayor and confirmed by the City Council.

Lakewood Arts Commission

The Lakewood Arts commission assesses the needs, establishes priorities, and makes recommendations for the enrichment of the community and promotion of its cultural vitality through the art. The Lakewood Arts Commission does the following:

- Promote the visual, performing and literary arts;
- Encourage the creative contribution of local artists;
- Make recommendations for Public Art to the City Council;
- Support community-building events; and
- Foster the City's cultural heritage.

The board consist of 13 members, appointed by the Mayor and confirmed by the City Council.

Youth Council

The Youth Council conveys to the City Council issues having city-wide impact to youth. They are responsible for a monthly report to City Council and may participate on a variety of City committees, study groups and task forces. The Youth Council coordinates and runs Make a Difference Day for the city as well as assisting with a variety of community events including: Truck & Tractor Day, Stuff the Bus with Caring for Kids, the Christmas Tree Lighting, the Dr. Martin Luther King Jr., Celebration and many others. They also attend Youth Action Day at our capitol in Olympia and an annual Teen Leadership Summit hosted by the Washington State Recreation and Parks Association.

Lakewood's Promise Advisory Board

The Lakewood's Promise Advisory Board examines ways to develop ongoing relationships among Lakewood citizens and businesses to better deliver Promise activities to youth. The board consist of 9 members, appointed by the Mayor and confirmed by the City Council. The Board consists of a member from the five following entities/groups: Clover Park School District, Pierce College, Clover Park Technical College, the City of Lakewood, and the Youth Council.

Youth Council

