

To: Mayor and City Councilmembers

From: Tho Kraus, Assistant City Manager/Administrative Services

Through: John J. Caulfield, City Manager

Date: November 7, 2022

Subject: Public Hearing on the 2023/2024 Proposed Biennial Budget

BACKGROUND

Per Washington state law, the City Council must adopt the 2023/2024 Biennial Budget no later than December 31, 2022. Additionally, a public hearing on the proposed biennial budget is required in connection with the budget process. The schedule of open public meetings held and upcoming to review the proposed 2023/2024 biennial budget is as follows:

October 3, 2022

City Manager presentation of the Proposed 2023/2024 Biennial Budget

October 5, 2022

Department Budget Presentations:

City Council, City Manager, Parks, Recreation & Community Services, Police, Legal

October 12, 2022

Department Budget Presentations:

Municipal Court, Community & Economic Development, Public Works Engineering, Administrative Services

October 24, 2022

Review of 2021 Property Tax Levy Review 6-Year Financial Forecast

November 7, 2022

Public Hearing on 2023 Property Tax Levy

Public Hearing on 2023/2024 Proposed Biennial Budget

November 14, 2022

Review 2023 Fee Schedule Amendments

Review 2023/2024 Proposed Biennial Budget (as needed)

November 21, 2022

Adopt 2023 Property Tax Levy Adopt 2023/2024 Biennial Budget Adopt 2023 Fee Schedule Amendments

The 2023/2024 Proposed Biennial Budget may be viewed at:

https://cityoflakewood.us/finance/biennial-budget/

NEXT STEPS

November 14, 2022

Review 2023 Fee Schedule Amendments
Review 2023/2024 Proposed Biennial Budget (as needed)

November 21, 2022
Adopt 2023 Property Tax Levy
Adopt 2023/2024 Biennial Budget
Adopt 2023 Fee Schedule Amendments

Changes to the Proposed 2023/2024 Biennial Budget

The current proposed budget incorporates funds totaling \$2,516,417 received from Pierce County ARPA (American Rescue Plan Act funds) for the following projects:

- \$597,995 for Rose Rd. & Forest Rd. Sewer Extension
- \$1,182,822 for Wadsworth, Silcox & Boat St. Sewer Extension
- \$735,600 for Grant Ave. & Orchard St. Sewer Extension

Previously Proposed:

| Funding Sources | 2023 | 2024 | | 2025 | 2026 | 2027 | 2028 | Total |
|------------------------------------|-------------|---------------|------|-----------|-------------|----------|-----------|--------------|
| Fund 204 Sewer Surcharge 4.75% | \$1,322,000 | \$ 50,000 | \$ | 50,000 | \$ 50,000 | \$50,000 | \$ 50,000 | \$ 1,572,000 |
| Fund 311 Sewer Availability Charge | \$ 35,000 | \$ 35,000 | \$ | 35,000 | \$1,359,000 | \$35,000 | \$ 95,000 | \$ 1,594,000 |
| Grants - Anticipated | \$ - | \$ 268,400 | \$ 2 | 2,116,585 | \$ - | \$ - | \$ - | \$ 2,384,985 |
| Total Funding Sources | \$1,357,000 | \$ 353,400 | \$ 2 | 2,201,585 | \$1,409,000 | \$85,000 | \$145,000 | \$ 5,550,985 |

| Project Costs | | 2023 | 2024 | | 2025 | | 2026 | 20 | 027 | 2028 | Total |
|--|-----|----------|---------------|-----|----------|-----|----------|------|-------|---------------|-----------------|
| 311.0002 Side Sewer CIPs | \$ | 50,000 | \$ 50,000 | \$ | 50,000 | \$ | 50,000 | \$50 | 0,000 | \$ 50,000 | \$ 300,000 |
| 311.0006 Rose Rd. & Forest Rd. Sewer Extension | \$1 | ,272,000 | \$ - | \$ | - | \$ | - | \$ | - | \$ - | \$ 1,272,000 |
| 311.0007 Wadsworth, Silcox & Boat St. Sewer Extension | \$ | - | \$ 268,400 | \$2 | ,116,585 | \$ | - | \$ | - | \$ - | \$ 2,384,985 |
| 311.0008 Grant Ave. & Orchard St. Sewer Extension | \$ | - | \$ - | \$ | - | \$1 | ,324,000 | \$ | - | \$ - | \$ 1,324,000 |
| 311.0009 Washington Ave. & W. Thorne Ln. Sewer Extension | \$ | - | \$ - | \$ | - | \$ | - | \$ | - | \$ 60,000 | \$ 60,000 |
| 311.0000 Program Administration | \$ | 35,000 | \$ 35,000 | \$ | 35,000 | \$ | 35,000 | \$35 | ,000 | \$ 35,000 | \$ 210,000 |
| Total Project Costs | \$1 | ,357,000 | \$ 353,400 | \$2 | ,201,585 | \$1 | ,409,000 | \$85 | 5,000 | \$ 145,000 | \$ 5,550,985 |

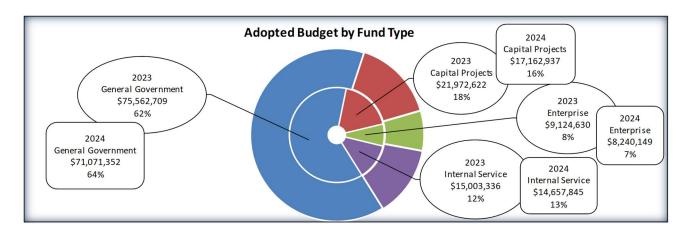
Currently Proposed:

| Funding Sources | 2023 | | 2024 | 2025 | 2026 | 2027 | 2028 | Total |
|------------------------------------|-----------------|------|-----------|---------------|-----------------|-----------|---------------|-----------------|
| Fund 204 Sewer Surcharge 4.75% | \$ 50,000 | \$ | 467,178 | \$ 129,000 | \$ 200,120 | \$50,000 | \$ 50,000 | \$ 946,298 |
| Fund 311 Sewer Availability Charge | \$ 888,005 | \$ | 435,000 | \$ 35,000 | \$ 620,280 | \$35,000 | \$ 95,000 | \$ 2,108,285 |
| Grants - Secured | \$ 597,995 | \$: | 1,222,822 | \$ 69,000 | \$ 626,600 | \$ - | \$ - | \$ 2,516,417 |
| Unfunded | \$ - | \$ | - | \$ - | \$ - | \$ - | \$ - | \$ - |
| Total Funding Sources | \$ 1,536,000 | \$2 | 2,125,000 | \$ 233,000 | \$ 1,447,000 | \$ 85,000 | \$ 145,000 | \$ 5,571,000 |

| Project Costs | | 2023 | | 2024 | 2025 | | 2026 | 2027 | 2028 | Total |
|--|------|-----------|------|-----------|---------------|------|-----------|----------|------------|--------------|
| 311.0002 Side Sewer CIPs | \$ | 50,000 | \$ | 50,000 | \$ 50,000 | \$ | 50,000 | \$50,000 | \$ 50,000 | \$ 300,000 |
| 311.0006 Rose Rd. & Forest Rd. Sewer Extension | \$: | 1,074,000 | \$ | 90,000 | \$ - | \$ | - | \$ - | \$ - | \$ 1,164,000 |
| 311.0007 Wadsworth, Silcox & Boat St. Sewer Extension | \$ | 287,000 | \$ 2 | 2,000,000 | \$ 79,000 | \$ | - | \$ - | \$ - | \$ 2,366,000 |
| 311.0008 Grant Ave. & Orchard St. Sewer Extension | \$ | - | \$ | 40,000 | \$ 69,000 | \$: | 1,362,000 | \$ - | \$ - | \$ 1,471,000 |
| 311.0009 Washington Ave. & W. Thorne Ln. Sewer Extension | \$ | - | \$ | - | \$ - | \$ | - | \$ - | \$ 60,000 | \$ 60,000 |
| 311.0000 Program Administration | \$ | 35,000 | \$ | 35,000 | \$ 35,000 | \$ | 35,000 | \$35,000 | \$ 35,000 | \$ 210,000 |
| Total Project Costs | \$: | 1,446,000 | \$ 2 | ,215,000 | \$ 233,000 | \$: | 1,447,000 | \$85,000 | \$ 145,000 | \$ 5,571,000 |

Proposed 2023/2024 Biennial Budget

The Proposed 2023/2024 Biennial Budget totals \$121,663,298 in 2023 and \$111,132,283 in 2024 as follows:



| | | 2023 P | roposed | | | 2024 F | Proposed | |
|-------------------------------------|---------------------------|---------------|---------------|------------------------|---------------------------|---------------|--------------|------------------------|
| Fund | Beginning Fund Balance | Revenue | Expenditure | Ending Fund Balance | Beginning Fund Balance | Revenue | Expenditure | Ending Fund Balance |
| General Government Funds: | \$21,309,004 | \$ 54,253,705 | \$ 58,594,205 | \$ 16,968,504 | \$16,968,504 | \$ 54,102,848 | \$57,869,295 | \$ 13,202,057 |
| 001 General Fund | 15,837,013 | 43,535,910 | 48,207,266 | 11,165,657 | 11,165,657 | 44,145,920 | 47,837,515 | 7,474,061 |
| 101 Street | - | 3,792,423 | 3,792,423 | - | - | 2,958,027 | 2,958,027 | _ |
| 103 Transportation Benefit District | 58,424 | 835,000 | 835,000 | 58,424 | 58,424 | 835,000 | 835,000 | 58,424 |
| 104 Hotel/Motel Lodging Tax | 2,677,042 | 1,125,000 | 1,125,000 | 2,677,042 | 2,677,042 | 1,125,000 | 1,125,000 | 2,677,042 |
| 105 Property Abatement/RHSP | - | 425,500 | 425,500 | _ | - | 488,000 | 488,000 | |
| 106 Public Art | - | 37,000 | 37,000 | - | - | 37,000 | 37,000 | _ |
| 180 Narcotics Seizure | - | _ | 2 | - | - | - | - | 1= |
| 181 Felony Seizure | - | _ | _ | | - | - | - | - |
| 182 Federal Seizure | - | _ | - | - | - | - | - | - |
| 190 CDBG | 1,513,495 | 553,819 | 553,819 | 1,513,495 | 1,513,495 | 550,000 | 550,000 | 1,513,495 |
| 191 Neighborhood Stabilization Prog | - | 28,000 | 28,000 | _ | _ | 45,500 | 45,500 | - |
| 192 SSMCP | - | 311,125 | 306,377 | 4,748 | 4,748 | 311,125 | 315,874 | |
| 195 Public Safety Grants | - | - | - | - | - | - | - | - |
| 196 ARPA | 19,209 | - | - | 19,209 | 19,209 | - | - | 19,209 |
| 201 GO Bond Debt Service | - | 2,521,978 | 2,521,978 | - | - | 2,517,754 | 2,517,754 | - |
| 202 LID Debt Service | - | 236,692 | 236,692 | - | - | 219,765 | 219,765 | - |
| 204 Sewer Project Debt | 1,070,728 | 851,258 | 525,150 | 1,396,836 | 1,396,836 | 869,757 | 939,860 | 1,326,733 |
| 251 LID Guaranty | 133,093 | - | 8 | 133,093 | 133,093 | - | - | 133,093 |
| Capital Project Funds: | \$ 6,809,757 | \$ 15,162,865 | \$ 21,198,625 | \$ 773,997 | \$ 773,997 | \$ 16,388,940 | \$17,071,470 | \$ 91,467 |
| 301 Parks | - | 965,000 | 965,000 | - | - | 3,115,000 | 3,115,000 | _ |
| 302 Transportation | 3,767,000 | 11,154,000 | 14,921,000 | - | - | 9,154,000 | 9,154,000 | - |
| 303 Real Estate Excise Tax | 2,068,447 | 2,200,000 | 3,866,625 | 401,822 | 401,822 | 2,200,000 | 2,587,470 | 14,352 |
| 311 Sewer Project | 974,310 | 843,865 | 1,446,000 | 372,175 | 372,175 | 1,919,940 | 2,215,000 | 77,115 |
| Enterprise Fund: | \$ 4,393,180 | \$ 4,731,450 | \$ 5,731,863 | \$ 3,392,767 | \$ 3,392,767 | \$ 4,847,382 | \$ 4,812,468 | \$ 3,427,681 |
| 401 Surface Water Management | 4,393,180 | 4,731,450 | 5,731,863 | 3,392,767 | 3,392,767 | 4,847,382 | 4,812,468 | 3,427,681 |
| Internal Service Funds: | \$ 5,802,936 | \$ 9,200,400 | \$ 9,209,630 | \$ 5,793,706 | \$ 5,793,706 | \$ 8,864,139 | \$ 8,574,688 | \$ 6,083,157 |
| 501 Fleet & Equipment | 5,000,658 | 2,898,946 | 2,526,520 | 5,373,084 | 5,373,084 | 2,479,927 | 2,172,320 | 5,680,691 |
| 502 Property Management | 530,000 | 912,134 | 1,357,134 | 85,000 | 85,000 | 916,396 | 1,001,396 | - |
| 503 Information Technology | 272,278 | 2,940,490 | 2,877,146 | 335,622 | 335,622 | 3,017,696 | 2,950,852 | 402,466 |
| 504 Risk Management | - | 2,448,830 | 2,448,830 | - | - | 2,450,120 | 2,450,120 | - |
| Grand Total - All Funds | \$38,314,877 | \$83,348,420 | \$ 94,734,324 | \$ 26,928,974 | \$ 26,928,974 | \$84,203,309 | \$88,327,921 | \$ 22,804,362 |
| | | | Total Budget | \$ 121,663,298 | | | Total Budget | \$ 111,132,283 |

Budget Summary

The budget includes the following:

A Balanced General Fund

For Lakewood, the City's finances have never been stronger. The General Fund is balanced in 2023 and 2024 meaning operating expenditures do not exceed operating revenues. The City is projected to end 2022 in its best financial condition in a couple of decades, building upon its strong financial position that began several years ago. One major concern is that while operating revenues have improved, the recent decline in the retail trade component of sales tax is one area that will require ongoing monitoring to ensure revenue projections are met;

Personnel Changes to Increase Service Levels and Ensure a Balanced Budget

The Proposed 2023/2024 Biennial Budget proposes an increase of 12.55 FTEs from 210.50 FTEs adopted in 2022 to 223.05 FTEs in 2023 and 2024, recognizing that some of these positions were previously approved as part of budget adjustments in 2021 and 2022.

| Position Changes | | | | |
|---|--------|------------|---------|----------|
| 2022 Adopted vs 2023/2024 Proposed | FTE | Department | Group | Status |
| Positions Added | | | | |
| Communications Coordinator | 1.00 | CM | AFSCME | Proposed |
| IT Analyst | 1.00 | AD | AFSCME | Proposed |
| Associate Planner | 2.00 | CED | AFSCME | Proposed |
| Program Coordinator-CDBG | 0.25 | CED | AFSCME | Proposed |
| Program Coordinator-ARPA/Econ Dev | 1.00 | CED | AFSCME | Proposed |
| Neighborhood Coordinator | 1.00 | CED | AFSCME | Proposed |
| Program Assistant-RHSP | 1.00 | CED | AFSCME | Proposed |
| Permit Technician | 1.00 | CED | AFSCME | Proposed |
| Capital Projects Coordinator | 1.00 | PRCS | AFSCME | Proposed |
| Maintenance Worker | 3.50 | PRCS | AFSCME | Proposed |
| Office Assistant (Domestic Violence) | 0.50 | Legal | AFSCME | Proposed |
| Associate City Attorney (ARPA body cameras) | 1.00 | Legal | Non-Rep | Proposed |
| PRA/Legal Specialist (ARPA body cameras) | 1.00 | Legal | AFSCME | Proposed |
| Court Clerk | 0.30 | Court | AFSCME | Proposed |
| Police Lieutenant | 1.00 | Police | LPMG | Proposed |
| Positions Eliminated | | | | |
| Diversity, Equity & Inclusion Manager | (0.50) | CM | Non-Rep | Proposed |
| Administrative Assistant | (1.00) | CED | AFSCME | Proposed |
| Maintenance Assistant | (1.50) | PRCS | AFSCME | Proposed |
| Court Compliance Officer (CCO) | (1.00) | Court | AFSCME | Proposed |
| Total Change | 12.55 | | | |

- Addition of a Communications Coordinator to assist the Communications Manager with planning, organizing and executing citywide communications and public relations within the City's Communications Division. This includes expanding the City's digital media presence, including producing high-quality multi-media projects like videos and other emerging marketing techniques to promote events and the work of the City. Also includes assisting with the advancement of the City's social media presence, and website management. The communication needs of the City have grown in recent years as the City has established itself as a leader in the South Sound with its multitude of events, programs, services and projects. This position is needed to keep up with this growth as well as continue to elevate the City's position as a leader in Pierce County.
- The addition of an IT Analyst will allow the Information Technology Division to address increased technology needs as it relates to public records requests, telework, cybersecurity, help desk and special projects. The increase in public disclosure requests (PDR) heavily impacts IT, since IT is the "3rd party" providing the initial extract of emails related to PDR requests. The hybrid telework/in office work model also continues to require support from IT, and while employees are required to report in-person when technology doesn't support remote work (for example, employee's internet connection is poor or technology doesn't support their need) there is still

the call and follow-up to IT. Additionally, remote access work creates new opportunities for cybercriminals to exploit technology systems. The additional support will provide relief to the CIO who can then dedicate more time and expertise to major projects as identified in the 6-year IT Strategic Plan, as well as planning for and staying abreast of major developments and trends in information technology in order to advance and protect the City's technology infrastructure.

• Two Associate Planner positions are proposed. The first Associate Planner position will focus on the City's sustainability program and support current and long range planning. In 2021, the City Council adopted a new climate chapter to the City's comprehensive plan, as well as climate change action plan. This position will implement the City's climate change policies and programs, coordinate with City departments, outside agencies, and private and public utility providers. This position will also be responsible for preparing annual reports on the City's efforts to reduce greenhouse gases (GHGs).

The second Associate Planner position will administer tree permits in the event the City Council adopts a revised tree preservation code. This position coupled with an on-call arborist would be offset by tree preservation revenue.

- The .25 Program Coordinator CDBG is proposed as a shared fulltime position with the Human Services Coordinator position (.50 FTE) and Lakewood Promise support position (.25 FTE).
- A Program Coordinator ARPA position is included to assist in various ARPA program requirements, serve as the
 Lakewood ARPA Resident Navigator and point of contact for Lakewood businesses seeking ARPA assistance
 available from County, State and Federal levels. The City's Resident Navigator program provides referral
 assistance to City residents seeking ARPA rent/mortgage and utility funds, child care services, workforce training,
 medical and behavioral health services, and/or emergency shelter.
- A Neighborhood Coordinator position is proposed to serve as a liaison for neighborhood revitalization, focused on improving the safety and quality of life in neighborhoods citywide. The purpose is to improve neighborhoods and address local community challenges. Further, this position would assist in community outreach as part of the 2024 comprehensive plan periodic update. This position would be responsible for organizing a system of neighborhoods by establishing both physical and social places. This position would also work very closely with the City's planning team on neighborhood planning and revitalization.
- The Program Assistant Rental Housing Assistant Program (RHSP) position is proposed to continue in the upcoming biennium given it was a limited term position through the end of 2021.
- A Permit Technician position is proposed given the significant increase in the number of planning and building permits. This position would offset current workload. The position would also be used to continue the transition from one automated permitting system to a new permitting system, which occurred in early 2022 as well as the implementation of the document management system. The position is proposed to be funded primarily by development services permits and fees revenue.
- The Capital Project Coordinator is proposed given the size and scope of the City's Parks CIP program. The City has been very successful procuring grants and funds to implement park improvement projects. In the next few years the City will be managing over \$10 million in park capital improvements. Until recently, the City had the equivalent of a half-time temporary position to manage all the projects. Additional support is needed to ensure all of the various components as well as the grant requirements are done properly and projects are completed on time and within established budgets. Funding is within the existing Parks CIP budget
- The proposed addition of 3.5 Maintenance Worker positions and elimination of 1.5 Maintenance Assistance positions results in a net addition of 2 Maintenance Workers and is comprised of three factors. The first is the reclassification of 1.5 Maintenance Assistant positions to Maintenance Workers coupled with bringing them to fulltime status resulting in an additional 0.5 Maintenance Worker. The second is bringing an existing .50 position to fulltime status. The third is the restoration of a vacant Maintenance Worker position that was not funded as part of the last biennial budget due to financial challenges. All positions are proposed to address increased

maintenance needs given the continued improvements to City park and street facilities as well as to support the many special events sponsored by the City on an annual basis.

- An Office Assistant in support of victims of Domestic Violence is proposed to bring this position to fulltime status. Currently, this position is funded through the STOP grant as a .5 position. This was a full time position prior to the pandemic. Since that time, state law has passed that requires the prosecutor increased contact with victims of domestic violence throughout the life of the case. The City had previously been able to coordinate victim support through partnerships with agencies such as the Crystal Judson Center and the YWCA. These partnerships will continue, however, the City is also required by state law to add, through the prosecution function, victim contact regarding case status, which creates additional workload for the City.
- An Associate City Attorney and PRA/Legal Specialist, funded with ARPA funds is included to support body camera
 operations.
- A Court Clerk position is proposed to increase from 0.7 FTE to a full time status to address municipal court workflow. Funding is offset by the elimination of a Court Compliance Officer position.
- An additional Police Lieutenant position is proposed to address the increasing workload that has been absorbed by the department over the years including: management of the in-Car video program; management of the soon-to-be implemented body worn camera program; increased response to public disclosure requests; responsibility for Lakewood's participation and response to the Pierce County Force Investigation Team (PCFIT); administrative oversight of the Special Response Team (SRT) after withdrawal from Metro SWAT; and fleet management. Another consideration is the impending retirements of the majority of Police command personnel over the next few years.
- The Diversity, Equity and Inclusion Manager position is proposed to be replaced with contracted services led by
 the Deputy City Manager, Communications Manager and Assistant to the City Manager/Policy Analyst to develop
 the City's DEI Strategic Plan and other DEI efforts to include workforce development and diversity, increasing
 cultural awareness of city personnel, diversity training, community engagement, and increased community
 stakeholder collaboration.
- A Court Compliance Officer (CCO) position is eliminated to reflect the decrease in work volume in the court.
- As with previous biennial budgets, positions equating to 11.25 FTEs are identified as limited term positions for
 the upcoming biennium. The reason for this is financial. The City's available operating revenue does not allow
 for these positions to be recognized as ongoing, thus in order to preserve the integrity of the City's finances, they
 are proposed only for this biennium and will be reevaluated in future bienniums just as has occurred from past
 bienniums.

| Limited Term Positions | FTE | Department | Status | Funding Source |
|---|-------|------------|---------------------------------|----------------------------------|
| Permit Technician | 1.00 | CED | New in 2023/2024 | Development Services Fees |
| Associate Planner | 1.00 | CED | New in 2023/2024 | Tree Permit Fees |
| Program Coordinator: RHSP/Abatement | 1.00 | CED | Continuation from 2021/2022 | RHSP Fees/Abatement Funds |
| Program Assistant: RHSP | 1.00 | CED | Continuation from 2021/2022 | RHSP Fees/Abatement Funds |
| Program Coordinator - CDBG | 0.25 | CED | New in 2023/2024 | CDBG/ARPA Funds |
| Neighborhood Coordinator | 1.00 | CED | New in 2023/2024 | One-time General Fund |
| Maintenance Worker | 1.00 | PRCS | Continuation from 2021/2022 | One-time General Fund |
| Capital Projects Coordinator | 1.00 | PRCS | New in 2023/2024 | One-time General Fund |
| Office Assistant Domestic Violence | 1.00 | Legal | Continuation & New in 2023/2024 | STOP Grant/One-time General Fund |
| Program Coordinator - ARPA/Econ Dev | 1.00 | CED | New in 2023/2024 | One-time ARPA Funds |
| Associate City Attorney (ARPA body cameras) | 1.00 | Legal | New in 2023/2024 | One-time ARPA Funds |
| PRA/Legal Specialist (ARPA body cameras) | 1.00 | Legal | New in 2023/2024 | One-time ARPA Funds |
| Total Change | 11.25 | | | |

The result, as in previous years, is that our residents and businesses, those who we serve, will not see or experience any reductions in City services. The changes outlined above will allow the City to maintain fiscal integrity while increasing services in Lakewood City Council priority areas, specifically in the areas of: diversity, equity and inclusion, code enforcement, capital projects, public safety, housing and economic development.

Advancements in Economic Development

- Targeted economic development with a specific focus on the Downtown, the Lakewood Station District which
 includes Lakewood Landing, the I-5 retail frontage along Pacific Highway South, Woodbrook Industrial Business
 Park, International District, Springbrook and Tillicum, and McChord North Clear Zone (NCZ);
- Work with KITE Realty on a Downtown park and mixed use development;
- Amend the City's Comprehensive Plan and related development regulations in accordance with the state mandated 2024 Comprehensive Plan update;
- Implement updated tree preservation code once adopted;
- Develop an Urban Forestry Program;
- Initiate climate change implementation measures once adopted;
- Evaluate investment options for the Economic Development Opportunity Fund;
- Implementation of the Five Year 2020-2024 Consolidated Plan to include funding in support of an expansion of LASA and funding to support Habitat for Humanity and the building of nine new low-income homes;
- Implementation of the Western Hospital Master Facility Plan in partnership with DSHS;
- Proactively represent the City and participate at SSHAP, PSRC and PCRC to include sub-group meetings of GMCC and TCC;

Advancements in Dependable Infrastructure

- Implement 11 new park improvements projects plus project support totaling \$4.1 million;
- Implement 17 new transportation improvement projects plus project support totaling \$24.1 million;

Advancements in Public Safety

- Commitment to setting aside 1% of General Fund for human and social services to include homelessness and mental illness;
- Continuation of Veteran's Treatment Court and evaluate Community/Mental Health Court models;
- Implementation of the Rental Housing Safety Program (RSHP);
- Proactive Abatement Program to include the development of a new system to track unsafe buildings and stop work orders;
- Re-establish the Police Explorer Program that was suspended in 2020 due the pandemic;
- Develop an abbreviated Citizens Academy for the Youth Council and high school students;
- Partnership between the City, West Pierce Fire and Rescue (WPFR) University Place, and Steilacoom (new in 2022)
 in support of expanded regional emergency management services;

Advancements in Fiscal Responsibility

- Provide strong and transparent financial reporting with a focus on full disclosure to include the preparation of the biennial budget, Popular Annual Financial Report (PAFR), Annual Comprehensive Financial Report (ACFR), sixyear financial forecast, and performance measures;
- Fully commit the remaining ARPA funds through an equitable and transparent process;
- Monitor the City's ARPA program;
- Implementation of a city-wide document management system that will help advance the City's efforts to go paperless;

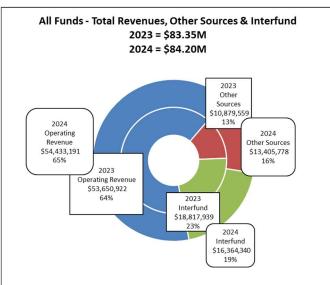
Advancements in Transparency and Robust Community

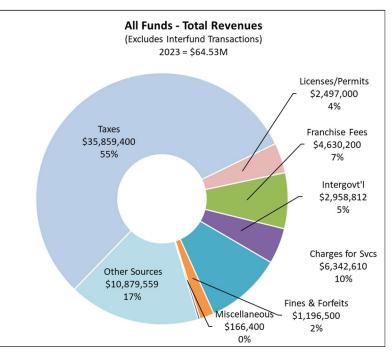
- Strengthen the City's relationships and opportunities for collaboration with neighborhood groups, associations, JBLM, local schools and institutions and advisory boards and committees;
- Provide for an annual Youth Summit to engage teens in community issues and gather information for future programs;
- Act and serve in a leadership capacity in national, state, regional and local affairs;
- Develop and implement a proactive County, State and Federal legislative agenda that promotes and protects the interests and needs of the Lakewood community;
- Develop and implement a Diversity, Equity, and Inclusion (DEI) Strategic Plan;
- Develop and implement a Communications Strategic Plan;
- Continue City's leadership and contribution to the South Sound Military and Communities Partnership (SSMCP) with a focus on transportation, housing, child care services, JBLM regional economic analyses report, State Defense Community Capability Account (DCCA), climate change study, occupational licensing to reduce barriers for military spouses, and the North Clear Zone (NCZ);
- Continue to expand and grow with the number of events sponsored by the City each year;
- Complete City Strategic Plan update for 2023-2024;
- Implement Build Your Better Here imaging campaign for the City;
- Maintain the City's web platform, update the performance management system, and revamp the Lakewood Community Dashboard;
- Partner with the Pierce County Library System to identify options for new libraries in the Downtown and Tillicum neighborhoods;
- Evaluate new Public Art Policy;
- Implement safe and structured out of school programs and opportunities for youth to include after school and summer programming;
- Support Partners for Parks who are leading the restoration efforts of the H-Barn at Fort Steilacoom Park; and
- Expand outdoor adventure programming to include narrated hikes, education, conservation and stewardship opportunities, summer camps and other activities using our Lakewood parks, lakes and outdoor spaces.

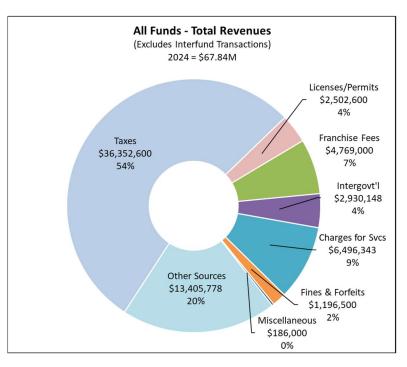
All Fund - Sources

Revenues for all funds total \$64.53M in 2023 and \$67.84M in 2024. Operating revenues total \$53.65M in 2023 and \$54.43M in 2024 while other sources total \$10.88M in 2023 and \$13.41M in 2024. Taxes, (sales tax, property tax, utility tax, gambling, tax, admissions tax, real estate excise tax and other taxes) account for 55% of total revenues in 2023 and 54% in 2024.

| | 2023 | 2024 |
|-----------------------------------|----------------|----------------|
| Item | Proposed | Proposed |
| BEGINNING FUND BALANCE | \$ 38,314,877 | \$ 26,928,975 |
| OPERATING REVENUE: | | |
| Property Tax | 7,703,900 | 7,804,100 |
| Sales Tax | 12,098,000 | 12,338,000 |
| Utility Tax | 5,442,300 | 5,542,100 |
| Real Estate Excise Tax | 2,200,000 | 2,200,000 |
| Gambling Tax | 3,910,200 | 3,910,200 |
| Other Taxes | 4,505,000 | 4,558,200 |
| Licenses & Permits | 2,497,000 | 2,502,600 |
| Franchise Fees | 4,630,200 | 4,769,000 |
| Intergovernmental | 2,958,812 | 2,930,148 |
| Charges for Services | 6,342,610 | 6,496,343 |
| Fines & Forfeits | 1,196,500 | 1,196,500 |
| Miscellaneous | 166,400 | 186,000 |
| Total Operating Revenues | \$ 53,650,922 | \$ 54,433,191 |
| CAPITAL AND OTHER SOURCES: | | |
| Other Sources | 10,879,559 | 13,405,778 |
| Total Other Sources | \$ 10,879,559 | \$ 13,405,778 |
| SUBTOTAL REVENUES | \$ 64,530,481 | \$ 67,838,969 |
| INTERFUND TRANSACTIONS: | | |
| Interfund Charges | 8,200,300 | 7,792,139 |
| Interfund Transfers | 10,617,639 | 8,572,201 |
| Total Rev/Other Sources/Interfund | \$ 83,348,420 | \$ 84,203,309 |
| TOTAL SOURCES | \$ 121,663,297 | \$ 111,132,284 |



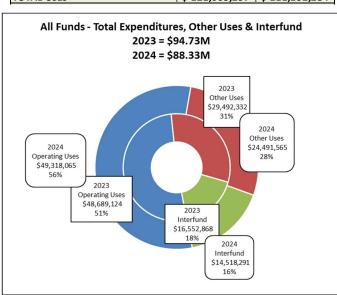


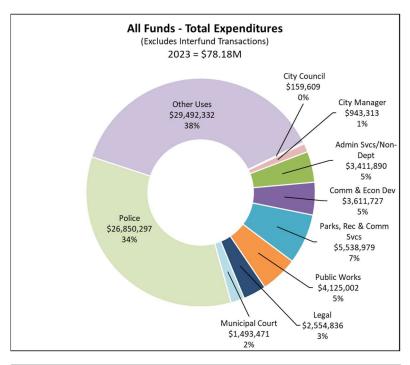


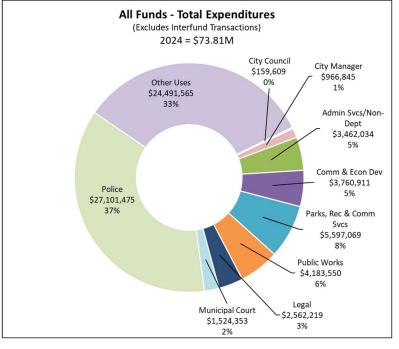
All Funds - Uses

Expenditures for all funds total \$78.18 in 2023 and \$73.81M in 2024. Operating expenditures total \$48.69M in 2023 and \$49.32M in 2024 while other uses total \$29.49M in 2023 and \$24.49M in 2024. Public safety (police, criminal prosecution and municipal court) account for \$28.6M or 59% of total operating expenditures in 2023 and \$28.9M or 59% in 2024.

| | 2023 | 2024 |
|--------------------------------|-----------------|-------------------|
| Item | Proposed | Proposed Proposed |
| iteiii | Proposed | Froposeu |
| OPERATING EXPENDITURE: | | |
| City Council | \$ 159,609 | \$ 159,609 |
| City Manager | 943,313 | 966,845 |
| Administrative Services | 2,679,825 | 2,717,969 |
| Non-Departmental | 732,065 | 744,065 |
| Comm & Economic Dev | 3,611,727 | 3,760,911 |
| Parks, Rec & Comm Svcs | 5,538,979 | 5,597,069 |
| Public Works | 4,125,002 | 4,183,550 |
| Legal | 2,554,836 | 2,562,219 |
| Municipal Court | 1,493,471 | 1,524,353 |
| Police | 26,850,297 | 27,101,475 |
| Total Operating Expenditures | \$ 48,689,124 | \$ 49,318,065 |
| OTHER USES: | | |
| Operating Grants/One-time Uses | 9,070,202 | 8,074,497 |
| Debt Service | 3,734,815 | 3,711,196 |
| Capital Improvements | 16,687,315 | 12,705,872 |
| Total Other Uses | \$ 29,492,332 | \$ 24,491,565 |
| SUBTOTAL EXPENDITURES | \$ 78,181,456 | \$ 73,809,630 |
| INTERFUND TRANSACTIONS: | | |
| Interfund Services | 5,935,229 | 5,946,089 |
| Interfund Transfers | 10,617,639 | 8,572,202 |
| Total Interfund Transactions | \$ 16,552,868 | \$ 14,518,291 |
| Total Exp/Other Uses/Interfund | \$ 94,734,324 | \$ 88,327,921 |
| Changes in Fund Balance | \$ (11,385,904) | \$ (4,124,612) |
| ENDING FUND BALANCE: | \$ 26,928,973 | \$ 22,804,362 |
| TOTAL USES | \$ 121,663,297 | \$ 111,132,284 |



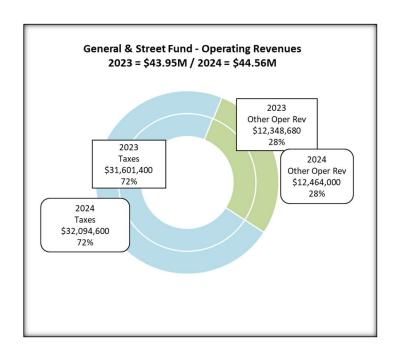


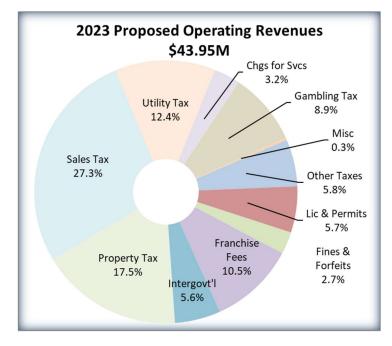


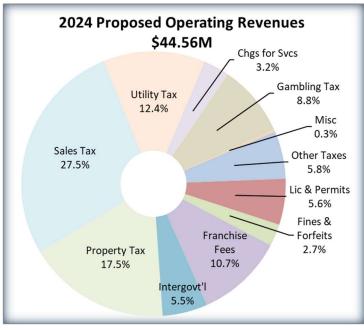
General & Street Fund - Sources

Revenues total \$44.23M in 2023 and \$44.84M in 2024. Operating revenues total \$43.95M in 2023 and \$44.56M in 2024 while other sources total \$282K in 2023 and \$282K in 2024. Taxes (sales tax, property tax, utility tax, gambling tax, admissions tax, and other taxes) account for 72% of operating revenues in 2023 and 72% in 2024.

| | 2023 | 2024 | | | | | | |
|-----------------------------------|---------------|---------------|--|--|--|--|--|--|
| ltem | Proposed | Proposed | | | | | | |
| BEGINNING FUND BALANCE | \$ 15,837,013 | \$11,165,658 | | | | | | |
| OPERATING REVENUE: | | | | | | | | |
| Property Tax | 7,703,900 | 7,804,100 | | | | | | |
| Sales Tax | 12,000,000 | 12,240,000 | | | | | | |
| Utility Tax | 5,442,300 | 5,542,100 | | | | | | |
| Gambling Tax | 3,910,200 | 3,910,200 | | | | | | |
| Other Taxes | 2,545,000 | 2,598,200 | | | | | | |
| Licenses & Permits | 2,497,000 | 2,502,600 | | | | | | |
| Franchise Fees | 4,630,200 | 4,769,000 | | | | | | |
| Intergovernmental | 2,471,280 | 2,447,100 | | | | | | |
| Charges for Services | 1,426,300 | 1,426,300 | | | | | | |
| Fines & Forfeits | 1,196,500 | 1,196,500 | | | | | | |
| Miscellaneous | 127,400 | 122,500 | | | | | | |
| Total Operating Revenues | \$ 43,950,080 | \$44,558,600 | | | | | | |
| CAPITAL AND OTHER SOURCES: | | | | | | | | |
| Other Sources | 282,550 | 282,550 | | | | | | |
| Total Other Sources | \$ 282,550 | \$ 282,550 | | | | | | |
| SUBTOTAL REVENUES | \$ 44,232,630 | \$44,841,150 | | | | | | |
| INTERFUND TRANSACTIONS: | | | | | | | | |
| Interfund Transfers | 3,095,703 | 2,262,797 | | | | | | |
| Total Rev/Other Sources/Interfund | \$ 47,328,333 | \$47,103,947 | | | | | | |
| TOTAL SOURCES | \$ 63,165,346 | \$ 58,269,605 | | | | | | |



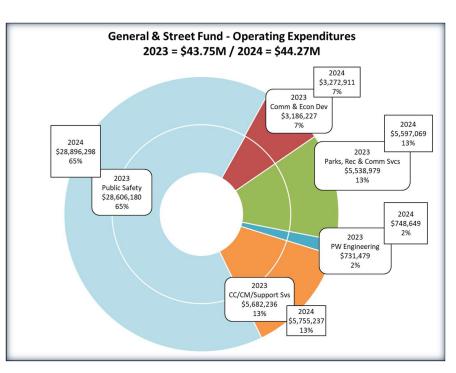


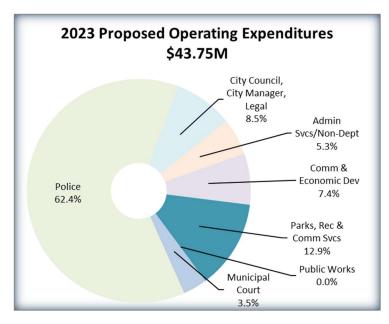


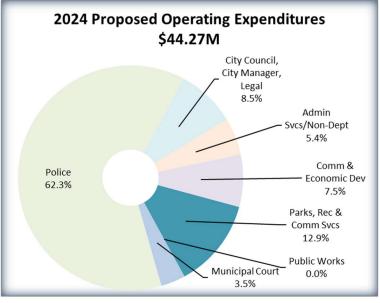
General & Street Fund - Uses

Expenditures total \$47.17 in 2023 and \$46.55M in 2024. Operating expenditures total \$43.75M in 2023 and \$44.27M in 2024 while other uses total \$3.42M in 2023 and \$2.28M in 2024. Public safety (police, criminal prosecution and municipal court) accounts for \$28.61 or 65% of operating expenditures in 2023 and \$28.90M or 65% in 2024.

| | 2023 | 2024 |
|--------------------------------|----------------|----------------|
| ltem | Proposed | Proposed |
| OPERATING EXPENDITURE: | | |
| City Council | 159,609 | 159,609 |
| City Manager | 943,313 | 966,845 |
| Administrative Services | 1,554,825 | 1,592,969 |
| Non-Departmental | 732,065 | 744,065 |
| Comm & Economic Dev | 3,186,227 | 3,272,911 |
| Parks, Rec & Comm Svcs | 5,538,979 | 5,597,069 |
| Public Works | 731,479 | 748,649 |
| Legal | 2,554,836 | 2,562,219 |
| Municipal Court | 1,493,471 | 1,524,353 |
| Police | 26,850,297 | 27,101,475 |
| Total Operating Expenditures | \$43,745,101 | \$44,270,164 |
| OTHER USES: | | |
| Operating Grants/One-time Uses | 3,424,604 | 2,282,523 |
| Total Other Uses | \$ 3,424,604 | \$ 2,282,523 |
| SUBTOTAL EXPENDITURES | \$47,169,705 | \$46,552,687 |
| INTERFUND TRANSACTIONS: | | |
| Interfund Transfers | 4,829,983 | 4,242,854 |
| Total Interfund Transactions | \$ 4,829,983 | \$ 4,242,854 |
| Total Exp/Other Uses/Interfund | \$51,999,688 | \$50,795,541 |
| Changes in Fund Balance | \$ (4,671,355) | \$ (3,691,594) |
| ENDING FUND BALANCE: | \$ 11,165,658 | \$ 7,474,064 |
| TOTAL USES | \$ 63,165,346 | \$ 58,269,605 |







General Fund Ending Fund Balance

The General Fund ending fund balance totals \$11.17M in 2023 \$7.47M in 2024 meets the 12% target reserves established as follows:

| Fund Balance | 2023 Proposed | 2024 Proposed |
|--------------------------------|------------------|------------------|
| Total General/Street O&M Funds | \$ 11,165,656 | \$ 7,474,061 |
| 2% Contingency Reserves | 884,696 | 896,866 |
| 5% General Fund Reserves | 2,211,739 | 2,242,165 |
| 5% Strategic Reserves | 2,211,739 | 2,242,165 |
| Economic Development Set Aside | 2,000,000 | 2,000,000 |
| Unreserved | 3,857,483 | 92,865 |

- 2% General Fund Contingency Reserves: The purpose of this reserve is to accommodate unexpected operational
 changes, legislative impacts, or other economic events affecting the City's operations which could not have been
 reasonably anticipated at the time the original budget was prepared. The City Council will determine how the
 Contingency Reserves are spent.
- 5% General Fund Ending Fund Balance Reserves: The purpose of this reserve is to provide financial stability, cash
 flow for operations and the assurance that the City will be able to respond to revenue shortfalls with fiscal
 strength.
- o **5% Strategic Reserves.** The purpose of this reserve is to provide some fiscal means for the City to respond to potential adversities such as public emergencies, natural disasters or similarly major, unanticipated events.

Additionally, on November 15, 2021 the City Council via Ordinance 764 established an Economic Development Opportunity Fund within the General Fund ending fund balance for the purpose of accumulating excess funds from the General Fund and other funds that are eligible to provide funding for economic development opportunity related expenditures. The set aside amount as approved in the 2021/2022 mid-biennium budget adjustment is \$1,000,000 in each year of 2021 and 2022 for a total of \$2,000,000. The City shall appropriate and use the funds as approved by the City Council.

The City's fiscal policy requires ongoing expenditures to be funded with ongoing revenues, therefore, beginning fund balance from prior year are primarily used for one-time and/or capital purpose.

Debt Management

In April 2019, Standard & Poor's Ratings Services (S&P) assigned its AA long-term bond rating to the City's new 2019 bond issue and affirmed its AA long-term bond rating on the City's outstanding general obligation debt. S&P specifically noted the City received this rating due to its robust economy, good management practices, strong financial policies, strong budgetary performance, very strong budgetary flexibility, very strong liquidity, and very strong debt and contingent liability profile.

The issuance of the new rating combined with the affirmation of the existing AA long-term rating is an extraordinary achievement for the City. In 2014 S&P upgraded the City's rating from A to AA-. This was followed by an upgrade in 2018 to AA. Over a four-year period, the City's bond rating jumped three steps skipping A+ and going directly to AA. The AA bond means that the City will experience lower financing costs by attracting a broader range of investors. This is a very positive affirmation of the City's effectiveness in managing its financial resources.

Existing General Government debt service is comprised of a promissory note issued in 2005 in support of 59th Street roadway improvements, councilmanic general obligation bonds (GO bonds) issued in 2009 in support of constructing a new police station, LOCAL funding for the City's LED streetlight retrofit program, GO bonds issued between 2019 and 2021 in support of five major transportation capital improvement projects that are being repaid with real estate excise tax (REET) funds and GO bonds that will be issued in 2023 to finance six additional major transportation capital improvement projects that are being repaid from the transportation benefit district (\$20 vehicle license fee).

Annual General Government supported debt service payments will total \$2,521,978 in 2023 and \$2,517,754 in 2022, which is 5.8% and 5.7% of general fund operating revenue, respectively.

The City does have other debt, specifically four outstanding Public Works Trust Fund loans (PWTFL) in support of sewer extensions into the Tillicum and Woodbrook neighborhoods that are financed with an assessment on all Lakewood sewer accounts. In 2021, the City issued surface water revenue bonds to finance the storm drainage element of upcoming transportation projects.

In addition, the City has two outstanding local improvement districts (LIDs) that were established to help finance street improvements. LID debt obligations are repaid through the collection of assessments from adjacent property owners.

The following table provides an overview of the City's Outstanding Debt Service in the Proposed 2023-2024 Biennial Budget.

| Outstanding Debt Service | | | | | | | | | |
|--------------------------------------|------------|---------------|--------------|--------------|----------------|--|--|--|--|
| Description | Issue Date | Amount Issued | 2023 | 2024 | Final Maturity | | | | |
| 59th Street | 4/30/2005 | \$ 1,071,000 | \$ 77,000 | \$ 77,000 | 4/30/2024 | | | | |
| Police Station-Refunding | 4/19/2016 | 1,884,032 | 213,581 | 210,981 | 12/1/2028 | | | | |
| LOCAL LED Streetlight Retrofit | 3/24/2015 | 1,460,000 | 156,400 | 154,775 | 12/1/2027 | | | | |
| Transportation Projects | 5/8/2019 | 17,600,000 | 1,239,997 | 1,239,998 | 12/1/2041 | | | | |
| Transportation Projects-TBD \$20 VLF | 3/1/2023 | 11,600,000 | 835,000 | 835,000 | 12/1/2043 | | | | |
| Subtotal General Government | | 33,615,032 | 2,521,978 | 2,517,754 | | | | | |
| Sewers-PWTFL (PW-04-691-PRE-132) | 7/7/2005 | 593,864 | 30,309 | 30,012 | 7/7/2024 | | | | |
| Sewers-PWTFL (PW-06-962-022) | 9/18/2006 | 5,000,000 | 300,372 | 298,899 | 9/18/2026 | | | | |
| Sewers-PWTFL (PW-08-951-025) | 3/1/2008 | 1,840,000 | 107,147 | 106,627 | 7/1/2028 | | | | |
| Sewers-PWTFL (PW-12-851-025) | 6/1/2012 | 500,000 | 37,322 | 37,144 | 6/1/2031 | | | | |
| Subtotal Sewers-PWTFL | | 7,933,864 | 475,150 | 472,682 | | | | | |
| Storm Water Revenue Bonds | 10/16/2021 | 4,028,365 | 500,995 | 500,995 | 12/1/2030 | | | | |
| Subtotal Storm Water Utility | | 4,028,365 | 500,995 | 500,995 | | | | | |
| LID 1108 (street improvements) | 1/1/2008 | 880,000 | 11,374 | - | 12/1/2023 | | | | |
| LID 1109 (street improvements) | 3/2/2020 | 922,757 | 225,318 | 219,765 | 3/1/2033 | | | | |
| Subtotal LID's | | 1,802,757 | 236,692 | 219,765 | | | | | |
| Total Debt Service | | \$ 47,380,018 | \$ 3,734,815 | \$ 3,711,196 | | | | | |

Capital Improvement Funds

It is critical that adequate funding be dedicated to maintain aging infrastructure. The 2023 and 2024 capital budget, which includes parks, transportation, and sewers, amounts to \$22,646,627 and \$16,554,342, respectively. It is a reflection of an allocation of resources that have been identified as a high priority goal by the Lakewood City Council.

Funding in support of parks and transportation is a combination of city, county, state and federal grants coupled with dedicated City capital revenue such as fuel taxes, transportation benefit district funds, real estate excise taxes (REET), and storm water fees (SWM).

This budget continues a General Fund contribution that totals \$700,000 in both 2023 and 2024 in support of transportation projects and provides another \$690,000 for 2023 and \$940,000 for 2024 in support of parks projects. These monies coupled with other dedicated monies provide the critical leverage needed to effectively compete and be awarded millions in grant funds for much needed infrastructure improvements.

Parks Capital Fund

Between 2015 and 2022, the City will have completed or initiated 45 park improvement projects totaling almost \$25 million at a number of City parks to include Fort Steilacoom Park, Springbrook Park, Harry Todd Park and Wards Lake Park. Park CIP projects are heavily supported by grants and other partnerships. Park improvement investments are proposed to continue in the 2023-2024 biennium.

Funding totaling \$4,080,000 (includes grants and state capital budget awards) is allocated in support of 11 park improvements projects plus project support for 2023 and 2024 as outlined in the following table.

| Pro | posed Park Projects | | 2023 | | 2024 | | | |
|--------|---|----|---------|----|-----------|--|--|--|
| 1 | Park Equipment Replacement | \$ | 20,000 | \$ | 20,000 | | | |
| 2 | Park Playground Resurfacing | | 15,000 | | 15,000 | | | |
| 3 | Project Support | | 175,000 | | 180,000 | | | |
| 4 | Edgewater Park | | 75,000 | | - | | | |
| 5 | Wards Lake Park: Phases 2 and 3 | | 75,000 | | 1,775,000 | | | |
| 6 | Oakbrook Park | | 100,000 | | - | | | |
| 7 | Park Sign Replacement Program | | 120,000 | | - | | | |
| 8 | Playground Replacement | | 110,000 | | 125,000 | | | |
| 9 | Nisqually Tribe Partnership Project | | 50,000 | | 200,000 | | | |
| 10 | Harry Todd Pickleball Courts | | 150,000 | | 550,000 | | | |
| 11 | Fort Steilacoom Park Pavilion Acoustics | | 50,000 | | - | | | |
| 12 | Fort Steilacoom Park ADA & Overflow Parking | | 25,000 | | 250,000 | | | |
| | Total | \$ | 965,000 | \$ | 3,115,000 | | | |
| ** Fur | ** Funding contingent upon anticipated grants & state capital budget. | | | | | | | |

Park projects include:

- Parks Equipment Replacement and Playground Resurfacing: This budget provides funds to support the replacement of park and playground equipment to include picnic tables, drinking fountains, benches, damaged playground pieces and required playground fall material and resurfacing. Funds are also used for Eagle Scout and other community projects that occur throughout the year.
- <u>Edgewater Park:</u> This one acres linear park is relatively undeveloped. A draft master plan was recently completed, however, right-of-way issues were discovered that may impact future development and parking. This project will begin design as outlined in the master plan and allow the City the opportunity to seek grants in the 2024 state funding cycle to implement improvements in 2025 and 2026.
- Wards Lake Park Improvements, Phases 2 and 3: Wards Lake Park is located in the Northeast neighborhood area of Lakewood. Since incorporation, the City has utilized a variety of funding sources totaling approximately \$2 million to purchase several parcels of contiguous land to make up the Wards Lake Park property. At over 26 acres,

Wards Lake is an amazing natural setting in a densely populated area. Phase 1 property acquisition is in negotiation and site improvements are in permitting with construction expected to occur in 2023 and 2024. Phase 2 improvements are anticipated to occur in 2025/2026 followed by Phase 3 in 2027/2028. Elements of Phase 2 may occur in conjunction with Phase 1 for efficiency. Phase 2 improvements will continue to enhance upland forest and native oak-prairie habitat areas, protect critical wetland areas, provide new access to the site and greater connectivity throughout the park, replace the restroom, create active nature play areas, create a new a neighborhood park at the south corner of the site, add picnic shelters and a BMX track to bring new use to the park and enhance safety throughout the area.

<u>Oakbrook Park Improvements:</u> This park is located in the northwest neighborhood area of Lakewood and is the only neighborhood park in this area. In 2019 the playground was replaced. The neighborhood worked on an updated site plan and in 2023 project improvements will include the addition of a picnic shelter, perimeter walking path, sport court, site furnishings, landscaping and fencing.

- Park Sign Replacement Program: This program is proposed to replace and upgrade park entry signs with more
 modern signs at 11 City parks starting in 2023. Parks identified in 2023 are Fort Steilacoom Park (new Angle Lane
 entrance), Harry Todd Park, and American Lake Park and Springbrook Park followed by Wards Lake Park, Active
 Park and Oakbrook Park in 2024 and Kiwanis and First Lions Park, Washington Park, Primley Park and Edgewater
 Park in 2025.
- <u>Playground Replacement:</u> This program moves forward the replacement of playgrounds that typically have a life span of 15-20 years as identified in the Legacy Plan. The playground identified for replacement in 2023 is at Active Park followed by Lake Louise School Park (or other CPSD partnership site) in 2024, Washington Park in 2025 and Fort Steilacoom Park in 2026.
- <u>Nisqually Tribe Partnership Project:</u> The City and the Nisqually Tribe are engaged in a partnership project at Fort
 Steilacoom Park that will highlight the Nisqually Indian Tribes history and culture. This heritage project will
 include the installation of interpretive signage, art and gathering areas. The various improvements will inform
 park visitors of the Nisqually Tribe's vibrant past and also note the important work the Tribe is currently doing in
 our community. Improvements are planned at the following areas:
 - Plaza Area: a new sign will be added to the kiosk and benches with tribal artwork located in the plaza area near the off-leash dog-park and Waughop Lake parking lot. The sign may include historic territory map, land acknowledgement statement, photos and introduction to the Nisqually Tribe.
 - Interpretive Markers: Educational information will be placed along the 1.7 mile Nisqually Loop Trail located within the park and may include markers, artwork and other types of interpretive information to include Lushootseed language, traditional and important flora and fauna located at the park along with past and current seasonal and cultural practices.
 - Chief Leschi Trailhead: The new trailhead area located at the south side of the park was identified 12 years ago on our Discovery Trail signs as the location to tell the Chief Leschi story. A new kiosk sign, artwork (which may include a sculpture) and other site amenities such as carved or steel back benches displaying tribal artwork will honor the past and present legacy of Chief Leschi and the Nisqually Indian Tribe.
- Harry Todd Pickle Ball Courts: This project will convert the aging and underutilized above ground skate park and 50-year old tennis courts at Harry Todd Park into four pickle ball courts. Two of the courts will be ADA accessible and adjacent to ADA parking.
- <u>Fort Steilacoom Park Pavilion Acoustics:</u> Based on current use, it is recommended that acoustic treatments are needed to improve the use of the space for meetings and events.
- Fort Steilacoom Park ADA and Overflow Parking: This project provides for an improved parking area in the
 underutilized space near the barns to provide needed ADA parking for Pavilion use as well as expanded parking
 to accommodate the increased use of the park given the number of activities and special events that occur here
 each year.

The following is a list of grants and state capital budget requests totaling \$2,700,000 million that have been applied for and requested to support the 2023-2024 parks capital improvement budget.

| | Grant | Grant | Project | Application | Notification |
|--|----------------------|--------------|--------------|-------------|--------------|
| Park Project | Туре | Amount | Cost | Date | Date |
| Wards Lake Park Phase 2 | LWCF | \$ 1,250,000 | \$ 2,500,000 | Summer 2022 | Spring 2023 |
| Wards Lake Park Phase 2 | WWRP | 500,000 | 2,500,000 | Summer 2022 | Spring 2023 |
| Wards Lake Phase 2 BMX Track | YAF | 350,000 | 700,000 | Summer 2022 | Spring 2023 |
| Harry Todd Park Pickle Ball Courts | YAF | 350,000 | 600,900 | Summer 2022 | Spring 2023 |
| Fort Steilacoom Park | State Capital Budget | 250,000 | 300,000 | Winter 2023 | Spring 2023 |
| TOTAL | | \$ 2,700,000 | | | |
| LWCF Legacy: Land and Water Conservation Fund | | | | | |
| WWRP: Washington Wildlife and Recreation Program (state) | | | | | |
| YAF: Youth Athletic Fund (state) | | | | | |

Transportation Capital Fund

Between 2015 and 2022, the City will have completed or initiated 86 transportation improvement projects totaling over \$115 million including pavement preservation, pavement overlays, street and sidewalk improvements, traffic signals, neighborhood safety, and LED streetlights.

For the upcoming biennium, the City is expected to invest another \$24,075,000. The following table illustrates this commitment. This budget includes funding in support of 17 transportation improvement projects plus project support totaling \$14,921,000 for 2023 and \$9,154,000 in 2024.

| Pro | posed Transportation Projects | 2023 | 2024 |
|-----|---|------------------|-----------------|
| 1 | Streetlights: New LED Lights | \$ 180,000 | \$ 180,000 |
| 2 | Safety: Neighborhood Traffic Safety/Traffic Calming | 25,000 | 25,000 |
| 3 | Minor Capital & Major Maintenance | 260,000 | 260,000 |
| 4 | Chip Seal Program: Local Access Roads | 360,000 | 360,000 |
| 5 | Streets: South Tacoma Way, 88th to 80th St (Construction) | 4,083,000 | - |
| 6 | Streets: Nyanza Road SW (Design) | - | 450,000 |
| 7 | Streets: Hipkins Road; 104th to Steilacoom Blvd (Construction) | 3,276,000 | - |
| 8 | Pedestrian Crossing Signal: 84th St at Pine St Intersection (Construction) | 878,000 | - |
| 9 | Streets & Sidewalks: CPHS 112th St Sidewalks Gravelly Lake Dr to Highland Ave | 654,000 | - |
| 10 | Overlay and Sidewalk: Custer Rd; Steilacoom Blvd to 500' west of Bridgeport | 38,000 | 125,000 |
| 11 | Streets & Sidewalks: Steilacoom Blvd; 87th to Weller (ROW and Construction) | - | 5,030,000 |
| 12 | Streets & Sidewalks: Ardmore/Whitman/93rd (Construction) | 3,027,000 | - |
| 13 | Overlay: South Tacoma Way; 96th to Steilacoom Blvd | 55,000 | 946,000 |
| 14 | Streets & Sidewalks: Interlaaken; 112th to Washington Blvd (Design) | - | 190,000 |
| 15 | Streets & Sidewalks: Idlewild Road SW; Idlewild School to 112th SW | 52,000 | 468,000 |
| 16 | Streets & Sidewalks: 112th St SW; Idlewild Road SW to Interlaaken Drive SW | 49,000 | 441,000 |
| 17 | Streets & Sidewalks: Farwest Drive; 112th St to 91st St CT SW (Construction) | 1,337,000 | - |
| 18 | Personnel, Engineering & Professional Services | 647,000 | 679,000 |
| | Total | \$ 14,921,000 | \$ 9,154,000 |

Transportation improvement projects include:

- <u>Streetlights -- New LED Lights:</u> The City will continue to invest in street lights each year. It is anticipated that all neighborhoods will have new LED streetlights by 2024.
- <u>Safety -- Neighborhood Traffic Safety/Traffic Calming:</u> This annual program provides funding to make minor capital improvements to include traffic studies, community outreach, signage, pavement markings, radar feedback signs, speed humps, and engineering to improve safety in neighborhoods.
- Minor Capital and Major Maintenance: This annual program allows the City to take a proactive approach in support of pavement patching, street paint striping, roadway markings, and driveway and sidewalk panel replacement.

- <u>Chip Seal Program (2023):</u> The chip seal program will be spread out north-south along areas between 100th St SW and 112th St. SW and east-west between Lake Steilacoom and Lakeview Avenue SW. Some patching and crack sealing will be done ahead of the chip seal application.
- <u>Chip Seal Program (2024):</u> The chip seal program will be spread out north-south along areas between Mt Tacoma
 Drive SW and 108th St. SW and east-west between Gravelly Lake Drive and South Tacoma Way. Some patching
 and crack sealing will be done ahead of the chip seal application.
- <u>Streets -- South Tacoma Way, 88th to 80th St. (Construction):</u> This project, which is 0.28 miles, is the construction to provide for curb, gutter, sidewalks, bike lanes, continuous 2-way left turn lane, street lighting, signal upgrades, patching, overlay, and associated storm drainage improvements.
- <u>Streets: Nyanza Road SW (Design):</u> This project will complete the shared use path around Gravelly Lake and close the loop from I-5 to the Lakewood Towne Center. It totals approximately 5,400 lineal feet of new road surface, curb, gutter, sidewalks, shared use path, illumination, storm water, and associated traffic signal or roundabout improvement for the north end of Nyanza.
- <u>Streets: Hipkins Road; 104th to Steilacoom Blvd. (Construction):</u> This project will complete curb, gutter, sidewalks, asphalt overlay, and storm drainage improvements; approximately 2,000 lineal feet was completed many years ago to slow traffic in this corridor. This project will connect these improvements to improve pedestrian and non-motorized access along this roadway.
- Pedestrian Crossing Signal: 84th St. at Pine St. Intersection (Construction): This project will install a pedestrian crossing signal to include pedestrian scale lighting, marked crosswalks, pedestrian crossing advance bar, audible pedestrian signal, pedestrian countdown signal, leading pedestrian intervals, sidewalk with curb, ADA curb ramp retrofits, and bike lanes.
- Streets & Sidewalks: Clover Park High School, 112th St. Sidewalks Gravelly Lake Drive to Highland Ave: This project will install sidewalk, curb, gutter, ADA curb ramp retrofits, bike lane, pedestrian lighting, school speed zone flashing beacons and signage along one side of the road between Gravelly Lake Drive and Highland Avenue SW, a length of approximately 1,850 feet.
- Overlay and Sidewalk: Custer Road; Steilacoom Blvd. to 500' west of Bridgeport: This project will consist of roadway surface improvements, curb, gutter, sidewalks, streetlights, and storm drainage improvements.
- <u>Streets & Sidewalks: Steilacoom Blvd; 87th to Weller (ROW and Construction):</u> This project will add sidewalks and bike lanes from 87th to Weller Road. Improvements include curb, gutter, sidewalks, bike lanes, right turn pocket, street lighting, storm drainage, and pavement patching and asphalt overlay.
- <u>Streets & Sidewalks: Ardmore/Whitman/93rd (Construction):</u> This project, which will connect Steilacoom Blvd. to the Colonial Plaza and Lakewood Towne Center will add sidewalk, curb, gutter and an asphalt overlay.
- Overlay: South Tacoma Way; 96th to Steilacoom Blvd: This project will provide an asphalt overlay along this corridor to include upgrading sidewalk ramps to conform to current ADA standards.
- <u>Streets & Sidewalks: Interlaaken; 112th to Washington Blvd. (Design):</u> This project will construct sidewalks along this corridor to include curb, gutter, storm drainage, streetlights and an asphalt overlay.
- <u>Streets & Sidewalks: Idlewild Road SW; Idlewild School to 112th Street SW:</u> This project will construct sidewalks on the west side of Idlewild from the Idlewild Elementary School to 112th Street SW and include curb, gutter, storm drainage, streetlights, and an asphalt overlay.

- <u>Streets & Sidewalks: 112th Street SW; Idlewild Road SW to Interlaaken Drive SW:</u> This project will construct sidewalk along this corridor to include curb, gutter, storm drainage, streetlights, a raised crosswalk at Idlewild and 112th, and an asphalt overlay
- <u>Streets & Sidewalks: Farwest Drive; 112th Street to 91st Street CT SW (Construction):</u> This sidewalk, curb and gutter in-fill project along the westside of Farwest Drive will also install pedestrian lighting, road reconfiguration (diet), ADA curb ramp retrofits, and bike lanes.

This budget proposal does not include funding for which the City has applied, but not yet received. The following is a list of those grants (e.g., safe routes to schools, transportation improvement board) totaling \$4.56 million in support of 5 projects.

| | Grant | Grant | Project | Application | Notification |
|---|-------|--------------|--------------|-------------|--------------|
| Transportation Project | Туре | Amount | Cost | Date | Date |
| South Tacoma Way & 92nd Street Traffic Signal | TIB | \$ 884,800 | \$ 1,106,000 | Aug 2022 | Dec 2022 |
| Streets: Union Avenue; W Thorne Lane to Spruce Street | TIB | 500,000 | 4,589,000 | Aug 2022 | Dec 2022 |
| 112th Sidewalks; Northside Farwest to Holden | SRTS | 1,129,700 | 1,129,700 | Jun 2022 | Jan 2023 |
| Streets: 100th Street; 59th to South Tacoma Way | TIB | 1,362,369 | 3,139,000 | Aug 2022 | Dec 2022 |
| John Dower Sidewalk; eastside, school to 75th | SRTS | 687,745 | 759,246 | Jun 2022 | Jan 2023 |
| TOTAL | | \$ 4,564,614 | | | |

The City is also partnering with Sound Transit specific to the Lakewood Station Access Improvements Project, which is funded by Sound Transit funds totaling \$44 million (\$2019). The following is the list of the 11 proposed projects; there are 7 Tier 1 projects and 4 Tier 2 projects.

Tier 1 projects:

- 1. 112th from GLD to Bridgeport
- 2. 115th St Ct SW
- 3. 47th Ave, Pac Hwy to Clover Creek
- 4. Kendrick St SW, 111th to 108th St SW
- 5. Clover Creek Drive connections to City infrastructure
- 6. New York Ave SW/McCord Drive SW, Pacific Highway S to Bridgeport
- 7. Lincoln Ave, McCord to San Francisco

Tier 2 projects (funding availability):

- 1. San Francisco from Bridgeport to I-5 boundary
- 2. Chicago Ave from McCord Ave SW to I-5 boundary
- 3. Boston Ave from McCord Ave SW to I-5 boundary
- 4. McCord Ave and 47th across Bridgeport

Earlier this year, the Sound Transit Board expressed support for the projects and approved a motion for consultant support services for the next phase of the project. The next phase of work is the environmental work, which is underway. The expectation is that Sound Transit will complete all the SEPA work and then proceed with design. The City is positioning itself to do the design and construction management work on Sound Transit's behalf similar to how the City managed and took the lead with the 111th/112th road construction project.

Sound Transit will be working to begin releasing funds in 2024 so the design work can proceed. The only real question is can the funding go beyond the Tier 1 projects and into the Tier 2 list of projects as outlined above. Project implementation would begin in 2024 at the earliest with completion estimated to be by 2030.

Any grant awards and project would need to be included as part of a future budget adjustment process.

Sewer Capital Fund

The 2023 and 2024 sewer utility capital budget totals \$1,357,000 and \$353,400, respectively.

| Pro | pposed Sewer Utility Projects | | 2023 | | 2024 |
|-----|--|--------------|----------|------|----------|
| 1 | Side Sewer CIPs | \$ | 50,000 | \$ | 50,000 |
| 2 | Rose Rd. & Forest Rd. Sewer Extension | 1, | ,074,000 | | 90,000 |
| 3 | Wadsworth, Silcox & Boat St. Sewer Extension | | 287,000 | 2 | ,000,000 |
| 4 | Grant Ave. & Orchard St. Sewer Extension | | - | | 40,000 |
| 5 | Program Administration | | 35,000 | | 35,000 |
| | Total | \$1 , | ,446,000 | \$ 2 | ,215,000 |

Sewer capital projects include:

- <u>Side Sewer Capital</u>: These financial resources are set aside to design and construct side sewers to the sewer system in the Tillicum and Woodbrook neighborhoods. This program is set up as a loan program with costs paid back by property owners.
- Rose Road & Forest Road Sewer Extension: This project will construct the extension of existing sanitary sewer mains from the Portland Avenue/Rose Road intersection approximately 1,050 feet northwest to the 15400 block of Rose Road; from the 8900 block of Forest Road approximately 480 feet north and west to the intersection of Forest and Rose; and from Portland Avenue/Forest Road intersection approximately 720 feet to the 15200 block of Fern Street. Total new sewer line footage is 2,250 feet. Once completed, this sewer extension will make sanitary sewer service available to 59 properties which consist of 46 residential properties and 13 multi-family properties.
- <u>Wadsworth, Silcox & Boat Street Sewer Extension:</u> This project will design (construction to occur in 2025) the extension of sanitary sewer mains from the Portland Avenue/Wadsworth Street intersection approximately 630 feet north and west to the 15100 block of Boat Street; extend a force main from the 15100 block of Silcox Drive approximately 420 feet to the Boat Street/Wadsworth Street intersection; install a pump station in the 15100 block of Silcox Drive right of way; extend sewer main from the Portland Avenue/W Thorne Lane intersection approximately 840 feet to the 15100 block of Silcox Drive; extend sewer main from the 15100 block of Boat Street approximately 250 feet to the Boat Street/Silcox Drive intersection; extend sewer from the W Thorne Lane/Silcox Drive intersection approximately 720 feet to the 14300 block of W Thorne Lane; extend sewer from the W Thorne Lane/Woodlawn Street approximately 300 feet to the 14800 block of Woodlawn Street. Total new sewer line totals 2,740 feet of gravity line and 420 feet of force main. Once completed, this sewer extension will make sanitary sewer service available to 61 properties which consist of 60 residential properties and one commercial property. The residential properties are comprised of 40 single family properties and 20 multiple dwelling units ranging from 2 to 8 units per property. Total number of dwelling units for the 61 properties is approximately 122.
- Grant Avenue & Orchard Street Sewer Extension: The project will extend existing sanitary sewer mains from the Grant Ave./ Orchard St. intersection approximately 850 feet northeast to the 14800 block of Grant Ave.; from the Grant Ave./Berkeley St. intersection approximately 380 feet southwest to the 15500 block of Grant Ave; from Grant Ave./Orchard St. intersection approximately 340 feet to the 8400 block of Orchard St; and from the Orchard St./Union Ave. intersection approximately 310 feet northwest to the 8300 block of Orchard St. Total new sewer line footage is 1,880 feet. Road improvements will include new pavement, curb, gutter and sidewalk, and a new storm drainage system. Once the sanitary sewer system is operational is will make service available to 28 properties. 18 of the properties are single family. 9 of the properties have multiple dwelling units ranging from 2 to 6 units per property. 1 property contains the child care center located on the grounds of Tillicum Elementary. Total number of dwelling units for the 28 properties is 39.

Storm Water Utility Fund

The 2023 and 2024 Surface Water Management (SWM) Utility Fund amounts to \$9,124,630 and \$8,240,149, respectively, and includes both a maintenance operating and construction component. This budget continues to implement a storm water management program that meets the requirements of the NPDES Phase II permit.

| Pro | posed Storm Water Utility Projects | 2023 | 2024 | |
|-----|---|-----------------|------|---------|
| 1 | Waughop Lake Treatment | \$ 250,000 | \$ | - |
| 2 | Clover Creek Streambank Restoration Study | 135,000 | | - |
| 3 | 2023 Drainage Pipe Repair Project (Construction) | 340,000 | | - |
| 4 | 2024 Drainage Pipe Repair Project (Design and Construction) | 38,000 | | 357,000 |
| 5 | 2025 Drainage Pipe Repair Project (Design) | - | | 40,000 |
| | Subtotal Storm Water Utility Projects | 763,000 | | 397,000 |
| 6 | American Lake Management District | 32,637 | | 31,043 |
| 7 | Transfer Out Transportation CIP | 751,330 | | 155,000 |
| | Total | \$ 1,546,967 | \$ | 583,043 |

Storm Water Utility capital projects include:

- <u>Waughop Lake Treatment:</u> This project will treat Waughop Lake to minimize future hazardous algae blooms.
 Tasks will include on-going monitoring, reporting and permitting through the Washington State Department of Ecology.
- <u>Clover Creek Streambank Restoration Study:</u> This project will evaluate alternatives to restore the streambank along Clover Creek from 47th Avenue SW to Bridgeport Way. Much of the existing streambank is covered with invasive weeds. Other areas have high erosion potential due to limited ground cover.
- <u>2023, 2024 and 2025 Drainage Pipe Repair Project (Construction):</u> This project will design and construct the repair work needed on storm drain pipe and culverts city-wide. Repair locations will be based on pipe ratings as determined during video inspections.
- In addition, the City will continue with its support of the American Lake Management District that was formed in 2019. And as illustrated in the table above, the SWM Utility Fund also provides funding in support of transportation construction projects with a storm water element. This capital funding totals \$751,330 in 2023 and \$155,000 in 2024, which is consistent with SWM investments in recent years.

Internal Service Funds

The 2023 and 2024 Internal Service Funds amounts to \$15,003,336 and \$14,657,845, respectively. This budget includes four internal service funds: Fleet & Equipment, Property Management, Information Technology and Risk Management. The purpose of these funds is to account for all costs associated with operating and maintaining the City's vehicles, equipment, City owned facilities, information systems, and risk management functions.

The benefits of internal service funds include: measuring the full cost of the goods or services in order to attain greater economy, efficiency, and effectiveness during the acquisition and distribution of common goods and services used by the operating departments as well as facilitating the equitable sharing of costs among departments served. In order to achieve these benefits, costs are charged back to the departments that use services on a cost reimbursement basis.

The following is a summary of the vehicle and equipment replacements in the 2023/2024 biennial budget.

| Pro | posed Fleet & Equipment Acquisitions | 2023 | 2024 | | |
|-----|---|-----------------|---------|-----------|--|
| 1 | Replace police vehicles (17) | \$ 1,196,800 | \$ | - | |
| 2 | Replace police vehicles (14) | - | 985,600 | | |
| 3 | Vehicle Mounted In-Car Video System for vehicle replacements | 340,000 | | 280,000 | |
| 4 | Replace O&M vehicle (2) | 113,000 | | - | |
| 5 | Replace O&M vehicle (1) | - | | 65,000 | |
| 6 | Replace Equipment (salt spreader, gator turf painter, trailers) | 57,500 | | 21,000 | |
| 7 | New Equipment (Tommy Lift, gator and grader attachment) | 18,500 | | 20,000 | |
| | Total | \$ 1,725,800 | \$ | 1,371,600 | |

This table outlines the projects that are included in the 2023/2024 property management biennial budget. These improvements are consistent with the six-year property management plan developed in mid-2016 and ensure the preservation and maintenance of City-owned facilities.

| Pro | posed Property Management Projects | 2023 | 2024 | | |
|-----|---|---------------|------|---------|--|
| 1 | City Hall: Boiler and Chiller/Fan Replacement | \$ 230,000 | \$ | 130,000 | |
| 2 | City Hall: Plaza Imprvements | 50,000 | | - | |
| 3 | Police Station: Parking Lot Gate Repair and Replacement | 40,000 | | - | |
| 4 | Police Station: Investment Grade Facility Audit | - | | 50,000 | |
| 5 | Police Station: Impound Yard Fencing Security | 50,000 | | - | |
| 6 | O&M Facility: Fuel Tank Replacement, Paving of Washdown Station & Perimeter | 170,000 | | | |
| 7 | City Buildings & Facilities: City Parking Lot Improvement Program | 5,000 | | 5,000 | |
| | Total | \$ 545,000 | \$ | 185,000 | |

As outlined in the following table, new information technology programs and system upgrades are also included in the biennial budget. These items are consistent with the *Information Technology Plan* and also build upon deferred information technology projects that were funded beginning in 2014 and include computer, laptop and telephone system replacement.

This budget includes funding in support of continued replacement and updating of the City's information technology hardware and software systems. The budget also includes resources to expand wireless access points throughout the City providing additional Wi-Fi services for public access. And the budget includes funds to expand video surveillance cameras to provide law enforcement visibility at locations such as parking lots, high crime areas and City parks. The budget also provides funds to ensure cyber-security systems are in place to include awareness training for city personnel.

A key information technology that was funded as part of previous biennial budgets and currently underway is the implementation of a document management system and workflow system that will manage all City documents electronically to support the City transitioning to paperless. This builds upon the paperless systems that were previously implemented in support of the Municipal Court Department and Legal Department.

| Pro | posed Information Technology Investments | 2023 | 2024 | |
|-----|---|---------------|------|---------|
| 1 | Additional Wireless Access Points (WiFi) | \$ 20,000 | \$ | - |
| 2 | Expand Video Surveillance | - | | 50,000 |
| 3 | Servver/Hardware Upgrades | - | | 6,000 |
| 4 | Computer Replacement | 100,000 | | 100,000 |
| 5 | SAN Implementation (Storage Area Network) | - | | 35,000 |
| 6 | Cyber Security | - | | 50,000 |
| 7 | Coper Replacements | 35,000 | | - |
| | Total | \$ 155,000 | \$ | 241,000 |